### PLANNING APPLICATIONS COMMITTEE

Wednesday, 9th February, 2022

10.00 am

Council Chamber, Sessions House, County Hall, Maidstone





### **AGENDA**

### PLANNING APPLICATIONS COMMITTEE

Wednesday, 9th February, 2022, at 10.00 am Ask for: Andrew Tait Council Chamber, Sessions House, County Telephone: 03000 416749

Hall, Maidstone

### Membership (13)

Conservative (10): Mr R A Marsh (Chairman), Mr A Booth (Vice-Chairman),

Mr C Beart, Mrs R Binks, Mr P Cole, Mr D Crow-Brown,

Mr M Dendor, Mr H Rayner, Mr O Richardson and Mr C Simkins

Labour (1): Ms J Meade

Liberal Democrat (1): Mr I S Chittenden

Green and Mr P M Harman

Independent (1):

### **Webcasting Notice**

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By entering the meeting room you are consenting to being filmed. If you do not wish to have your image captured please let the Clerk know immediately.

### UNRESTRICTED ITEMS

(During these items the meeting is likely to be open to the public

### A. COMMITTEE BUSINESS

- 1. Substitutes
- 2. Declarations of Interests by Members in items on the Agenda for this meeting.

- 3. Minutes 12 January 2022 (Pages 1 8)
- 4. Site Meetings and Other Meetings

### **B. GENERAL MATTERS**

1. General Matters

### C. MINERALS AND WASTE APPLICATIONS

### D. DEVELOPMENTS TO BE CARRIED OUT BY THE COUNTY COUNCIL

 Proposal MA/21/504154 (KCC/MA/0168/2021) - Construction of a service road route for HGV and other vehicle deliveries with concrete apron, associated lighting, fencing, and landscaping, re-siting of part of the existing barn, and the relocation of two storage containers at Newnham Court Farm, Bearsted Road, Weavering, Maidstone; KCC Strategic and Corporate Services (Pages 9 - 60)

### E. MATTERS DEALT WITH UNDER DELEGATED POWERS

- 1. County matter applications (Pages 61 64)
- 2. County Council developments
- 3. Screening opinions under Town and Country Planning (Environmental Impact Assessment) Regulations 2017
- 4. Scoping opinions under Town and Country Planning (Environmental Impact Assessment) Regulations 2017

### F. KCC RESPONSE TO CONSULTATIONS

- 1. Brenchley and Matfield Neighbourhood Plan (2020-2038) Regulation 16 Consultation (Pages 65 82)
- 2. Future Hoo Consultation 2021: Second Round (Pages 83 98)
- 3. Outline application (with all matters reserved apart from access) for the erection of up to 1,750 dwellings including affordable housing, 46,000 sq.m of commercial space, a hotel, a local centre, a new primary school, a park and ride facility, strategic highways improvements including new Kent Showground access/egress, accesses/roads including a new bridleway bridge, parking, associated open space, landscaping, services, and Sustainable Drainage Systems. In addition the proposals include a publicly-accessible country park including the Binbury Motte and Bailey Castle Scheduled Ancient Monument. Binbury Park Bimbury Lane Detling Maidstone Kent MBC/18/504836/EIOUT (Pages 99 106)

#### G. OTHER ITEMS WHICH THE CHAIRMAN DECIDES ARE URGENT

### **EXEMPT ITEMS**

(At the time of preparing the agenda there were no exempt items. During any such items which may arise the meeting is likely NOT to be open to the public)

Benjamin Watts General Counsel 03000 416814

### Tuesday, 1 February 2022

(Please note that the draft conditions and background documents referred to in the accompanying papers may be inspected by arrangement with the Departments responsible for preparing the report.)



#### **KENT COUNTY COUNCIL**

### PLANNING APPLICATIONS COMMITTEE

MINUTES of a meeting of the Planning Applications Committee held in the Council Chamber, Sessions House, County Hall, Maidstone on Wednesday, 12 January 2022.

PRESENT: Mr R A Marsh (Chairman), Mr A Booth (Vice-Chairman), Mrs R Binks, Mr P Cole, Mr D Crow-Brown, Mr M Dendor, Mr P M Harman, Ms J Meade, Mr H Rayner, Mr O Richardson, Mr D Ross (Substitute for Mr C Beart) and Mr C Simkins

IN ATTENDANCE: Mrs S Thompson (Head of Planning Applications), Mr P Hopkins (Principal Planning Officer), Mr J Wooldridge (Principal Planning Officer - Mineral Developments), Mrs H Edwards (Senior Planning Officer), Mr D Joyner (Transport & Development Manager), Ms N Stevens (Invicta Law) and Mr A Tait (Democratic Services Officer)

#### **UNRESTRICTED ITEMS**

### 1. Membership

(Item)

The Committee noted the appointment of Mr H Rayner.

### 2. Minutes - 10 November 2021

(Item A3)

RESOLVED that the Minutes of the meeting held on 10 November 2021 are correctly recorded and that they be signed by the Chairman.

#### 3. General Matters

(Item B1)

The Head of Planning Applications Group informed the Committee that following the referral of the Sevenoaks Grammar Annexe/Trinity School planning application (SE/21/891) on green belt grounds, the Secretary of State for Levelling Up, Housing and Communities had decided not to call in the application for his determination. As a consequence, the planning permission had been issued as agreed by the Committee in November 2021.

- 4. Application TM/21/42 (KCC/TM/0289/2020)- Section 73 application to vary conditions 9 & 10 of Annex A2 of Permission TM/10/2029 (as amended by Permission TM/17/131) to amend the number and timing of HGV movements associated with ongoing operations at Hermitage Quarry, Hermitage Lane, Aylesford: Gallagher Aggregates Ltd (Item C1)
- (1) The Head of Planning Applications Group advised that since the report was drafted, Tonbridge and Malling Borough Council (TMBC) had decided to amend the

timetable in its Local Development Scheme, which would delay the review of its Local Plan by a few months. This would enable it to put the necessary staffing resources in place and to have regard to emerging planning reforms which could lead to reduced housing provision in the new Local Plan. It had also enabled extra time for its current call for sites exercise (8 weeks rather than 4). However, whilst this could have implications for the relevance of the development strategy (e.g. strategic housing sites), she advised that it had no bearing on the recommendation nor the case put forward which had arrived at it. The Head of Planning Applications Group advised that the officer report made it clear that no weight was given to the draft TMBC Local Plan and that all of the housing referred to in paragraph 15 of the report in Tonbridge and Malling as being in the draft Local Plan was either subject to planning permission (including that which provided the new road link to the A20 roundabout), to resolution to permit subject to a Section 106 Agreement or had been refused. The Head of Planning Applications Group advised that it followed that if housing numbers were reduced in the new TMBC Local Plan, there might be less pressure in terms of vehicle movements on Hermitage Lane than had been assumed in the application since it assumed a worst case in terms of vehicle movements with all of the sites in the withdrawn draft TMBC Local Plan coming forward.

- (2) The Head of Planning Applications Group asked the Committee to amend the wording of the first sentence of paragraph 81 of the report to read: "KCC Highways and Transportation has advised that a £50,000 contribution towards a new (but currently not fully funded) footway / cycleway on Hermitage Lane is necessary in order for the proposed 100 HGV movements in each of the one hour periods between 06:30 and 09:30 hours to be acceptable."
- (3) Mr H Rayner informed the Committee that the Local Member, Mr A Kennedy had written to him to say that he had no objection to the proposal.
- (4) On being put to the vote, the recommendations of the Head of Planning Applications Group were unanimously agreed.
- (5) RESOLVED that permission be granted for the proposed development subject to the prior satisfactory completion of a legal agreement to secure the Heads of Terms set out in Appendix 1 of the report and to Conditions and Informatives as set out below:-
  - (a) Conditions 9, 10 and 11 of Annex A2 of planning permission TM/10/2029 (as amended by planning permission TM/17/131) being worded as follows:
  - (9) Within any single calendar month the average number of HGVs entering or leaving the site on weekdays (excluding Bank / Public Holidays) shall not exceed a combined total of 800 movements. No more than a combined total of 900 HGV movements in the form of entering or leaving the site shall take place on any single weekday. No more than a combined total of 500 HGV movements in the form of entering or leaving the site shall take place on any Saturday. No HGV movements shall take place on Saturdays after 13:00 hours nor at any time on Sundays or Bank / Public Holidays.

- (10) During the morning peak period of 06:30 to 09:30 hours (Monday to Friday), the maximum number of HGVs entering and leaving the site shall not exceed a combined total of 250 movements of which:-
  - (a) No more than 75 movements shall take place between 08:00 and 09:00 hours; and
  - (b) No more than 100 movements shall take place between 06:30 and 07:30 hours, between 07:30 and 08:30 hours and between 08:30 and 09:30 hours.

#### In addition to these restrictions:-

- (c) Only HGVs pre-loaded at the site the previous working day shall leave the site between 06:30 and 07:00 hours and no other operations shall take place until 07:00 hours Monday to Saturday;
- (d) No more than a combined total of 75 HGV movements shall take place between 16:00 and 18:00 hours (Monday to Friday); and (e) No more than more than 100 movements shall take place between 06:30 and 07:30 hours, between 07:30 and 08:30 hours and between 08:30 and 09:30 hours on Saturdays.
- (11) Unless otherwise approved beforehand in writing by the Mineral Planning Authority, HGV movement monitoring shall be undertaken in accordance with the report titled "HGV Monitoring Scheme for Hermitage Quarry" (Ref: GAL-HQ-0617-R04 Rev A) dated October 2021 and the results provided to the Mineral Planning Authority each month in the format shown in Figure 8 titled "Hermitage Quarry Monthly HGV Movements Report."
  - (b) all other conditions in Annexes A1, A2, A3 and A4 of Permission TM/10/2029 (as amended by Permission TM/17/131) being replicated or updated as necessary to reflect the amendments or details approved pursuant to the permission(s) since Permission TM/10/2029 was granted by the Secretary of State on 11 July 2013; and
  - (c) Informatives relating to the following: The applicant being advised of the need to maintain the existing arrangements to slow drivers using the private access road into Hermitage Quarry from Hermitage Lane and warn them that pedestrians may be crossing the access road on Footpath MR488.

5. Proposal 21/504168/COUNTY (KCC/SW/0150/2021) - Erection of a two storey new stand alone teaching block and sports hall, with a single storey kitchen extension and remodelling works to areas of the existing school buildings to facilitate school expansion from 4FE to 5FE at Borden Grammar School, Avenue of Remembrance, Sittingbourne: KCC Strategic and Corporate Services (Item D1)

- (1) The Head of Planning Applications Group read comments sent to her by the Local Member, Mr J Wright in opposition to the proposal.
- (2) Major Karl Ryalls, JP addressed the Committee in opposition to the proposal. Mr Nathan Anthony from Lee Evans LLP joined the meeting virtually and spoke in reply.
- (3) During discussion of this item, the Committee asked the Chairman to write on its behalf to the Director of Children, Young People and Education to recommend that she explore the potential for the installation of photovoltaic panels on site and to seek reassurance that the BREAM and sustainability features incorporated into the scheme would be delivered.
- (4) On being put to the vote, the recommendations of the Head of Planning Applications and the additional action set out in (3) above were agreed by 10 votes to 2
- (5) RESOLVED that:
  - permission be granted to the proposal subject to conditions, including (a) conditions covering the standard 3 year time limit; the development being carried out in accordance with the permitted details; the submission and approval of details of all construction materials to be used externally prior to the commencement of development; the removal of the section of paving which juts into the 3m sports pitch runoff area and its replacement with grass prior to the occupation of the new building; the installation of tree protection fencing prior to the commencement of development; the submission for approval by the County Planning Authority within 6 months of the granting of this permission of details of the "Remembrance Imagery" which is to be positioned on or adjacent to the new school building and installed prior to the occupation of the new building; no development commencing until a programme of archaeological work is submitted and agreed in writing by the County Planning Authority; the development being carried out in accordance with the Construction Management Plan Revision 05, dated 20/12/2021. works only being carried out on site between the hours of 0800 and 1800 on Mondays to Fridays, 0900 to 1300 on Saturdays with no operations on Sundays or public holidays; the permanent retention of all existing vehicle parking on site; details of covered cycle stands being submitted for approval prior to their installation on site, and being permanently retained thereafter; the submission of a revised School Travel Plan prior to occupation of the new building; the submission of a detailed sustainable surface water drainage scheme prior to the commencement of development; the

submission of a verification report covering the sustainable surface water drainage scheme for approval by the County Planning Authority in consultation with the Lead Local Flood Authority prior to occupation of the development; no infiltration of surface water drainage into the ground taking place other than with the written approval of the County Planning Authority and only being used in those areas where there would be no unacceptable risk to controlled waters or ground stability; no further development taking place if during development contamination not previously identified is found to be present, until a remediation strategy has been agreed with the County Planning Authority; the submission of details of a lighting scheme including hours of use, level of illumination and ongoing control over any new lighting on site; the submission of a Construction Environmental Management Plan prior to commencement of development in order to outline the precautionary mitigation approach on ecological matters; the submission for written agreement by the County Planning Authority of an Ecological Enhancement Plan within 3 months of work commencing on site; and the submission for written agreement by the County Planning Authority of a Habitat Establishment and Management Plan within 3 months of work commencing on site;

- (b) the applicants be advised by Informative that:-
  - (i) registration with Kent County Council of the School Travel Plan should be through the "Jambusters" website;
  - (ii) only clean uncontaminated water should drain to the surface water system. Roof drainage should drain directly to the surface water system (entering after the pollution prevention measures). Appropriate pollution control methods (such as trapped gullies and interceptors) should be used for drainage from access roads and car parking areas to prevent hydrocarbons from entering the surface water system. There should be no discharge into land impacted by contamination or land previously identified as being contaminated. There should be no discharge to made ground. There must be no direct discharge to groundwater;
  - (iii) planning permission does not convey any approval to carry out work on or affecting a public highway and that engagement with KCC Highways and Transportation would be required at an early stage; and
  - (iv) they are strongly encouraged to install photovoltaic panels in the area designated, and other renewable features into the scheme to enhance the energy efficiency of the building; and
- (c) the Chairman be requested to write to the Director of Children, Young People and Education to recommend that she explore the potential for the installation of photovoltaic panels on site and to seek reassurance that the BREAM and sustainability features incorporated into the scheme would be delivered.

### 6. Matters dealt with under delegated powers

(Item E1)

RESOLVED to note matters dealt with under delegated powers since the last meeting relating to:-

- (a) County matter applications;
- (b) County Council developments;
- (c) Screening opinions under the Town and Country Planning (Environmental Impact Assessments) Regulations 2017; and
- (d) Scoping opinions under the Town and Country Planning (Environmental Impact Assessments) Regulations 2017 (None).

### 7. KCC Responses to consultations (Item F1)

RESOLVED to note Kent County Council's responses to the following consultations:-

- (a) Swale Borough Local Plan October 2021 Issues and Options Regulation 3; and
- (b) Folkestone and Hythe District Council Local Plan Main Modifications.

### 8. Urgent Decision taken under delegated powers (*Item* )

- (1) The Head of Planning Applications Group reported her Urgent decision to not pursue enforcement action for the temporary development of a place of rest on the former County Workshop site at Aylesford. This decision had been taken under section 10.15 of the Constitution which empowered KCC Officers to take action on urgent matters where there was no time to consult with the Committee or for the Committee to exercise its function.
- (2) The Head of Planning Applications Group went on to say that, under the circumstances described, the Constitution required Officers to consult with the Chair of the Committee as well as Local Members if time permitted.
- (3) A Non-Executive Officer Record of Decision had been completed by the relevant Officer setting out the decision taken and the reasons for it. This included a summary of the key points raised by those Members consulted.
- (4) The Head of Planning Applications Group then set out her decision as follows:-

For a temporary place of rest in response to the COVID-19 pandemic at the former County Workshops Site, Aylesford to agree that the County Council as Planning Authority exercises its discretion not to pursue enforcement action and concludes that it is not expedient to take enforcement action for the

temporary development of a place of rest on the former County Workshop site Aylesford, subject to the following conditions:

- (1) On or before 31st December 2022
  - (i) Any use of the land for the purpose of a temporary place of rest shall cease and any associated buildings, plant, machinery, structures and erections on site erected for this purpose shall be removed; and
  - (ii) the land shall be restored to its condition before the development took place.
- (2) The operator to ensure compliance with relevant legislation relating to the facility.
- (3) The Head of Planning Applications Group then set out the reasons for her decision. It related to a request by the Director of Infrastructure for the temporary development of a marquee structure, a 'Nutwell' temporary unit and security fencing on the site of the former County Workshops Site in Aylesford to provide a temporary place of rest to respond to the covid-19 pandemic. Under the circumstances, a decision was sought as to whether the County Council as planning authority would exercise its discretion not to pursue enforcement action and conclude that it is not expedient to take enforcement action for the temporary development.
- (4) In concluding that it was not expedient to take enforcement action, the Head of Planning Applications Group had regard to the following factors:-
  - (a) The discretionary function of planning enforcement. Such action should only be taken when it was expedient to do so, having regard to all material considerations. Local planning authorities should act proportionately in responding to suspected breaches of planning control;
  - (b) The Written Ministerial Statement of Robert Jenrick, dated 13 March 2020, which emphasised the discretionary nature of enforcement action, particularly in light of the issues raised by the coronavirus pandemic:
  - (c) An additional temporary place of rest was required within the County as a contingency to respond to the Covid-19 pandemic, particularly in light of pressures associated with the Omicron variant;
  - (d) The County Council had an obligation under the Civil Contingency Act 2004 to take the lead in responding to humanitarian impacts that result from an emergency;
  - (e) The previous Statutory Instrument (SI) 2020.412 which temporarily introduced permitted development rights to address development matters arising as a result of covid-19. This provided, subject to certain criteria being met, additional permitted development rights to local authorities. Where the specified criteria were satisfied, development

- was deemed to be permitted and a planning application was not required. This legislation lapsed in December 2020, requiring an urgent decision in advance of Government re-enacting such legislation.
- (f) The proposed development satisfied the criteria set out in the earlier permitted development legislation.
- (g) Planning merits considerations which balanced the need for the development against economic, environmental, and social considerations.
- (5) The Head of Planning Applications Group said that, In this instance, she was satisfied that the temporary and pressing need for the development outweighed other planning considerations. She noted that:-
  - (a) The operator would be responsible for ensuring compliance with the relevant legislation relating to the facility. No post-mortem examinations or tissue/organ sampling would be taking place on site and there would be no public access. Operational procedures would be put in place to ensure that, during operation and decommissioning, environmental impact was minimised; and
  - (b) Given the dynamic nature of the emergency response to the pandemic, legislative support for such activities was fast changing. Should the government not re-enact the Statutory Instrument relating to permitted development rights in a reasonable period of time, the Director of Infrastructure had confirmed that a retrospective planning application for the development of the temporary facility would be made.
- (6) The Head of Planning Applications reported that the Local Members, Cabinet Members and the Chairmen of the Planning Applications Committee and the Regulation Committee had been consulted and that she had received no objection. A number had supported the proposal.
- (7) The Head of Planning Applications Group had also considered whether use of Urgency Powers was justified. She had concluded that it was as there was a pressing need to provide for an additional temporary place of rest within the County as a contingency to respond to the Covid-19 pandemic, particularly in light of current pressures associated with the Omicron variant. In this instance, there had been insufficient time for a retrospective planning application to be considered by the Council's Planning Applications Committee. The decision was taken late December 2021.
- (8) RESOLVED that the report be noted.

### SECTION D DEVELOPMENT TO BE CARRIED OUT BY THE COUNTY COUNCIL

<u>Background Documents:</u> the deposited documents; views and representations received as referred to in the reports and included in the development proposals dossier for each case; and other documents as might be additionally indicated.

Item D1

Application for construction of a service road route for HGV and other vehicle deliveries with concrete apron, associated lighting, fencing, and landscaping, re-siting of part of the existing barn, and the relocation of 2no. storage containers

A report by Head of Planning Applications Group to Planning Applications Committee on 9 February 2022.

Application by Kent County Council for construction of a service road route for HGV and other vehicle deliveries with concrete apron, associated lighting, fencing, and landscaping, re-siting of part of the existing barn, and the relocation of 2no. storage containers at Newnham Court Farm, Bearsted Road, Weavering, Maidstone, Kent ME14 5LH - KCC/MA/0168/2021 (MA/21/504154)

Recommendation: Permission be granted subject to conditions

Local Member: Sir Paul Carter Maidstone Rural North

Classification: Unrestricted

### **Site**

- The application site is located at Newnham Court Farm, to the north east of Newnham Court Shopping Village and to the south west of Kent Institute of Medicine and Surgery (KIMS) and west of Newnham Court Way.
- 2. The site is located approximately 2.8km north east of Maidstone Town Centre. It is located to the south of the M20 and junction 7, connecting the A249 to Bearsted Road.
- 3. Newnham Court Inn, a listed building is located at the Newnham Court Shopping Village and is approximately 71m to the south west of the proposal. The nearest residential property is located at Newnham Court the boundary of which lies approximately 24m away and the facade of which lies approximately 66m to the north of the proposal. The KIMS site is approximately 100m to the north east.
- 4. The application site is within the Maidstone Urban Area and sits approximately 290m to the south of the Kent Downs AONB, and is separated by the M20. Ancient woodland which is also a Local Wildlife Site is located approximately 180m to the north and east of the site at Horish Wood and at Popes Wood, and a Local Nature Reserve approximately 290m to the south west of the site at Vinters Valley Park which contains Lower Fullingpits Wood, also ancient woodland. A Site of Special Scientific Interest (SSSI) and Special Area of Conservation (SAC) is located approximately 1580m to the north of the site at Pilgrims Way. The application site sits within a Tree Preservation Area known as "Trees on Land North of Bearsted Road, Boxley".

- 5. The planning application site sits within an area known as Newnham Park within the Local Plan mixed retail and medical uses allocation RMX1(1). The site lies within a Mineral Safeguarded Area.
- 6. Please see Appendix 1 for site location plans.

### **Background / Recent Site History**

- 7. This proposal forms part of the programme of wider highway improvement scheme works, known as the Bearsted Road Capacity Improvement Scheme. The Scheme as a whole is aimed at reducing congestion by improving junction and link capacity, and the applicant states that this objective is assisted by removing the current access to Newnham Court Village and relocating it to a new access and link road off Newnham Court Way. It is also aimed at creating capacity for the Newnham Park site which is allocated for a medical campus of up to 100,000m², a replacement retail centre of up to 14,300m², and a nature reserve. The Improvement Scheme includes works that can be carried out by Kent County Council as Highways Authority under permitted development rights and works subject to planning permission MA/20/500047 for the construction of a new access road into Newnham Court Shopping Village. The permitted works include an internal service road, car parking, site compound area, installation and relocation of lighting columns, modification of the existing access into the shopping village, realignment of the existing drainage feature, removal and replacement tree planting, associated earthworks and landscape improvements.
- 8. The MA/20/500047 application originally included a section of proposed HGV service route to the north of the site however this section was withdrawn from the proposal in October 2020 and permission was granted by the County Council on 18 November 2020 for the new access road into Newnham Court Shopping Village without provision for the northern section of a HGV service route. The permitted scheme included a new access road into the Shopping Village and a new service road to the east of the Village and at the time that the northern section of HGV route was withdrawn from the proposal, it had been the applicant's intention to proceed with an application for the HGV service route at a later date. Works have not yet begun under the MA/20/500047 development. The applicant proposes that should permission be granted for this application before Members, the works would occur as part of the main highway improvement project and the MA/20/500047 development.
- 9. In April 2021, the County Council as the Planning Authority received an application for construction of the northern (previously withdrawn) section of the service road route for HGV and other vehicle deliveries, and concrete apron, with associated landscaping, lighting, and fencing at Newnham Court Farm (KCC/MA/0086/2021). This was withdrawn by the applicant in July 2021 as a result of amendments to the proposal and the current application KCC/MA/0168/2021 was then submitted shortly after.
- 10. This planning application seeks to provide a HGV service route as the HGV service route was removed from the MA/20/500047 application. It also seeks to relocate 2 containers (which would need to be moved from their existing locations south west of the existing field gate and south east of the existing concrete pad to a new location in order for the proposed HGV route and concrete apron to be constructed) and part of an existing barn located north east of the existing field gate (which would need to be moved to enable proposed fence and landscape work) and provide a proposed concrete apron

on an area of the site that is currently covered in an unbound type 1 surface material. The proposed concrete apron would adjoin an existing concrete slab at the Newnham Court Shopping Village in order to achieve a turning circle swept path on both the concrete apron and concrete slab. The existing concrete slab is to the north of the Gymfinity building and approximately 10m from the boundary of residential property at Newnham Court and is not within the planning application area for this proposal, being to the north of this proposal and adjacent to the proposed concrete apron.

- 11. The existing concrete slab site (referred to in paragraph 10 above) was the subject of an application for a lawful development certificate of the existing use (ref: 21/500139/LDCEX) made by Kent County Council to Maidstone Borough Council (MBC) as the relevant Local Planning Authority on 28 January 2021. MBC issued a Certificate of Lawfulness for 'the turning of delivery vehicles and for the loading and unloading of goods being delivered to premises at the Newnham Court Shopping Village" on 31 March 2021. The Certificate states that the reason for approval is that "it has been demonstrated on the balance of probability that, the use of the land for the turning of delivery vehicles and for the loading and unloading of goods being delivered to premises at the Newnham Court Shopping Village, have been carried out for a period in excess 10 years prior to the submission of the application and are lawful within the terms of Section 171B(3) and 191(2)(a) of the Town and Country Planning Act 1990 (as amended).
- 12. The existing concrete slab has also recently been the subject of a planning application reference 21/503982/FULL to MBC seeking planning permission for the retention of the concrete slab. Planning consent for its retention has been granted.

### **MBC Planning History**

13. A number of planning permissions have been granted by MBC relating to the Shopping Village and the Units within it, and to Newnham Park, including in relation to the Medical Campus. The following more recent decisions **granting** permission by MBC are of most relevance to the proposed site and surrounding area:

21/503982 granted - Retrospective application for retention of existing concrete slab hardstanding area.

21/50139/LDEX Lawful Development Certificate (Existing) granted to establish the lawfulness of the existing use for 'the turning of delivery vehicles and for the loading and unloading of goods being delivered to premises at the Newnham Court Shopping Village'.

20/502037/REM granted - Kent Medical Campus Newnham Way Reserved Matters of appearance, landscaping, layout and scale of temporary car park pursuant to outline application 16/507292/OUT as varied by 18/506609/OUT

19/503859/FULL – granted creation of an outdoor children's play area, plant compound and bin store to rear of existing children's gymnastics centre. Units 30 & 32 Newnham Court Shopping Village Bearsted Road

18/503459/FULL granted - Newnham Park Bearsted Road. Extension to the existing car park to provide an additional 87 No. parking spaces with landscaping.

18/506609/OUT granted - application to vary conditions 3, 4, and 5 of planning permission 16/507292/OUT (outline application with access sought for development of medical campus) to allow for the relocation of the Nature Reserve.

18/506658/REM granted - Reserved Matters of appearance, landscaping, layout and scale pursuant to outline application 16/507292/OUT (outline application with access sought for development of medical campus) for construction of proposed four storey Innovation Centre office building (Class B1) and associated external works.

18/500330/FULL- granted. Refurbishment and extension of existing garden centre buildings, including the enclosure of 2570m<sup>2</sup> GIA of existing external retail floor space to become internal retail floor space and ancillary cafe, amendments to the elevations and roof of existing buildings including installation of new cladding and roofing materials to existing glasshouses, reconfiguration of existing overflow car park, associated landscaping, and continued use of part of the site for external retail display.

16/507292/OUT – granted. Newnham Park Bearsted Road - Outline Application with access matters sought for development of medical campus comprising up to 92,379 m² of additional floorspace (including additional hospital facilities, clinics, consultation rooms and a rehabilitation centre (classes C2/D1); education and training facilities with residential accommodation (class C2/D1); keyworker accommodation for nurses and doctors (class C3); pathology laboratories (class B1); business uses (class B1); ancillary retail services (class A1, A2, A3); and up to 116 bed class C2 neuro-rehabilitation accommodation; internal roads and car parks, including car park for residents of Gidds Pond Cottages; hard and soft landscaping including creation of a nature reserve (to renew existing consent 13/1163).

14/502439/FULL granted- Land North Of Newnham Court Shopping Village Bearsted Road - Proposed car park for KIMS staff, together with associated landscaping.

### **Proposal**

- 14. The proposal is for the construction of a service road route for HGV and other vehicle deliveries with concrete apron, associated lighting, fencing, and landscaping, re-siting of part of the existing barn, and the relocation of 2no. storage containers. The proposal would provide a connection from the new service road (when built) allowed by permission reference MA/20/500047 and run to the east of the existing hedgerow and connect back into the Shopping Village at the north east of the Gymfinity Kids warehouse building, via a proposed concrete apron which would adjoin the existing concrete slab located to the north east of the Gymfinity building.
- 15. The HGV route would be 6.10m wide and approximately 110m long and the proposed concrete apron (approximately. 14m x 18m (252m²). The proposal incorporates a new field access gate to the field to the east and fencing (1.2m high wooden post and 3 rail with rectangular wire mesh) to the east. It would introduce approximately 980m² of hardsurfaced area which is proposed to drain to a new soakaway located to the south within the MA/20/500047 planning permission area.

- 16. The proposal includes relocation of part (measuring 3.5m wide) of an existing 3 sided open barn from the southern end to the northern end of the barn and includes the relocation of 2 storage containers currently located at the site. Since the original submission of this planning application the location of the two storage containers has been amended and rather than being relocated to the northern edge of the proposed concrete apron as originally proposed they are proposed to be relocated to the northeast and south east sides of proposed Concrete Apron.
- 17. Since the original submission of this planning application the proposal has also been amended to reduce the number of trees that would need to be removed from 13 and the amended proposal would now require the removal of 3 existing trees from 2 groups of trees. Both groups include cherry, field maple and hawthorn all of which are category C trees (low quality features). The proposed relocation of the existing barn would also result in a minor encroachment of construction work into the root protection zone of one tree. The proposal includes tree protection arrangements for retained trees during construction.
- 18. The proposal includes 3 lighting columns, all along the eastern edge of the proposed HGV service route. The lighting would be switched off between the hours of 11pm and 6am. Since the original submission of this application the proposal has been amended to include landscape mitigation in the form of a flowering lawn along both sides of the proposed route and a mixed native hedgerow at the top of the cutting between the east side of the route and the proposed fence.
- 19. The proposal includes a new gate to the south east, 20m north of the junction with the permitted service road. The gate would be open between the hours of 0730 to 2000 hours otherwise closed and locked. A corresponding gate on the existing access road to the west of Gymfinity building would be reinstated and operated in the same way.
- 20. The application states that the HGV route would have a maximum speed limit of 10mph and would be designed to match the scheme permitted under MA/20/500047. Double yellow lines would be provided along both sides of the proposed service route and speed and directional signage.
- 21. The applicant states that height restriction barriers would be in place within the approved scheme (MA/20/500047) to prevent HGV access to the existing service route once the proposed HGV route is in use. These would be located between Newnham Court Inn (Unit 12) and Noble House Chinese Restaurant (Unit 13) and midpoint along the access road between the new shopping village entrance roundabout and the service road junction.
- 22. The applicant proposes that the HGV route would be used daily for deliveries to the Newnham Court Shopping Village and would be used by those currently using the existing concrete slab which the applicant states is used daily for loading and unloading, largely by Notcutts Garden Centre. The applicant states that there is no limit on the number of deliveries to the concrete slab which can fluctuate due to weather and movement of stock. The HGV route would be made available to all 27 tenants located on the site as required, excluding Newnham Court Inn which has its own delivery arrangements. Deliveries are between 0730 hours and 2000 hours 7 days a week. The applicant states that the deliveries are moved by trolley or fork lift truck to their respective units.

### **Planning Policy**

- 23. The most relevant Government Guidance and Development Plan Policies are summarised below are relevant to the consideration of this application:
  - (i) National Planning Policy Framework (NPPF) July 2021 and the National Planning Policy Guidance (first published in March 2014), sets out the Government's planning policy guidance for England, at the heart of which is a presumption in favour of sustainable development. The guidance along with the national policy practice guidance is a material consideration for the determination of planning applications but does not change the statutory status of the development plan which remains the starting point for decision making. However, the weight given to development plan policies will depend on their consistency with the NPPF (the closer the policies in the development plan to the policies in the NPPF, the greater the weight that may be given).

In determining applications, the NPPF states that local planning authorities should approach decisions in a positive and creative way, and decision takers at every level should seek to approve applications for sustainable development where possible.

In terms of delivering sustainable development in relation to this development proposal, the NPPF guidance and objectives covering the following matters are of particular relevance:

Promoting healthy and safe communities including places which are safe and accessible (paragraph 92);

Promoting sustainable transport (paragraph 104 to 113) including ensuring that patterns of movement, streets, parking and other transport considerations are integral to the design of schemes and contribute to making high quality places. Development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe; Development should create places that are safe, secure and attractive which minimise the scope for conflicts between pedestrians, cyclists and vehicles, avoid unnecessary street clutter, and respond to local character and design standards and which allow for the efficient delivery of goods, and access by service and emergency vehicles.

Achieve well-designed places (paragraph 126, 130, 131) including high quality design and a good standard of amenity for all existing and future occupants of land and buildings; ensuring the developments function well and add to the overall quality of the area and are visually attractive with effective landscaping and retention of existing trees wherever possible.

Meeting the challenge of climate change, flooding and guarding against flood risk paragraphs 159, 167 and 168).

Conserving and enhancing the natural environment in relation to protected and valued landscapes, sites of biodiversity and soils, and minimising impacts on habitats and biodiversity, ground conditions and pollution including ensuring that new development is appropriate for the location. (paragraphs 174, 176, 180, 183, 185, 186). Development

within the setting of an Area of Outstanding Natural Beauty should be sensitively located and designed to avoid or minimise adverse impacts on the designated area. Encourages the implementation of enhancements for biodiversity and encourages opportunities for biodiversity improvements around developments especially where this can secure measurable net gains for biodiversity. Seeks to prevent unacceptable levels of soil, air, water pollution or land instability. Seeks to ensure new development is appropriate for its location taking into account the likely effects (including cumulative) of pollution on heath, living conditions and the natural environment and the sensitivity of the site or the wider area to impact as that could arise from the development. Decisions should mitigate and reduce to a minimum potential adverse impacts resulting from noise from a new development and avoid noise giving rise to significant adverse impacts on health and quality of life.

Conserving and enhancing the historic environment, and ensuring that the impact of the proposed development to designated heritage assets is considered and the level of harm assessed (paragraph 199 – 205).

Facilitating the sustainable use of minerals such that there is sufficient supply and safeguard resources (paragraph 212).

### (iii) Development Plan Policies as detailed and summarised below.

Maidstone Borough Local Plan adopted 2017

- Policy SS1 Spatial Strategy. Provides allocations for development. Junction 7 of the M20 motorway is identified as a strategic location for additional business provision in association with a new medical campus.
- Policy SP1 Maidstone urban area. The focus of new development. Includes an allocated medical campus of up to 100,000m² floorspace in accordance with RMX1(1). Key infrastructure requirements include improvements to highway and transport infrastructure, including junction improvements, capacity improvements to part of Bearsted Road, improved pedestrian/cycle access and bus prioritisation measures, in accordance with individual site criteria set out in policies RMX1(1) to RMX1(3);
- Policy SP17 The Countryside. Relates to development outside the settlement boundaries of the Maidstone Urban Area and states that proposals should not have a significant adverse impact on the setting of the Kent Downs AONB.
- Policy SP18 The Historic Environment seeks to protect and where possible enhance the characteristics, distinctiveness, diversity and quality of heritage assets;
- Policy SP 21 Economic development seeks to support and improve the economy of the borough and provide for the needs of businesses;
- Policy SP 23 Sustainable transport seeks to mitigate the impact of development where appropriate on the local and strategic road networks and facilitate the delivery of transport improvements to support the growth proposed by the local plan. Seeks to ensure that the transport system supports growth projected by the

local plan and facilities economic prosperity; improve highway network capacity and function at key locations and junctions across the borough; and includes addressing the air quality impact of transport.

- Policy RMX1 Retail and mixed use allocations allocates sites for delivery where development will be permitted provided the criteria for each site set out in the detailed site allocation policies are met.
- Policy RMX1(1) Site allocation at Newnham Park for retail and mixed use. Allocates a 28.6 hectare site for a medical campus of up to 100.000m<sup>2</sup> and a replacement retail centre of up to 14,300m<sup>2</sup>. Seeks to achieve development criteria as set out in the policy relating to design and layout; access; archaeology; ecology; highways and transportation and mineral safeguarding. Design and layout criteria includes provision of replacement garden centre and retail premises of up to 14,300m2 within the existing floorspace footprint; mitigation of impact on the Kent Downs AONB and its setting through measures including landscaping, retention of existing planting and appropriate compensatory planting and use of low level lighting. Provision of landscape buffer to the northern and eastern boundaries of the site to protect ancient woodland and to both sides of an existing stream running north south through the site and landscape and visual impact assessment. Access criteria includes vehicular access from New Cut roundabout, enhanced pedestrian and cycle links and submission of travel plan and car park plan to be approved by the borough council. Archaeology and ecology criteria include submission of watching brief and ecology survey and mitigation measures. Highways and transportation criteria include submission of transport assessment to identify off site highway improvements and sustainable transport measures to serve the development, capacity improvements and signalisation of Bearsted roundabout and capacity improvements a New Cut roundabout, upgrading of Bearsted Road to a dual carriageway between Bearsted roundabout and New Cut roundabout. Minerals safeguarding criteria include minerals assessment to comply with policy DM7 of the Kent Minerals and Waste Local Plan (2013-2030) relating to viability and practicability of prior extraction of the mineral resource.
- Principles of good design. Seeks to achieve high quality design that responds Policy DM 1 positively to, and where possible enhance, the local, natural or historic character of the area with particular regard will be paid to scale, height, materials, detailing, mass, bulk, articulation and site coverage incorporating a high quality, modern design approach; a high quality public realm Seeks to achieve development which respects the amenities of occupiers of neighbouring properties and uses and provide adequate residential amenities for future occupiers of the development by ensuring that development does not result in, or is exposed to, excessive noise, vibration, odour, air pollution, activity or vehicular movements, overlooking or visual intrusion, and that the built form would not result in an unacceptable loss of privacy or light enjoyed by the occupiers of nearby properties; respects the topography and respond to the location of the site and sensitively incorporate natural features such as trees, hedges and ponds worthy of retention within the site. Pays attention in rural and semi-rural areas where the retention and addition of native vegetation appropriate to local landscape character around the site boundaries should be used as positive tool to help assimilate development in

a manner which reflects and respects the local and natural character of the area; provides a high quality design which responds to areas of heritage, townscape and landscape value; protects and enhance any on-site biodiversity and geodiversity features where appropriate, or provide sufficient mitigation measures; safely accommodate the vehicular and pedestrian movement generated by the proposal on the local highway network and through the site access; create a safe and secure environment and incorporate adequate security measures and features to deter crime, fear of crime, disorder and anti-social behaviour; avoid inappropriate new development within areas at risk from flooding, or mitigate any potential impacts of new development within such areas; incorporate measures for the adequate storage of waste, including provision for increasing recyclable waste; provide adequate vehicular and cycle parking to meet adopted council standards; and be flexible towards future adaptation in response to changing life needs.

- Policy DM 3
- Natural environment seeks to protect and enhance the natural environment by incorporating measures where appropriate to: protect positive landscape character, areas of Ancient Woodland, veteran trees, trees with significant amenity value, important hedgerows, features of biological or geological interest from inappropriate development and avoid significant adverse impacts as a result of development. Seeks to avoid damage to and inappropriate development considered likely to have significant direct or indirect adverse effects on designated sites of importance for biodiversity and Local Biodiversity Action Plan priority habitats. Seeks to control pollution to protect ground and surface waters and mitigate against the deterioration of water bodies and adverse impacts on Groundwater Source Protection Zones, Where appropriate, development proposals will be expected to appraise the value of the borough's natural environment through the provision of the following: i. An ecological evaluation of development sites and any additional land put forward for mitigation purposes to take full account of the biodiversity present, including the potential for the retention and provision of native plant species; ii. Arboricultural assessments to take full account of any natural assets connected with the development and associated sites; and iii. A landscape and visual impact assessment to take full account of the significance of, and potential effects of change on, the landscape as an environmental resource together with views and visual amenity.
- Policy DM 4 Development affecting designated and non-designated heritage assets. Seeks to ensure that new development affecting a heritage asset incorporates measures to conserve, and where possible enhance, the significance of the heritage asset and, where appropriate, its setting.
- Policy DM 6 Air Quality. Seeks to ensure that the impact of development proposals to air quality are assessed and managed. Proposals for development which have the potential, by virtue of their scale, nature and/or location, to have a negative impact on air quality at identified exceedance areas, as defined through the Local Air Quality Management process, will be required to submit an Air Quality Impact Assessment (AQIA) to consider the potential impacts of pollution from individual and cumulative development, and to demonstrate how the air quality impacts of the development will be mitigated to acceptable

levels. Proposals for development which have the potential, by virtue of their scale, nature and/or location, to have a significant negative impact on air quality within identified Air Quality Management Areas will be required to submit an AQIA to consider the potential impacts of pollution from individual and cumulative development, and to demonstrate how the air quality impacts of the development will be mitigated to acceptable levels, even where there will be no negative impact at identified exceedance areas. Other development proposals, where criteria 1 and 2 do not apply, but which by virtue of their scale, nature and/or location have the potential to generate a negative impact on air quality within identified Air Quality Management Areas will not be required to submit an AQIA, but should demonstrate how the air quality impacts of the development will be minimised; and development proposals which have the potential, by virtue of their scale, nature and/or location, to have a significant negative impact on air quality outside of identified Air Quality Management Areas will submit an AQIA to consider the potential impacts of pollution from individual and cumulative development, and to demonstrate how the air quality impacts of the development will be mitigated to acceptable levels.

- Policy DM 8 External lighting. Seeks to ensure that the minimum amount of lighting necessary to achieve its purpose is proposed; design and specification of the lighting would minimise glare and light spillage and would not dazzle or distract drivers or pedestrians using nearby highways; and the lighting scheme would not be visually detrimental to its immediate or wider setting, particularly intrinsically dark landscapes. Lighting proposals that are within or are near enough to significantly affect areas of nature conservation importance, e.g. Special Areas of Conservation, Sites of Special Scientific Interest, National Nature Reserves, County Wildlife Sites and Local Wildlife Sites will only be permitted in exceptional circumstances.
- Policy DM 21 Assessing the transport impacts of development. Seeks to ensure that the transport impacts of development are addressed. Development proposals must demonstrate that the impacts of trips generated to and from the development are accommodated, remedied or mitigated to prevent severe residual impacts, including where necessary an exploration of delivering mitigation measures ahead of the development being occupied; provide a satisfactory Transport Assessment for proposals that reach the required threshold and a satisfactory Travel Plan in accordance with the threshold levels set by Kent County Council's Guidance on Transport Assessments and Travel Plans and in Highways England guidance; and Demonstrate that development complies with the requirements of policy DM6 for air quality. Proposals for major development will be permitted if adequate provision is made, where necessary and appropriate, within the overall design and site layout for the following facilities for public transport secured through legal agreements:
- Policy DM23 Seeks to achieve parking standards for non-residential uses taking account of accessibility and availability of public transport; type and mix of development proposed; the need to maintain adequate car parking within town centres; whether development proposals exacerbate on street car parking to an

unacceptable degree; cycle parking facilities; electric vehicle charging infrastructure.

Kent Minerals and Waste Local Plan (2013 – 2030) Early Partial Review, 2020

#### Policy DM7

Safeguarding Mineral Resources. Planning permission will only be granted for non-mineral development that is incompatible with minerals safeguarding where it is demonstrated that either:

- 1. the mineral is not of economic value or does not exist: or
- 2. that extraction of the mineral would not be viable or practicable; or
- 3. the mineral can be extracted satisfactorily, having regard to Policy DM9, prior to the non-minerals development taking place without adversely affecting the viability or deliverability of the non-minerals development; or
- 4. the incompatible development is of a temporary nature that can be completed and the site returned to a condition that does not prevent mineral extraction within the timescale that the mineral is likely to be needed; or
- 5. material considerations indicate that the need for the development overrides the presumption for mineral safeguarding such that sterilisation of the mineral can be permitted following the exploration of opportunities for prior extraction; or
- 6. it constitutes development that is exempt from mineral safeguarding policy, namely householder applications, infill development of a minor nature in existing built-up areas, advertisement applications, reserved matters applications, minor extensions and changes of use of buildings, minor works, nonmaterial amendments to current planning permissions; or
- 7. it constitutes development on a site allocated in the adopted development plan where consideration of the above factors (1-6) concluded that mineral resources will not be needlessly sterilised.

#### (iii) Other guidance, supplementary planning documents and local plan documents

A number of documents are referred to in or accompany the development plan documents and are material to decision making including:

Regulation 19 version of the Maidstone Borough Local Plan review – this sets out the proposed planning policies to guide development in the borough up to 2037. This is currently at its third public consultation. This document is a material planning consideration, however at this time individual policies are not apportioned much weight. It is the version that MBC seek to adopt, subject to Planning Inspectorate examination and will then replace the current Adopted Local Plan 2017.

Maidstone Integrated Transport Strategy 2011 – 2031. This identifies targeted transport improvements at key locations to relieve congestion including those at the M20 junction 7 Strategic area (including Bearsted Road and New Cut Junction).

Infrastructure Delivery Plan 2020. This accompanies the Local Plan and identifies highways and transportation requirements in order to support mixed use development adjacent to M20 Junction 7.

Kent County Council's Local Transport Plan (4) Delivering Growth without Gridlock 2016 – 2031. This contains the transport priorities for the County and is produced by

KCC in relation to its role as a Local Transport Authority. The transport priorities for Maidstone includes M20 junction 7 improvements and Bearsted Road corridor capacity improvements.

Kent Downs AONB Management Plan 2021 to 2026. This contains policies for conserving and enhancing the AONB.

#### **Consultations**

24. Responses have been received from our consultations with the following summarised comments:

Maidstone Borough Council raised no objection to our first consultation regarding the proposal and refer to their report on the proposal which states that the application site is within a Tree Preservation Area known as "Trees on Land North of Bearsted Road, Boxley" and that the documents submitted in support of the application indicate that the trees to be removed are of low quality. On this basis and that the development is in order to support the remaining development in the area the removal of the trees would be justified. The report states that one representation to MBC has been received, which to summarise raises a concern that the development proposed by Kent Country Council (KCC) is outside of their remit. The report states Maidstone Borough Council wishes the application to be determined in accordance with the relevant local planning policies and that the views of any consultees are taken into account.

In response to our 2<sup>nd</sup> consultation relating to amendments (to the planning statement and to the location of containers) to the proposal, MBC raised no objection subject to conditions/informatives

(1) The separate related planning application under MBC reference 21/503982/FULL (Retrospective application for retention of existing concrete slab hardstanding area) was considered by the MBC Planning Committee on the 18 November 2021. As part of the resolution to approve permission, the Committee expressed concern about the way in which application 21/503982/FULL has been progressed in isolation. The Committee recommended that when the application for the construction of the service road (KCC/MA/0168/2021) is determined by Kent County Council as County Planning Authority, serious consideration needs to be given to the provision of strategic landscaping along the new road area because it is within the foreground of the Kent Downs Area of Outstanding Natural Beauty.

A 3<sup>rd</sup> consultation on further amendments (reducing the number of trees that would be removed and including flowering lawn and native mix hedge planting) to the application has also been carried out. No response has been received to date.

**Transportation Planning** do not object to the proposal and comment that the service road meets design standards and the concrete apron allows HGV traffic to turn using a forward gear, without the need to reverse. Comment that signage and road marking to differentiate that the service road should not be used by ordinary vehicular traffic associated with general shopping is provided and double yellow lines installed to prevent potential misuse along the service road.

**Highways England** (now National Highways) do not object to the proposal and comment that the proposed development is located adjacent to the M20 Junction 7 forming part of the strategic road network (SRN), however the construction of the service road and re-siting of the barn and storage containers would not impact on the SRN and they therefore consider that the development would not materially affect the safety, reliability and or operation of the SRN. They state that their no objection is on the basis that the proposals would generate minimal additional traffic on the SRN in peak hours.

**Kent Minerals & Waste Local Plan Team** raises no objection in respect of minerals safeguarding policy DM 7. It is considered that prior extraction of the Folkestone Beds sand is unlikely to be viable or practicable given the size of the site, and therefore it would be exempt by criterion 2 of policy DM7.

**Boxley Parish Council** comment that they have no material planning reasons to object to this application.

Kent County Council Flood and Water Management raise no objections to the proposal and comments that an additional 980m² of impermeable service road is to drain to soakaway 1. Supporting calculations provided within the Technical Note take account of the additional impermeable area. It would also appear that the soakaway is designed to accommodate storms up to and including the crucial 100 year event plus 40% climate change with no apparent flooding. Comment that condition 10 under application reference number MA/20/500047/RVAR has been discharged under older plans that did not take account of the additional road area. Request that plans submitted under that condition are updated to include the Technical Note accompanying this submission. No new matters are raised in response to our consultation regarding amendments to the proposal.

Environment Agency comment that planning permission should only be granted to the proposed development as submitted if planning conditions and informatives are imposed covering submission and approval of a scheme to deal with the risks associated with contamination including a site investigation scheme based on a preliminary risk assessment to provide information for a detailed assessment of the risk to all receptors that may be affected including those off site; the results of the site investigation and detailed risk assessment; an options appraisal and remediation strategy giving full details of the remediation measures required and how they would be undertaken and a verification plan providing details of the data that would be collected to demonstrate that the works set out in the remediation strategy are complete and identifying any requirements for longer term monitoring of pollution linkages, maintenance and arrangements for contingency action. The Environment Agency also request submission of a verification report demonstrating completion of the works set out in the approved remediation strategy and a plan for longerterm monitoring of pollutant linkages, maintenance and arrangements for contingency action, if appropriate, and a condition concerning contamination if it is found during development and has not previously been identified at the site and a condition concerning infiltration of surface water drainage. The Environment Agency advise that only clean uncontaminated water should drain directly to the surface water system, that there should be appropriate pollution prevention measures for drainage from access roads and that roof drainage should drain directly to the surface water system and that there should be no discharge to land impacted by contamination or land previously identified as being contaminated and no discharge to made ground and no direct discharge to groundwater.

No new matters are raised by the Environment Agency in response to our consultation regarding amendments to the proposal. They comment that the design of infiltration SuDS may be difficult or inappropriate in this location and without the suggested condition state that they would object to the proposal in line with paragraph 170 of the NPPF because it cannot be guaranteed that the development would not be put at unacceptable risk from, or be adversely affected by, unacceptable levels of water pollution.

**Natural England** do not object to the proposal and considers that based on the plans submitted it would not have significant adverse effects on statutorily protected nature conservation sites. They provide generic advice on other natural environment issues relating to protected landscapes (AONB), biodiversity duty, protected species, local sites and priority habitats and species, ancient woodland, ancient and veteran trees, best and most versatile agricultural land and soils and access, recreation, rights of way and environmental enhancement.

**Kent Fire and Rescue Service** comment that the emergency access requirements for the Fire and Rescue Service under the above Act have been met. Fire Service access and facility provisions are also a requirement under B5 of the Building Regulations 2010 and must be complied with to the satisfaction of the Building Control Authority. A full plans submission should be made to the relevant building control body who have a statutory obligation to consult with the Fire and Rescue Service.

Amey Noise comment that the Noise Assessment Technical Note provides an overview of the potential noise impact the proposed service road and associated HGV movements may have. No formal noise modelling has been undertaken as the new HGV route would divert existing HGV movements away from the single noise sensitive receptor at Newnham Court and would likely result in a marginal beneficial reduction in noise impact due to the increased distance from the HGV service road in comparison to the existing route. They have reviewed the Noise Assessment Technical Note and are satisfied that the changes are relatively minor which would not lead to any additional noise impact and could possibly show marginal benefit in reduced noise levels. It supports the measures to reduce potential noise impact by the imposition of a 10 mph speed limit along the service road, the use of the turning head to reduce the need for reversing and during construction period, the use of a Construction and Environmental Management Plan to approval of the planning authority.

Amey Air Quality agree with the applicant's assessment that with the recommended mitigation (implementation of a construction environmental management plan) the proposal would not have significant adverse air quality effects on the amenity of nearby residents or the environment as a whole and that the proposal complies with the NPPF (conserving and enhancing the natural environment) and the Policies from the Local Plan. Amey Air Quality also comment that they are satisfied that the methodology for air quality assessment is adequate and sufficient information has been provided relative to the scale of potential impact. They comment that the conclusions of the applicant in relation to air quality are reasonable and they see no grounds for refusal.

**Kent County Council Ecology Advice Service** in response to the initial consultation advise that there is a need to understand how the road would be lit and if lighting can be switched off for some periods overnight. They comment that the landscape plan details that amenity grass mix would be sown adjacent to the HGV route and they would encourage the applicant to either plant a replacement hedge or use a species mix that would benefit biodiversity – such as a flowering lawn mix (if the grass needs to be kept short) and that regardless of

what enhancements are proposed within the wider area enhancements, even small enhancements can be incorporated into all applications.

In response to the amended information consultation the Ecology Advice Service comment that sufficient information has been provided to determine the planning application and that it is possible that bats may forage within the site and highlight that as a result of application MA/20/500047 a hedgerow and a wildflower meadow would be created within the site and therefore once those habitats are established they may provide further opportunities for foraging bats. The lighting timings would provide periods of the night when there would be no lighting from the development and therefore reduce the impact on any foraging bats.

The landscaping plan confirms that a flowering grass mix and a native species hedgerow would be sown adjacent to the HGV route which would provide foraging/nesting opportunities for native species including invertebrates, bats and breeding birds. Advise that the hedge/flowering lawn must be established within a year of the development being implemented.

25. No response has been received to date to our consultation with Kent County Council's Archaeological Officer; Conservation Officer; South East Water and Kent Downs AONB.

#### **Local Member**

26. The local County Member for Maidstone Rural North, Sir Paul Carter was notified of the application on 27 July 2021. No views have been received to date.

### **Publicity**

27. The application was publicised by the posting of 8 site notices and an advertisement in a local newspaper.

#### **Representations**

- 28. In response to the publicity, there has been objection from one local resident. It is for this reason that the proposal is being reported to the Planning Applications Committee for a decision in accordance with our scheme of delegation under the Constitution.
- 29. Some of the matters raised in the objection relate to applications and decisions made by MBC such as in relation to the existing concrete pad which this proposal would link to, whilst others relate more directly to this proposal. The objection to the proposal is therefore summarised as follows:

#### Matters relating to applications and decisions made by MBC

- Concerns raised about the application and decision-making processes relating to the application 21/503982 determined by MBC for the retrospective retention of the existing concrete pad.
- That the existing concrete pad site should not be used until a satisfactory noise management plan is put in place which in the residents' view is unlikely to be possible. The planning permission for 21/503982 [retention of existing concrete pad] requires an

acoustic survey and subject to the finding of the acoustic survey an acoustic barrier may be required. The construction of a suitable acoustic barrier is unlikely to be practical because of the 10m distance between the site and nearby residential property and if that was the case the proposed use of the site as a goods distribution area would have to be abandoned and the new HGV route would not be required. If the planning conditions for 21/503982 are not complied with the hardstanding is required to be removed and all associated materials taken off the site.

- That the location of the existing concrete pad which the resident refers to as a new goods distribution area is in the worst possible position on the site with regards to nuisance being both close to residential property and KIMS.
- The existing concrete slab is being used as a new goods distribution area and does not have any access to it and is a standalone site and the resident considers that the road that is currently in use does not have planning permission and should be a footpath link between the KIMS site and Newnham Court.
- There would be noise nuisance to neighbouring property as a result of the existing concrete slab and New Goods Distribution Area.
- The use of the concrete pad does not have planning permission as the significant increase
  in use is a Material Change of use which has occurred since the grass was removed from
  the concrete and this significant increase in use has not been a continuous use for ten
  years prior to 28 January 2021 and so is not permitted by the Lawful Development
  Certificate.
- That the Lawful Development Certificate is incorrect as the land was grass and the land had also been used for parking during the previous 10 years prior to 28 January 2021.
   To obtain the Lawful Development Certificate the land was meant to have been in continuous use for turning, loading and unloading for ten years prior to 28 January 2021 which it was not.
- The proposed use of the existing concrete slab is a material change of use and requires planning permission.

#### Matters more specifically relating to this application

- The proposal would enable an existing concrete slab to be used as a goods distribution area 10m from neighbouring property.
- There would be noise nuisance to neighbouring property as a result of the proposed HGV route which would serve the existing concrete slab.
- Kent County Council must already have the necessary Planning Permission to undertake the Bearsted Road Improvement Scheme. It would in the resident's view have been Maladministration to approve MA/20/500047 (KCC/MA/0271/2019) if KCC/MA/0271/2019 was a dangerous or an incomplete scheme.
- That there would be a very large increase of use of the existing concrete pad site which
  is cut off and has no road link.

- The proposed new HGV route and new concrete apron is a change of use of the land which is a planning matter for Maidstone Borough Council and is not in Kent County Council's remit.
- Kent County Council has wrongly tried to claim that KCC/MA/0168/2021 is a regulation 3 application. The land that is intended to be used for the proposed new HGV route is not owned by Kent County Council and will not be used by Kent County Council. It would also be privately owned and maintained by the landowner so, there would be no reason or point in Kent County Council granting itself planning permission for the proposed new HGV route. If permission was granted it would be pointless as the planning permission would only be for Kent County Council's use and would not be transferable to the proposed owner or user of the land.
- The resident considers that the proposed HGV route would still require planning permission from Maidstone Borough Council before it could be constructed and used.
- That the application contains information which the resident considers to be inaccurate in relation to the use of the existing concrete slab and the Lawful Development Certificate 21/500139/LDCEX; how the HGV deliveries use the existing concrete slab in the resident's view the use has changed over time whereas the planning statement gives the impression to the reader that the present use of the site is a historic use by saying "All HGV deliveries to the site (except for Newnham Court Inn which is in separate ownership) are required to use this area". The resident considers the statement as very misleading as their view is that the present situation is a use which does not have planning permission and causes unacceptable nuisance.
- That the qualitative assessment referred to in the Noise Assessment Technical Statement Note was agreed to by the MKSS Environmental Health Team on the basis of incorrect information provided to them by the applicant's highways and transportation design teams regarding there being no changes to traffic flow or the operating hours of the existing HGV turning area. The resident considers that this information was incorrect and that KCC knew that a grassed area could not have been used as a goods distribution area and that the claim "turning of HGV's has not changed in over 10 years" was false.
- That the application KCC/MA/0168/2021 contains the wrong methodology regarding the nuisance that the local resident considers would be caused to Newnham Court. As such the local resident disputes a number of statements in the applicant's planning statement relating to noise impact.
- the proposed new HGV route would cause unacceptable nuisance and does not respect
  the amenities of occupiers of neighbouring properties as it is proposed to be in the worst
  possible position for causing noise nuisance and there is plenty of other land available
  that could be used for a New Goods Distribution area further away from residential
  property.
- That a statement made in the withdrawn application KCC/MA/0086/2021 that the
  proposal does not contribute to the key objective of the approved scheme
  (MA/20/500047) to reduce queuing at peak periods and ease congestion at junctions
  also applies to this proposal.

### Other matters contained within local resident objection

- That Kent County Council wrongly applied for KCC/MA/0271/2019 (the approved scheme MA/20/500047) which was in the resident's view not in Kent County Council remit as KCC/MA/0271/2019 involved a change of use of land.
- The relationship between this application and the Lawful Development Certificate 21/500139/LDCEX granted by MBC (relating to the existing concrete slab) has been used to try and obtain further permissions including for an HGV route. The resident considers that the Lawful Development Certificate 21/500139/LDCEX was incorrectly obtained and then used to obtain the planning permission for 21/503982/FULL (the application to MBC for the retention of the existing concrete slab). Kent County Council then used the incorrect Lawful Development Certificate to wrongly obtain planning Permission for (21/503982 Retrospective application for retention of existing concrete slab hardstanding area) as the area of land detailed in Lawful Development Certificate was now concrete enabling the area to be used as a New Goods Distribution Area.
- Concerns that the application made to MBC 21/500139/LDCEX "validates" the application for the HGV route. In the resident's view the applicant has wrongly applied for permission for the HGV route to service a "good distribution area".
- Concerns about how the applicant has applied for permission for the HGV route, including the number of applications made to KCC for the HGV route proposed and the applications made to MBC relating to the existing concrete slab.
- That in the resident's view there may be a conflict of interest in that the applicant's agent has also submitted an application to MBC 21/503982/Full concerning the retention of the existing concrete slab.
- Concerning payment of planning application fees and use of Government funding and public money and questions why KCC wishes to have permission for the HGV route.
- That the application contains information which is considered to be inaccurate in relation to the use of the existing concrete pad by Sussex Beds. [N.B The reference to Sussex Beds has been removed from the planning statement in the amended documents submitted]
- 30. In addition to the objection, three representations from Maidstone Borough Councillors have also been received. In summary, the following comments are made:
- This application removes existing trees and provides no landscaping to screen and assimilate the development, light pollution and the vehicle activity it will generate into the landscape.
- Further, seeding is shown to comprise 'amenity grass'. Native tree and shrub planting belts should be provided along the length of the new road and all re-seeding should comprise a native wildflower grassland seed mix appropriate to the dry sandy substrate.
- Long term maintenance must ensure the wildflower grassland lining the new road is maintained as a sward mosaic, with some areas left uncut through each winter.

- MBC's response to the original application relating to this service road, advised that MBC would wish to see some form of hedging and tree planting to the east of the service road to partially screen it. The KCC approval MA/20/500047, includes this requirement in condition 13 which requires submission and approval of details of native hedge and tree planting for the east side of the service road (in addition to the landscaping details already approved) within 6 months of the date of the permission. It also requires details of the long-term management arrangements for the hedge. Comments that it appears from the submitted plan that no landscaping other than grasses is proposed.
- Unclear as to whether the service road sits higher or in a cutting through the existing
  grassland. If in a cutting, then landscaping is less important but if it is sitting higher,
  landscaping is needed to screen the new road and fence from wider views, including
  from the Kent Downs AONB.
- The application site is in the foreground of the Kent Downs AONB and significant care must be taken to minimise harm to the landscape setting of the protected landscape.
- The application site is visible from the Weavering Heath public open space to the south east.
- The absence of landscaping is in conflict with paragraphs 176 and 177 of the NPPF and the Government's Planning Framework and policies SD3, SD8 and SD12 of the Kent Downs AONB Management Plan.
- All development is now required to demonstrate a net gain for biodiversity, however, the current proposal will directly destroy grassland and fragment the ecological integrity of the application site.
- Any surface water drainage should comprise a 'wildlife friendly' design to prevent reptiles, amphibians and other wildlife perishing within the drains.
- Any lighting proposed must be low key and utilised red light filters to minimise harm to biodiversity.

### **Discussion**

- 31. In considering this proposal regard must be had to the Development Plan Policies and planning policy outlined in paragraph 23 above. Section 38(6) of the Planning and Compulsory Purchase Act (2004) states that applications must be determined in accordance with the Development Plan, unless material considerations indicate otherwise. Therefore, the proposal needs to be considered in the context of the Development Plan Policies, Government Guidance and other material planning considerations including those arising from consultation and publicity.
- 32. In my opinion, the key material planning considerations in this particular case can be summarised in relation to the subheadings below:

#### Need and location

- 33. The proposal is linked to and forms part of wider highway improvements in the area, which are required in order to support development in the Borough including allocated development at Newnham Park. The Local Plan provides strong policy support for these highway improvements via policies SS1, SP1, RMX1 and RMX1 (1) and SP23 and is also supported within the Maidstone Integrated Transport Strategy 2011 2031.
- 34. There is strong policy support in the Maidstone Borough Local Plan for development which meets the terms of the allocation RMX1(1) at Newnham Park within which the proposed site sits. Policy RMX1(1) details that the current shopping village has been and continues to develop in a piecemeal fashion over time and the policy seeks to achieve a comprehensively planned development including replacement premises for the existing garden centre and for the shops already established at Newnham Court Shopping Village within the vicinity of the existing retail footprint (as shown on the policies map). The detail of future redevelopment of the shopping village is not currently known. A decision is required in relation to this application which relates to the HGV service route provision to serve the current shopping village layout and which forms an extension to the access arrangements already approved within the MA/20/500047 proposal.
- 35. KCC as applicant wishes to remove the existing access to the shopping village from Bearsted Road and relocate it to a new access and link via Newnham Court Way, works which are aimed at reducing congestion and improving junction and link capacity and to provide appropriate transport infrastructure. The Local Plan in paragraph 4.208, states that the provision of appropriate transport infrastructure is critical to the successful development of Newnham Park. The changed access arrangements to the shopping village already have planning approval however the work has not yet been carried out.
- 36. This proposal is submitted as a "Regulation 3" application pursuant to the Town and Country Planning General Regulations 1992 by KCC (Major Capital Programme Team) and the works would form part of the County Council's A249 Bearsted Road Capacity Improvement Scheme. The applicant states that the proposal is a direct consequence of KCC's objective to remove the existing access onto Bearsted Road hence why the application is being made to KCC rather than it being made by the owners of the shopping village to the Borough Council. Regulation 3 of the Town and Country Planning General Regulations 1992 requires the County Council to make and submit planning applications to the County Council for determination if the development is to be carried out by or on behalf of the County Council. Such proposals may be on land which is not owned by the County Council. In this case, the applicant has stated that the proposal would only take place together with the works under the approved scheme (MA/20/500047) and that the works would not take place as a standalone development. Whilst KCC is not the landowner the proposal is integral to the relocated access arrangements and forms part of the wider road improvement works that are to be carried out by (or on behalf of) the County Council as the Highways Authority. The approved scheme MA/20/500047 (KCC/MA/0271/2019) was also determined as a Regulation 3 application. This is also referred to in the resident's reasons for objection. If permission is granted, the permission would be for KCC's works and once completed the development would be able to be used for the intended purpose by the landowner and others to service HGV deliveries to the shopping village as detailed in the planning application. No further planning permissions would be required from MBC before

construction and use of the proposed route and the application area under consideration. Matters relating to the existing concrete pad and the existing access arrangements to it beyond this application area would be for MBC.

- 37. The proposal is located to the north-east of an already approved highway improvement scheme (MA/20/500047). If permitted, this proposal would result in an additional 110m section of service road such that HGV traffic would be routed off the new service access route already approved. The proposal would mean that HGV traffic would be separated completely from other vehicular traffic and pedestrians on the site by continuing on the proposed HGV route which would run to the east of the Newnham Court shopping village on land which is currently agricultural, and join the existing concrete slab via a proposed concrete apron to the north of the Gymfinity building. The proposed concrete apron adjoining the existing concrete pad would be used to provide turning space for access to and from the proposed HGV route. A condition is recommended to ensure that the turning space is kept clear for access and turning.
- 38. The approved scheme (MA/20/500047) had originally been designed with an additional section of HGV route in it, however procedural matters relating to the lawfulness of the existing concrete slab were raised at the time which resulted in a section of HGV route being removed from the planning application for the approved scheme, pending resolution of the lawfulness of the existing slab. This has now been resolved by 21/50139/LDEX and 21/503982/FULL.
- 39. The current application states that the main users of the proposed HGV route would be Notcutts Garden Centre and that the route would be available to all 27 tenants of the Shopping Village. Newnham Court Inn has its own delivery arrangements and would not use the proposed HGV route. The Lawful Development Certificate (Existing) which was granted by MBC, relates to the area defined within the Certificate (i.e. the location of the existing concrete pad) and so is already available for use by any or all of the occupants of the shopping village. There are no restrictions on the hours or patterns of use in the Certificate of Lawfulness which MBC issued. The above movements would currently travel through the shopping village to the existing concrete pad together with other pedestrian and vehicular traffic using the shopping village. The already approved scheme would require these movements to travel up a new service route and re-join pedestrian and other vehicular traffic at a new mini roundabout. The application before you would take this traffic away from pedestrian and other vehicular traffic within the shopping village to the east of the village and therefore improve highway safety within the shopping village.
- 40. The applicant states that the approved access scheme is not designed to accommodate HGVs from the point that they would turn left into the shopping village because the approved mini roundabout (which is slightly north of the existing mini-roundabout) that the route leads to was not designed for large HGV lorries to turn right at and would create an unacceptable highway situation. A service road vehicle tracking sketch plan submitted by the applicant demonstrates this. HGVs would also not be able to navigate the new mini roundabout at Newnham Court Inn onto the access road without holding up other traffic movement hence the original reason for inclusion of a HGV service route in the main application.
- 41. The application before you would mean that the HGVs would not need to enter the shopping village from the new approved service route and join other traffic at the new

approved mini roundabout, as HGVs would be completely diverted away via the proposed HGV route to the east. Furthermore, the application states that it would not be possible to use the current access to Newnham Court Village in the proposed highway improvement scheme because the current access has a 1:10 gradient and the additional lane proposed along the north east side of Bearsted Road (i.e. nearest to Newnham Court Shopping Village) would reduce the current access length and increase its steepness which would prevent HGV use. An alternative HGV route is therefore required. The approved scheme MA/20/500047 (KCC/MA/0271/2019) therefore provides a new service route for HGVs although, as discussed above, this does not extend as far as the existing concrete slab.

- 42. Objection has been received in relation to the need for the proposal given that KCC already has planning permission to undertake the Bearsted Road Improvement Scheme and that in their opinion it would have been maladministration to approve a scheme which was dangerous or incomplete. The already approved scheme MA/20/500047 (KCC/MA/0271/2019) was determined in accordance with the relevant planning policy and material considerations and with respect to the content of the application and consultation responses received. The permitted scheme provides a new access to the site for all vehicles to all parts of the site, except the more accessible link for HGV's to the delivery area which was withdrawn for further consideration. The permitted scheme is not dangerous. The proposal before you seeks to provide a better means of access for HGVs to the existing concrete slab and highlights improvements in relation of HGV access that are relevant to that.
- 43. The application also states that it is desirable for safety reasons to separate out the larger HGV delivery movements from the general shopping village traffic and from pedestrians, particularly given the Pennies Day Nursery and the Gymfinity traffic on the site. This proposal would remove the HGV traffic from the general shopping village traffic by redirecting it to the east. However, it would not eliminate the internal traffic taking deliveries from the concrete slab to the shopping village units. These movements would continue but would not involve HGV movements The location of this proposal site would connect to the already approved service route at a point to the east of the existing shopping village and lead to an existing built concrete slab, north of the Gymfinity building which is currently in use for vehicle deliveries and turning in connection with the shopping village
- 44. In addition, there would be benefits for users of a pedestrian link between car parking at Newnham Court Shopping Village and the KIMS site which is used by KIMS staff which is located to the northwest of the proposal. This proposal would redirect the HGV traffic further to the east of the site rather than alongside the pedestrian route as is currently the case.
- 45. I consider that given the content of the application, the overall need for the proposal can be summarised as being in order to provide adequate access for HGV lorries so as to reduce traffic congestion within and around the shopping village and to separate HGV traffic where possible from other traffic and users at the site. I conclude that given these circumstances and the site allocation and the planning policy support for highway works to support the site allocation that the need for the proposal is justified in planning terms and that the proposal links to the wider capacity improvement works.

46. This proposal relies upon the approved scheme (MA/20/500047) being implemented. It also relies on the use of the existing concrete slab on the adjoining site to achieve a full turning circle for the HGVs so that they can turn and exit the site by the same proposed HGV route. It is however noted that the existing concrete slab does not form part of the red line boundary of this planning application. The proposed concrete apron would be adjacent to the existing concrete pad and would be used to provide access to the existing concrete slab and turning space for access to and from the proposed HGV route. A condition would be imposed to ensure that the proposed concrete apron is kept clear for that use and not used for loading or unloading.

### The Earlier Consents

- 47. Local objection to the proposal relates in part to the proposed HGV route servicing an existing built concrete slab and the planning status of the existing concrete slab which the resident refers to as a "goods distribution area". The local resident considers that the existing concrete slab and existing access to it from the shopping village does not have appropriate planning permission and should not be there. The resident considers that the new road and the new area of concrete require a change of use application and that there would be a very large increase in the use of the site. A further application for a change of use is not required by the County Planning Authority as the proposed development of a HGV service route as described in the full planning application received relates to the use of the proposed HGV route and concrete apron and the engineering works required for the route. Furthermore, I note that MBC have not objected to the proposal or indicated that a further application would be required in connection with this proposal. The current application describes that there would not be an increase in the use of the existing concrete slab to that already allowed. The use already allowed does not have any limitations imposed by the MBC's Lawful Development Certificate (reference MBC 21/500139/LDCEX) and this states that the proposed service route could be used to service all of the existing units at the site (except Newnham Court Inn). The MBC planning permission for the existing concrete slab would however provide some controls over the use of the existing concrete slab through the planning conditions imposed and these would continue to apply if permission is granted for this proposal. In so far as whether the correct permissions are in place for the existing concrete slab, whether these activities are lawful and whether they are causing unacceptable amenity impacts, these are matters for MBC to address rather than the County Council as Planning Authority. The Borough Council is aware of the allegations. We have not received any objection in this regard nor advice that indicates that the decisions are unsound from MBC as a result of our consultations with them.
- 48. The existing concrete slab has been the subject of a separate application determined by Maidstone Borough Council, reference 21/500139/LDCEX for a Lawful Development Certificate (Existing). This sought to establish the lawfulness of the existing use for 'the turning of delivery vehicles and for the loading and unloading of goods being delivered to premises at the Newnham Court Shopping Village' The use of the site for the turning of delivery vehicles and for the loading and unloading of goods being delivered to premises at the Newnham Court Shopping Village has been established by the Borough Council to be lawful and therefore this proposal would link to an area of the site for which the use has been determined by Maidstone Borough Council as a lawful use. As previously discussed, there are no restrictions within the Certificate as to the number, frequency or hours of use.

- 49. Furthermore, planning permission has been granted for the retrospective retention of the existing concrete slab hardstanding area, subject to conditions. The use of the slab has been determined by MBC to be lawful and the retrospective retention of the concrete slab has planning permission subject to conditions. MBC have also not raised objection to this proposal, subject to consideration of strategic landscaping. This planning application now needs to be decided in accordance with the development plan unless other material planning considerations indicate otherwise.
- 50. To summarise, this proposal is located within an allocated site in the Local Plan and would need to be assessed in policy terms within that context. MBC has granted consent for retrospective retention of the existing concrete slab hardstanding area (21/503982/Full) and has issued a lawful development certificate (21/500139/LDCEX) for the use. Given the policy background relating to transport infrastructure to support development at this location and the need for the completion of a suitable service link for HGV traffic, I conclude that the need for the proposal is met and the location of the proposal is acceptable.

#### Highways and transportation

- 51. National planning policy seeks to ensure safe and suitable access for all users and that significant impacts from development on the transport network in terms of capacity and congestion or on highway safety can be mitigated to an acceptable degree. It seeks to give priority first to pedestrian and cycle movements within schemes and to facilitate high quality public transport with layouts that maximise the catchment area for bus or other public transport services; address the needs of people with disabilities and reduced mobility in relation to all modes of transport; create places that are safe, secure and attractive which minimise the scope for conflict between pedestrians, cyclists and vehicles and avoid unnecessary street clutter and respond to local character and design standards; and allow access for emergency vehicles.
- 52. The proposal seeks to separate HGV traffic from pedestrian and other traffic within the shopping village and provide a continuation to the approved HGV service route which would achieve NPPF policy objectives concerning safe and suitable access.
- 53. There is an existing pedestrian route between Newnham Court Shopping Village and the KIMs staff parking area and the KIMS hospital is located to the north west of the proposal, beyond the existing concrete slab and separated by an internal access road. The route leads to an access gate for the KIMS hospital and is signposted as being for staff only.
- 54. The proposal seeks to provide a safer HGV access route in order to accommodate a 16.5m articulated vehicle which the applicant advises cannot be accommodated within the existing approved scheme (MA/20/500047) either on the consented service route because of the right hand turn at the new mini roundabout or via the new roundabout and Newnham Court Inn as discussed in paragraph 40 above. The proposal, together within the already approved scheme seeks to achieve the highway improvements summarised in paragraph 7 and 8 above.
- 55. The proposal if granted would mean a change to the approved scheme (MA/20/500047) at the northern bend westwards into the site. Within this part of the site, the red line

boundary of this proposal would overlap with that of the MA/20/500047 approval. Some works would be undertaken under the already approved scheme (such as tree removals in connection with car parking space creation for that scheme) as already consented.

- 56. The proposal forms part of the transport infrastructure, being part of the Bearsted Road Improvement Scheme required to support new development which is already allocated within the Maidstone Local Plan. It therefore meets NPPF objectives relating to promoting sustainable transport.
- 57. One of the objections advises that a statement made in the withdrawn application KCC/MA/0086/2021 that the proposal does not contribute to the key objective of the approved scheme (MA/20/500047) to reduce queuing at peak periods and ease congestion at junctions also applies to this proposal. This application (KCC/MA/0168/2021) does not include this statement within the planning statement. The objectives of the overall scheme of works known as the Bearsted Road Capacity Improvement Scheme (including the already approved scheme MA/20/500047) are aimed at easing congestion and this is supported in planning policy terms. The proposed HGV route alone does not directly contribute to the easing of congestion, however with the approved scheme and other Bearsted Road improvements, it contributes to this objective. It does address safety within the shopping village by diverting large HGV and other service and delivery vehicles away from the shopping centre facilities and separating HGV traffic from other traffic. As discussed above the proposal would address HGV access improvements to the existing arrangements and the approved scheme (MA/20/500047).
- 58. The proposal meets the Maidstone Local Plan objectives relating to transportation matters and has not given rise to objection from Transportation Planning as Highways Authority and statutory consultee or from Highways England (now National Highways). It does not give rise to objection from Kent Fire and Rescue in relation to emergency access matters and MBC have also not objected to the proposal. I therefore conclude that the proposal is acceptable on highway and transportation grounds.

#### Air quality

- 59. The NPPF states that decisions should ensure new development in Air Quality Management Areas and Clean Air Zones is consistent with the local air quality action plan. This proposal is not located within an Air Quality Management Area (AQMA) however there is an AQMA near to the site, approximately 150m to the north at the M20.
- 60. Local Plan Policy DM6 seeks to ensure that the impact of development proposals to air quality are assessed and managed. Air Quality Planning Guidance 2017 has been published by MBC setting out the processes for assessing and addressing air quality impacts of new development in order to support Local Plan Policies DM6 and SP23. Local Plan policy DM1 also includes consideration of air quality matters in relation to design of developments.
- 61. An air quality assessment was submitted with the approved development MA/20/500047 and concluded that on the basis of publicly available information on air quality obtained from MBC and Defra, baseline air quality conditions at sensitive receptors are likely to be reasonably good. Mitigation in the form of a construction environmental management plan would be required to address construction phase air quality impacts using industry

standard best practice measures. With the appropriate mitigation, the risk of adverse air quality impacts during the construction phase would be low and it is considered unlikely that the residual effects would be significant. Mitigation would not be required for operational phase air quality impacts as these are assessed as being negligible. The operational residual effects of the Scheme would not be significant. The Scheme complies with national and local policy for air quality.

- 62. The applicant states in their Planning Statement that this proposal would not have a measurable impact and would not change the findings of the Air Quality Assessment referred to in the approved development (MA/20/500047) and as summarised above. With the recommended mitigation in the form of a construction environment management plan, the proposed development would not have significant adverse air quality effects on the amenity of nearby residents or the environment as a whole. As such, the proposal complies with the NPPF (conserving and enhancing the natural environment) and the policies from the Local Plan.
- 63. Given that there is no objection on air quality grounds from the County Councils Air Quality Advisor nor from MBC I consider that the air quality impacts have been adequately addressed within the proposal and the submission of a construction environmental management plan can be required by condition.

### Noise Impacts

- 64. The NPPF seeks to ensure new development is appropriate for its location taking into account the likely effects (including cumulative) of pollution on heath, living conditions and the natural environment and the sensitivity of the site or the wider area to impacts that could arise from the development. Decisions should mitigate and reduce to a minimum potential adverse impacts resulting from noise from a new development and avoid noise giving rise to significant adverse impacts on health and quality of life.
- 65. Local Plan Policy DM1 seeks to ensure good design of new development in relation to noise including design that respects the amenities of occupiers of neighbouring properties and uses and provide adequate residential amenities for future occupiers of the development by ensuring that development does not result in, or is exposed to, excessive noise.
- 66. The approved scheme (MA/20/500047) included a Noise Assessment Report which concluded that there were no significant noise effects of that proposal, and no noise mitigation was considered necessary. This application includes a Noise Assessment Technical Note regarding the potential noise impact in relation to the proposal, specifically the proposed HGV route and the concrete turning apron.
- 67. The Technical Note identifies and focuses on the residential property at Newnham Court (to the north west) as a residential receptor.
- 68. The Technical Note states that there would be no material changes to traffic flow, hours or use of the existing HGV turning area at the existing concrete slab and that the only change from a noise perspective is the movement of the access road from the west of the existing turning area to the east of the existing turning area increasing the distance by approximately 20m between the access road and the noise sensitive receptor to the

north. The applicant's noise assessment is based upon the proposal that would cause HGV traffic to enter and exit from the east instead of the west. It concludes that from a noise impact perspective, this re-routing of the access road is the only material change, since it is understood there would be no changes to HGV traffic flow, operating hours, or general delivery activities taking place on the concrete slab. Sound levels to the east on the new HGV access road would increase, however this would cause a decrease in sound levels on the old HGV access route to the west (i.e. the route closer to the nearest residential property). Sound levels of activities on the concrete slab area would remain constant compared to the existing scenario. Since the proposed development moves the HGV route away from the only noise sensitive receptor of concern, it is considered that no adverse noise impact is likely at the nearest noise sensitive receptor as a result of the proposed development, and a beneficial reduction in noise impact may arise due to the increased distance of the HGV access road.

- 69. The applicant proposes a number of noise control measures to manage and control noise arising from the operation of HGVs using the access road and concrete slab area. These measures could be covered by a condition and include:
  - Provide sufficient and clearly visible signage for HGV drivers, to indicate speed limits, entry and exit policy (i.e. using the new HGV route), and to ensure proper use of the turning circle to minimise the risk of vehicle alert signals being audible when reversing; and
  - Introduce a policy that HGV vehicle engines should be turned off as far as reasonably practicable when laying down deliveries, visible signage should be installed to indicate this policy.
- 70. The applicant also states in their Planning Statement that noise during construction can be managed through a Construction and Environment Management Plan and I recommend a planning condition to secure this. It is also noted that the applicant intends to limit access via the HGV route to between 07.30 to 2000 hours by use of locked gates outside of these hours. Again this can be secured via condition.
- 71. The applicant does not provide details of any additional noise modelling exercise to support their noise assessment as in their view it is not warranted given their conclusions of no adverse noise impact at the nearest noise sensitive receptor as a result of the proposed development and the likelihood of a beneficial reduction in noise impact when compared to the current situation because of the proposal.
- 72. The applicant's view of the noise impacts of the proposal and the requirement for a noise modelling exercise has however attracted an objection as summarised in paragraph 29 above.
- 73. The local resident considers that a noise modelling exercise is needed. The resident considers that the present use of the existing concrete slab causes unacceptable nuisance and the proposed use of the existing concrete slab and the HGV proposal and proposed concrete apron would in their view also cause unacceptable nuisance. The resident considers that the application contains false information in relation to the existing use of the concrete pad and that false information has been used as a basis for the consultation that is referred to in the Noise Assessment Technical Note with MBC

MKSS Environment Heath team and that this resulted in MKSS Environmental team agreeing a methodology on the basis of the information presented.

- 74. However, we have not received objection from MBC (who also have a remit in relation to the lawfulness of the use and the planning status of the existing concrete slab) with regard to the proposal. Amendments to the methodology used by the applicant in this proposal have not been requested by MBC. The County Council technical advice from Amey Noise also does not raise objection on the basis of the application information provided. MBC have confirmed via the Lawful Development Certificate that the use of the existing concrete slab is lawful. The retrospective application for retention of the concrete slab to MBC has been granted permission subject to conditions relating to submission of a management plan which includes measures to reduce the potential for noise disturbance from the existing concrete slab, including the timing of deliveries, the use of audible reversing alarms, idling vehicle engines and appropriate mitigation measures. It also includes an acoustic survey requirement to demonstrate whether an acoustic barrier is required and further details of such a barrier to be submitted to MBC if required. These requirements relate to the existing concrete slab only. The resident considers that the existing concrete pad should not be used until a satisfactory noise management plan is in place. This is a matter for MBC. The resident also considers that the construction of an acoustic barrier is unlikely to be practical. This is also a matter for MBC should the acoustic survey demonstrate that one would be required.
- 75. In the event that MBC in the future require removal of the existing concrete slab, this would affect the 21/503982 permission and not the 21/500139/LDCEX decision for the use. A decision regarding the proposal before you cannot be indefinitely delayed pending confirmation of compliance with conditions relating to the existing concrete pad by MBC as decisions need to be made without delay and the conditions do not require immediate compliance. The proposed HGV route would still be needed as discussed above.
- 76. The local resident considers that there would be noise nuisance to neighbouring property as a result of the proposed HGV route which would serve the existing concrete slab. No objections have been received from MBC on these grounds. Concerns about noise and the use of the existing concrete slab are addressed in the MBC decision and measures to address noise arising from this proposal have been discussed above and can be secured by condition.
- 77. The local resident also considers that there would be a very large increase of use. As discussed above the use would be by the existing shopping village. Whether or not this HGV service route would or could in the future be used as part of any other future development that may come forward within the Newnham Court site allocation policy is not known and any development proposals would need to be assessed by the relevant planning authority at the time. This would be based on an assessment of the planning information presented and be decided on the planning merits at the time.
- 78. On this basis, I am satisfied that the proposed development is appropriate for its location in the Maidstone urban area, in an area which is allocated for further development within the Development Plan and that the proposal does not give rise to significant adverse noise impacts on health and the quality of life. The proposal is not located within an area which has been identified as tranquil and which is relatively undisturbed by noise, nor is it in an area which is recognised for its recreational and amenity value.

#### Biodiversity and natural environment impacts

- 79. The NPPF seeks to conserve and enhance the natural environment in relation to protecting and enhancing valued landscapes, sites of biodiversity value and soils in a manner commensurate with their status and quality. It seeks to minimise impacts on and support net gains for biodiversity and prevent new or existing development from being adversely affected by unacceptable levels of soil, air, water or noise pollution.
- 80. Local plan policies DM1 and DM3 relate to biodiversity matters and development. The site is not located within any statutory protected or non-statutory nature conservation sites although it is located within a risk zone for a SSSI. The site is within an area of grade 2/3 agricultural land (best and most versatile) however given the limited size of the application area and that the site has already been allocated for development the impact to agricultural land is considered in policy terms to be acceptable.
- 81. A comment has been made that the proposal will directly destroy grassland and fragment the ecological integrity of the application site. The existing site currently includes amenity grassland and hedgerow with trees habitats. The applicant has submitted an Ecology Addendum Technical Note with this application to extend the assessment of ecological constraints already carried out and forming part of the approved scheme (MA/20/500047). The report concludes that no designated sites would be affected by the proposed development and no further protected species or habitat surveys are recommended. The Technical Note states that to prevent breeding birds being a constraint to the works, removal of trees and dense or introduced scrub should be carried out outside of the breeding season (March to July) and where nesting birds are a constraint to development, a suitably experienced ecologist should oversee the works and check vegetation prior to removal if this is undertaken during the breeding bird season. The report states that construction work should not be undertaken at night so as to prevent disturbance of badgers and bats that may be present in the works area and temporary badger exclusion fencing should be installed adjacent to habitats used by badgers to prevent them from entering the works area.
- 82. Our consultation with Natural England did not give rise to objection to the proposal. Natural England comment that based on the information submitted the proposed development would not have significant adverse impacts on statutory protected nature conservation sites and draw attention to the duty of the authority to have regard to conserving biodiversity protected species, local sites, priority habitats and species, ancient woodland and ancient and veteran trees, protected and valued landscapes, best and most versatile agricultural land and soils, access and recreation, rights of way and access, and environmental enhancement as part of our decision making.
- 83. Our consultation with Kent County Council Ecological Advice Service has not given rise to any objection. The applicant has confirmed that lighting along the proposed HGV route would be configured to switch off between the hours of 11pm and 6am the following day and so there are periods when the lighting levels would be inactive.
- 84. With regard to ancient woodland and veteran trees, the application site is approximately 180m from ancient and semi-natural woodland located to the north east at Horish Wood and Popes Wood further to the east and approximately 290m from ancient woodland located at Lower Fullingpits Woods to the south west of the site. However, I consider

that the proposed development is sufficiently separated from these locations to not have significantly adverse impacts to them and our consultation with the Ecology Advice Service has not given rise to objection or comment with regard to these matters. With reference to policy RMX1 (1) given the distance of this proposal from the ancient woodland, a landscape buffer to the northern and eastern boundaries of the site is not relevant to this proposal.

- 85. The proposal would however result in the loss of 3 trees category C trees from an area that MBC advise is covered by a Tree Preservation Area. Within the Tree Preservation Area, a number of Tree Protection Orders exist. The trees that would be removed are a relatively small number of low quality (category C) trees in a well-defined area in the current hedgerow to the north and south of an existing field gate. The application states that these trees are not mature and are not of high or moderate value. Whilst the trees are in an area covered by a Tree Preservation Area, they are not covered by the Tree Protection Orders. Given that MBC have not objected to the proposal subject to consideration of strategic landscaping, and that the site is allocated in the Local Plan for development I consider that compensatory planting can be provided within the scheme and that this will provide some mitigation for the loss of these trees, and this is discussed further below.
- 86. With regard to protected and valued landscapes, the proposal is located close to the Kent Downs AONB which is a nationally protected landscape and therefore is within this landscape setting whilst also being within the Maidstone Urban Area. The proposal is within the Wealden Greensand National Character Area; the Hollingbourne Vale West Kent Landscape Character Assessment Area and the Thurnham Vale (Grove Green and Weavering Fringes) Maidstone Landscape Character Assessment area. The application includes a Landscape Character Appraisal Technical Note which reviews the Landscape Character Assessment carried out for the approved scheme (MA/20/500047) and the Technical Note concludes that the proposal would sit sympathetically within the landscape and not be likely to have significant effects to the surrounding landscape including the setting of the AONB. The route does encroach on a small area of pastoral farmland to the east however the openness of the landscape would be retained and the setting of the AONB would not be significantly impacted.
- 87. The wider development allocation in the local plan policy RMX1 (1) design criteria requires mitigation of impact on the Kent Downs AONB and its setting through measures including landscaping, retention of existing planting and appropriate compensatory planting and use of low level lighting. I have received no comments on the proposal to our consultation with the Kent Downs AONB. The Ecology Advice Service in response to the initial consultation comments that they would encourage the applicant to either plant a replacement hedge or use a species mix that would benefit biodiversity such as a flowering lawn mix (if the grass needs to be kept short) within the landscape planting.
- 88. I have received comments from three interested parties regarding landscape matters given that the application prior to the amendments received in December 2021 did not contain any hedge or tree planting for screening. These comments draw attention to the location in the foreground of the AONB, and views towards the site from locations such as the Weavering Heath open space to the east of the site. Planning policy requirements in the paragraph 176 and 177 of the NPPF and policy SD3, SD8 and SD12 of the Kent Downs AONB Management Plan are also referred to in these comments.

- 89. Paragraph 176 of the NPPF concerns the great weight that should be given to conserving landscapes and scenic beauty in Areas of Outstanding Natural Beauty, and development in the setting of these areas should be sensitively located and designed to avoid or minimise adverse impacts on the designated areas. Paragraph 177 concerns the consideration of major applications for development within the AONB, and the circumstances where permission should be refused for major development which should include assessment of any detrimental impact to landscape and the extent to which it can be moderated. The significance of the impact is relevant to such decisions for major development.
- 90. The Kent Downs AONB Management Plan is a material consideration. It does not form part of the development plan, however MBC Policy DM1 requires account to be taken of the Management Plan. Policy SD3 seeks to ensure that new development or changes to land use are opposed where they disregard or run counter to the primary purpose of the Kent Downs AONB. Policy SD8 seeks to ensure that proposals which negatively impact on the distinctive landform, landscape character, special characteristics and qualities, the setting and views to and from the AONB will be opposed unless they can be satisfactorily mitigated. Policy SD12 encourages transport and infrastructure schemes to avoid the Kent Downs AONB as far as practicable. Essential developments will be expected to fit unobtrusively into the landscape, respect landscape character, be mitigated by sympathetic landscape and design measures and provide environmental compensation by benefits to natural beauty elsewhere in the AONB. The Management Plan states that "proposals which would affect the setting of the AONB are not subject to the same level of constraint as those that would affect the AONB itself. The weight to be afforded to setting issues will depend on the significance of the impact. Matters such as size of proposals, their distance, incompatibility with their surroundings, movement, reflectivity and colour are likely to affect impact"
- 91. The application concerns a section of service route which is 110m long and which in itself would be regarded as a minor development proposal and the requirement is to consider the significance of the impact of the minor development proposal to the setting of the AONB, given that the main scheme has already been decided.
- 92. The application includes a route profile and cross section (included on page 45). The proposal includes a shallow cutting to the south and to the north of the service route and the changes in levels across the route can be seen to be marginal. The cuttings would bring the road to approximately 0.6m below the existing ground level although there are places where it would be less than this and places where the alignment would be very similar to the existing ground levels. The proposal, including the road, fencing, lighting and use would therefore be visible on the landscape and to localised views, including from New Cut Road and from Weavering Heath which is south of Bearsted Road and east of New Cut Road. These views also look toward the AONB. The applicant originally stated that there is not sufficient room within the proposed HGV site for hedge planting due to the location of proposed services (i.e. drainage and lighting utilities) to the east and the need to keep sight lines clear. However, in response to the comments set out above, the applicant has made changes to the location of the proposed services for drainage, moving them under the proposed service road instead of alongside it, in order to make space to include landscape planting in the application. Amendments to the application now include hedge planting to the east of the proposed road between it and the fence line to the east. The applicant was also able to reduce the number of trees that they proposed for removal from 13 to 3 as discussed earlier. The proposed native hedge

planting would soften views towards the site and provide some mitigation for the proposal. The applicant has also changed the proposed seed mix from amenity grass mix to a flowering lawn mix.

- 93. The planning consideration is whether the proposal has a negative impact to the setting of the AONB and whether the impact is significant. As detailed in paragraph 86, the applicant has concluded in the Landscape Character Appraisal Technical Note the proposal would sit sympathetically within the landscape and not be likely to have significant impacts to the surrounding landscape including the setting of the AONB and the setting of the AONB would not be significantly impacted. The MBC Local Plan policy SP17 requires that proposals should not have a significant adverse impact on the settings of the Kent Downs AONB. Given the scale of the proposal and the planting now included within the amended scheme I do not consider the proposal would give rise to a significant adverse impact on the setting of the AONB that would warrant refusal of the proposal on these grounds given the need for the highway works as discussed above.
- 94. Maintenance of any planting can be required by condition. Our Ecological Advice Service did not raise any objection on the basis of requirements for net gain for biodiversity, given that the proposal was amended to include a flowering lawn mix and has since also been amended to include native hedge planting. The advice that the hedge/flowering lawn should be established within a year of the development being implemented can be required by condition should permission be granted.
- 95. The lighting proposed within the scheme is 3 columns in 3 locations to the east of the proposed service road. No details about the proposed column height or lighting design have been included within the application. I note that the approved scheme (MA/20/500047) also includes lighting and requires submission of full details of all street lighting, to include lux levels and hours of operation prior to the first operation of the service road in order to ensure that the potential impact of such lighting on local amenity and the local environment is minimised. I therefore consider it appropriate to also require this information by condition in relation to this proposal, including in relation to the exact positioning of lighting columns and minimising impacts to biodiversity. In relation to biodiversity matters, the lighting proposed needs to take account of potential impacts to bats and the applicant has clarified that the lighting would be switched off between the hours of 11pm and 6am to address this. The hours of lighting in relation to bats can be considered further at the time of submission of further lighting details, in order to ensure that the times that the lighting can be switched off are maximised as far as is possible and that where possible lighting is not left on unnecessarily when the gates are locked and the route is not in use. As discussed below, the lighting proposed also needs to take account of residential amenity in order to limit the impacts of light pollution from artificial light, although it should be noted that other lighting may already be present between the proposed site and nearby residential property.
- 96. The lighting would potentially be visible from New Cut Road in views towards the site, and it would be seen in the context of other lighting including that for the approved development MA/20/500047 and other development within the KIMS site and in the Maidstone Urban Area. I therefore consider that the extent of lighting proposed within the application to not be likely to adversely impact on the wider landscape setting given the location in the urban area and in the context of other nearby lighting, including that already proposed within MA/20/500047.

- 97. Policy RMX1 (1) seeks to achieve design and layout criteria which includes provision of a landscape buffer to the northern and eastern boundaries of the site to protect ancient woodland and to both sides of an existing stream running north south through the site and landscape and visual impact assessment. In my view this particular proposal is sufficiently distant to the ancient woodland and an existing stream running north south through the allocated site so as not to require a landscape buffer. The already approved scheme would include native hedgerow and specimen tree planting as detailed in the approved scheme landscape planting drawings as landscape mitigation. The approved scheme (MA/20/500047) also requires submission of details of a native hedge and tree planting for the east side of the service road section within the MA/20/500047 development to be submitted in addition to the approved landscaping details provided within the MA/20/500047 application. These additional details have not yet been submitted. The applicant is also now proposing new planting to the east of the proposed service route.
- 98. Given the information within the Landscape Character Technical Note and that there is also no objection from MBC subject to consideration of strategic landscaping, nor the AONB Group and in the context of other development already approved and/or allocated at this location, I consider that the impacts to the landscape including the protected landscape of the AONB are not so significant as to warrant refusal. The proposal would be visible in places and be partially screened by additional planting to the east, within the proposed fence line. The proposal is not likely to have significant impacts to the AONB and landscape impacts are likely to be localised and viewed in the context of the landscape already influenced by busy transport corridors and development at the shopping village and the KIMS.
- 99. Furthermore, given that there is no objection from Natural England nor from the County Council Ecological Advice Service, I am satisfied that this proposal does not give rise to significant harm to biodiversity that cannot be adequately mitigated and that there are no grounds for refusal in relation to these matters and that the proposal would not have an adverse effect on any SSSIs and would not lead to unacceptable impacts to irreplaceable habitats (such as ancient woodland and ancient or veteran trees). Opportunities to improve biodiversity have been addressed by inclusion of a flowering lawn mixture and native hedgerow.
  - 100. As discussed above given the air quality and noise technical advice and that MBC do not object to the proposal, I consider that dust, air quality and noise impacts would not justify refusal of the proposal in relation to environmental impacts.

### Water environment, drainage, ground conditions and contamination and flood risk

101. The NPPF requires consideration of meeting the challenge of climate change, flooding and guarding against flood risk (paragraphs 159, 167 and 168) and of conserving and enhancing the natural environment in relation to preventing unacceptable levels of soil, water pollution or land instability and seeks to ensure new development is appropriate for its location (paragraph 174, 183, 185). Local Plan policy DM 3 seeks to control pollution to protect ground and surface waters where necessary and mitigate against the deterioration of water bodies and adverse impacts on Groundwater Source Protection Zones.

- 102. The nearest surface water is located at the River Len approximately 190m east of the proposed development site. The site is approximately 200m from a drinking water protected area (surface water) (a non-statutory designation which applies to areas where water abstracted needs to be protected to ensure that it is not at risk of pollution) and is within a safeguarding zone for drinking water. The Environment Agency advise that the site is located over a Principal Aquifer and within a Groundwater Source Protection Zone 3.
- 103. The application includes a Phase 1 Preliminary Risk Assessment that has been submitted in relation to ground contamination to identify and evaluate potential ground contamination constraints relating to the site and to provide recommendations on measures that could be adopted to address these. The report recommends a further unexploded ordnance watching brief is undertaken during any intrusive works on site and a ground investigation is recommended to include a risk assessment of possible contamination linkages and remedial measures if required and suggests that a condition can be used to secure these details.
- 104. I consider that conditions and informatives can be used to address the Environment Agency requirements and advice as set out above. With the inclusion of such conditions and informatives, I consider that the NPPF requirements relating to risks of pollution to water and policy DM 3 requirements which seek to control pollution to protect ground and surface waters are addressed.
- 105. The application states that the site is located in an area of low risk of flooding in a flood risk 1 area. The application includes a Flood Risk Assessment Technical Note. The proposal would generate an additional 980m² hardsurfaced area and it is proposed that the surface water run off generated from the proposal would discharge to the same drainage system as for the approved scheme (MA/20/500047) and via a series of trapped road gullies, catchpit and interceptor to soakaway 1 located within the approved scheme and calculations have been provided for this. The application states that the new service road and HGV road and new surface water drainage network would be privately owned and maintained by the landowner.
- 106. A comment has been received relating to the design of any surface water drainage to include a 'wildlife friendly' design to prevent reptiles, amphibians and other wildlife perishing within the drains. The proposal included a details of the drainage systems proposed which are consistent with and direct water to the soakaway located within the approved scheme. The ecological advice received did not raise concern in relation to this matter nor did Kent County Council Flood and Water Management.
- 107. Kent County Council Flood and Water Management raise no objection to the consultation proposal and comment that the submitted information shows that the soakaway is designed to accommodate storms up to and including the 100 year event plus 40% climate change with no apparent flooding and that details of the soakaway have been discharged. The team request that the information already submitted and approved be updated to include the Technical Note submitted with this application and I consider that this can be explained in an Informative to any decision. The discharge of details in relation to the approved scheme MA/20/500047 was subject to an informative containing the Environment Agency advice in relation to soakaways and risks to controlled waters. Given that there is no objection from the Flood and Water

Management Team in relation to flood and water management matters I consider that the proposal meets the NPPF and local plan policy requirements in relation to flood and water management matters subject to the matters raised by the Environment Agency which can be addressed by condition. During the course of the application, amendments to the location of the drainage systems moving them to beneath the service road have been made in order to create space for planting to the east of the service road and no concerns have been raised as a result of this.

108. To summarise, given no objections from any of the statutory consultees concerning the water environment, drainage, ground conditions and contamination and flood risk matters I conclude that the proposal is acceptable with the inclusion of planning conditions.

### Heritage and Archaeology

- 109. The proposal is located in an Area of Archaeological Potential and the application includes details of an addendum to the historic environment desk based assessment which was submitted with the approved scheme (MA/20/500047). This concludes that the site has limited archaeological potential for significant remains. No further work is being recommended by the applicant to add to the written scheme of investigation for the main scheme for the proposed work. No comments have been received as a result of our consultation with the Archaeological Service.
- 110. The site is located approximately 70m from a grade II listed building at Newnham Court Inn. No comments have been received from the Heritage Service with regard to the proposal and there has been no objection from MBC. Given the distance between this proposal and the listed building and within the context of other approved works which would occur between the listed building and this proposal and the site allocation for development in the local plan, I consider that the proposal would be acceptable in heritage terms.

#### **Amenity impacts**

- 111. The proposal may give rise to some temporary impacts during the construction period relating to noise and dust and I consider that these can be addressed via the construction environment management plan which can be required by condition, and which can include details of proposed construction hours and measures to address dust, noise and vibration during construction.
- 112. The noise and air quality impacts of the proposal once built are addressed above and are considered to be acceptable given that any noise impacts from use of the existing concrete slab have been addressed as part of the decision making for the retrospective application by Maidstone Borough Council. The use of the existing concrete area for loading and unloading is already decided by the Borough Council as being lawful and any noise matters relating to the use of the existing concrete pad and alleged nuisance in relation to it would be for the Borough Council to respond to. The location of the existing concrete slab is a matter for MBC and movements to and from the existing concrete slab via fork lift taking deliveries from the existing concrete slab to respective units would continue via the existing route within the shopping village and are a matter for MBC, as is the existing footpath link between the shopping village and the KIMS site.

- 113. With regard to lighting considerations, this has been discussed above in relation to impacts to biodiversity and landscapes. The proposal includes 3 lighting columns and it is noted that the approved scheme (MA/20/500047) also includes lighting. The location of 1 of the nearest lighting column is approximately 50m to the south east of the boundary with residential property and approximately 98m from the rear building facade, separated by the proposed concrete apron and existing concrete slab, an access road and the pedestrian route between KIMS and the Shopping Village and planting beyond. I consider that a condition can be used to require submission of additional information of lighting before installation and that the lighting should have regard to the location of nearby residential property and be directed onto the location where and when lighting is needed.
- 114. MBC have not raised concerns with regard to these matters and in respect of noise and air quality our own technical advisors have not raised concern.

#### Mineral Safeguarding

115. The proposed site location falls within a mineral safeguarding zone for silica sand construction sandstone. Kent County Council Minerals and Waste Local Plan Team advise that the application site is of a size that would be entirely unlikely to be viable or practicable for any prior extraction and there are no minerals or waste safeguarding objections to the proposal.

#### Other matters

- 116. The relocation of the southern section of agricultural barn to the north is unlikely to give rise to any additional adverse impacts and is acceptable in this location. The relocation of two storage containers currently located and used at the site which would need to be moved to make way for the proposed HGV route and proposed concrete apron works, to a new location is also considered to be acceptable on the temporary 3 year basis proposed within the application. A condition can require removal from the site at the end of the temporary period.
- 117. This application is related to the Lawful Development Certificate 21/500139/LDCEX issued by MBC only in so far as that part of the site would be used by the proposed HGV route to achieve the turning circle and because the route leads to this existing use. The currently approved scheme (MA/20/500047) originally included this part of the site (but not the use) within the red line area however this was then amended and removed from the original approved scheme as it came to light that the existing concrete slab did not have planning permission for the use. This led to the applicant seeking to regularise the matter with MBC via an application to them which was subsequently approved. A further application for a proposed HGV route was then made to KCC (KCC/MA/0086/2021). However, this was later withdrawn as a result of amendments including the relocation of the barn and containers and a new application (the application before you) submitted and readvertised. This was in order procedurally given the nature of the amendments. As set out above, a further application relating to the existing concrete slab was also made by the landowner to MBC relating to the retrospective retention of the concrete slab. These are circumstances which have arisen and have been appropriately addressed in planning terms and the number of applications made is not material to decision making for this proposal.

- 118. The local resident objecting to the application, is concerned that the lawful development application made to Maidstone Borough Council (MBC) for 21/500139/LDCEX has been used to "validate" the application for the HGV route. In the resident's view the applicant has wrongly applied for permission for the HGV route to service a "good distribution area". The planning application has been assessed according to the planning practice requirements for planning applications. The application made to MBC for 21/500139/LDCEX has determined that the use of the existing concrete slab is lawful. The determination of this application cannot be used to revisit or question the grant of a lawful development application as the proper process would have been to challenge the decision at the time it was granted. The applicant presented the details of this within the planning application made to the County Planning Authority and referred also to the further application for the operational development of the concrete slab to MBC. As discussed in paragraph 31, and as requested by MBC in their consultation response, this planning application needs to be decided in accordance with the development plan unless other material planning considerations indicate otherwise. I consider that given the HGV link is intended to service the use of the existing concrete slab and is reliant on the concrete slab which is outside of the proposal permission area, appropriate permission for the use and operational development should first be in place for the existing concrete slab before a determination of the planning application is made. Both of these permissions from MBC are in place. MBC have not raised objection to this proposal. The application has not in planning terms been "wrongly" made and it is possible for a number of applications to be made by the same applicant or agent at the same time to either or both planning authorities.
- 119. The resident suggests that there is other land available that could be used for goods distribution further away from residential property. However, a decision needs to be made in relation to this proposal, which links to an existing use which has been granted permission.
- 120. The content of the application has been described by the resident as inaccurate in places, particularly in relation to the historic use of the existing concrete slab. We have not received any adverse comments from the statutory consultees with regard to the content in respect of the historic use described beyond the red line boundary of this application which would in any event be a matter for MBC. MBC have decided the lawful development certificate 21/500139/LDCEX relating to the use of the existing concrete slab. The MBC view that the use is lawful is therefore material to the decision making and carries considerable weight in planning terms. Furthermore, MBC have granted permission for the retrospective retention of the existing concrete slab, subject to conditions. This is also material to decision making and carries considerable weight in planning terms.
- 121. The resident questions why KCC wishes to have permission for the HGV route and queries the use and appropriateness of government funding for the proposal. The need for the proposal is discussed above and is a consequence of the wider highway improvement scheme and the requirement to close off the existing access to the Newnham Court Shopping Village. The proposal accords with planning policy relating to the site allocation and in relation to the other matters as discussed above. The appropriateness of the use of government funding for the proposal is not a planning matter.

122. As previously discussed, it is in order for KCC as applicant to make a planning application to KCC as the County Planning Authority for works that they or their representatives would be carrying out, and for this to be in relation to land not owned by KCC. In this case KCC would be arranging for contractors to undertake the Major Capital Project works on their behalf. These applications are decided in accordance with the development plan and material considerations just as they would be if they were made to the Borough Council as Local Planning Authority. Where a development falls within Regulation 3 of the 1992 General Regulations as in this case, there is no discretion to seek planning permission from the Borough Council. It is also in order in planning terms for KCC or their agent to apply to the Borough Council for permission for aspects of the development that do not require further works by KCC, on behalf of the landowner.

#### **Conclusion**

- 123. This is a minor development proposal that would form and only take place as part of a larger development scheme, part of which is already permitted. The application seeks planning consent for a 110m section of road and concrete apron for HGV traffic within the Newnham Court Shopping Village site. It is necessary for the wider Bearsted Road Improvement Works which the County Council is promoting as part of the Local Transport Plan. The scheme is needed to improve the arrangements for HGV access to the site. The proposal has given rise to a local objection which predominantly relates to its relationship with an existing concrete slab beyond the planning application boundary. The existing concrete slab would be used to achieve the turning head and circle for HGVs to enter and exit the site.
- 124. The objection in the main concerns the application process, the number of applications and the validity of the applications and concerns about noise and nuisance as a result of the development and the use of the existing concrete slab which the proposed HGV would link to. These matters are discussed above.
- 125. This proposal connects to the existing concrete slab and relies on it to achieve the turning circle for HGVs to enter and leave via the proposed route. MBC have issued a Lawful Development Certificate relating to the lawfulness of the use of the existing concrete slab. MBC have also granted permission for the retrospective retention of the concrete slab.
- 126. The proposal has also attracted comments relating to landscaping and the impact on the setting of the AONB. The applicant has responded to these comments with the inclusion of landscape planting within amendments to the scheme.
- 127. This application is considered to be acceptable in terms of need and location and impacts. Highway improvements are supported within the Local Plan allocation. There are no planning policy reasons to refuse the proposal as a result of the potential impacts of the proposal as discussed above when balanced against the wider benefits of the proposed development for improved HGV access as part of the wider scheme. The proposal accords with the general aims and objectives of the Development Plan Policies and given that there are no objections from the statutory and non-statutory consultees I recommend accordingly, subject to conditions.

#### Recommendation

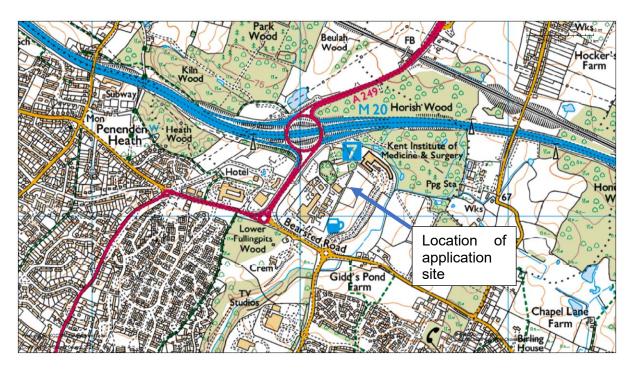
- 128. I RECOMMEND that PERMISSION BE GRANTED SUBJECT TO the imposition of conditions covering (amongst other matters) the following:
  - The standard 3 year time limit;
  - The development be carried out in accordance with the permitted details;
  - Submission of a scheme to deal with the risks associated with contamination including
    a site investigation scheme and detailed assessment of the risk to receptors; an
    options appraisal and remediation strategy giving full details of the remediation
    measures required and how they would be undertaken and submission of a verification
    plan providing details of the data that would be collected to demonstrate that the works
    set out in the remediation strategy are complete and identifying any requirements for
    longer term monitoring of pollution linkages maintenance and arrangements for
    contingency action;
  - Submission of a verification report demonstrating completion of the works set out in the approved remediation strategy;
  - Measure to address contamination if it is found during development and has not previously been identified at the site;
  - Measures recommended within the Phase 1 Preliminary Risk Assessment including an
    unexploded ordnance watching brief during any intrusive works on site and a ground
    investigation to include a risk assessment of possible contamination linkages and
    remedial measures if required;
  - Infiltration of surface water drainage;
  - Implementation of the recommended noise mitigation measures as set out in the Noise Assessment Technical Note:
  - Submission of a construction environmental management plan prior to construction commencing, including details of hours of construction operation; details of any construction compound arrangements; dust and noise mitigation during construction;
- Submission of maintenance arrangements as part of a landscaping scheme;
- A requirement for the landscaping scheme to be implemented as approved and for the hedge/flowering lawn to be established within a year of the development being implemented;
- Submission of further details of proposed lighting, including hours of lighting use, which should have regard to the location of nearby residential property and biodiversity matters, including use of filters as appropriate and be directed onto the location where needed:
- Limitation of access to HGVs via the HGV route to between 07.30 to 2000 hours by use of locked gates outside of these hours;
- Implementation of the Ecological Addendum Technical Note ecological recommendations regarding the timing of works and ecological supervision and use of temporary badger exclusion fencing;
- Concerning tree protection measures for trees to be retained; and
- Removal of the 2 relocated containers within 3 years of the date of the decision.
- The proposed concrete apron to be used only for access and turning space and to be kept clear for that use and not used for loading or unloading of any goods.
- 129. I FURTHER RECOMMEND THAT THE Applicant BE ADVISED of the following Informatives relating to:

- The Environment Agency advise that only clean uncontaminated water should drain directly to the surface water system and that there should be no discharge to land impacted by contamination or land previously identified as being contaminated and no discharge to made ground and no direct discharge to groundwater;
- The updating of drainage information previously submitted in relation to condition 10 (regarding details of the sustainable surface water drainage scheme) of MA/20/500047/RVAR to take account of the additional road area;
- That the works should only take place as part of the main scheme (MA/20/500047) by KCC and not separate to it; and
- The submission of the additional landscape planting requirements within the MA/20/500047 scheme.

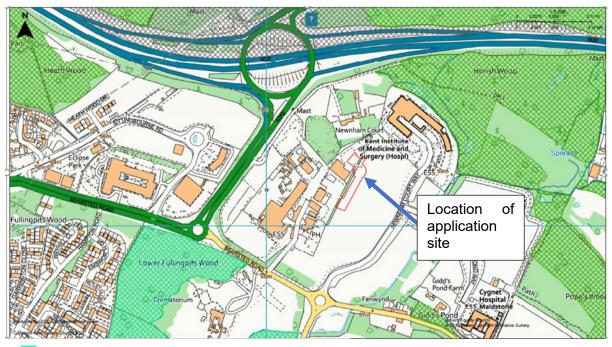
Case Officer: Mrs H Mallett Tel. no: 03000 411200

Background Documents: see section heading

#### **Site Location Plan**

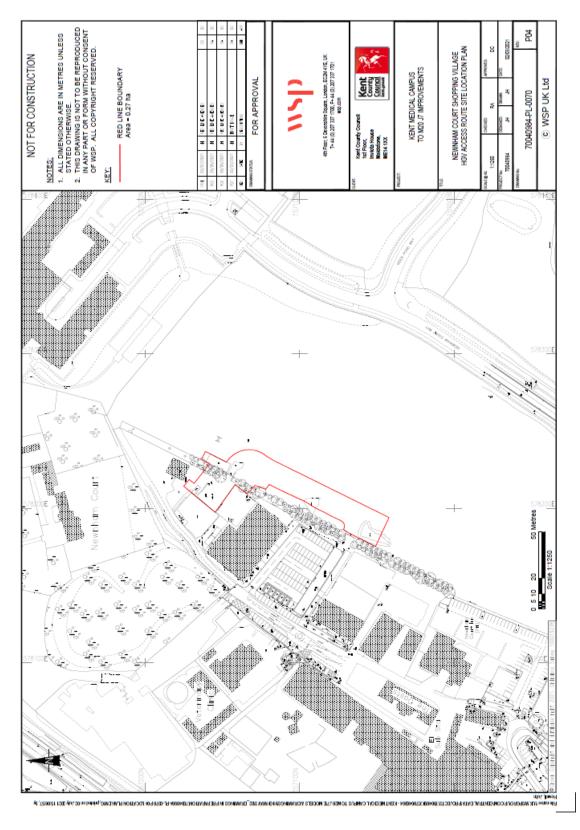


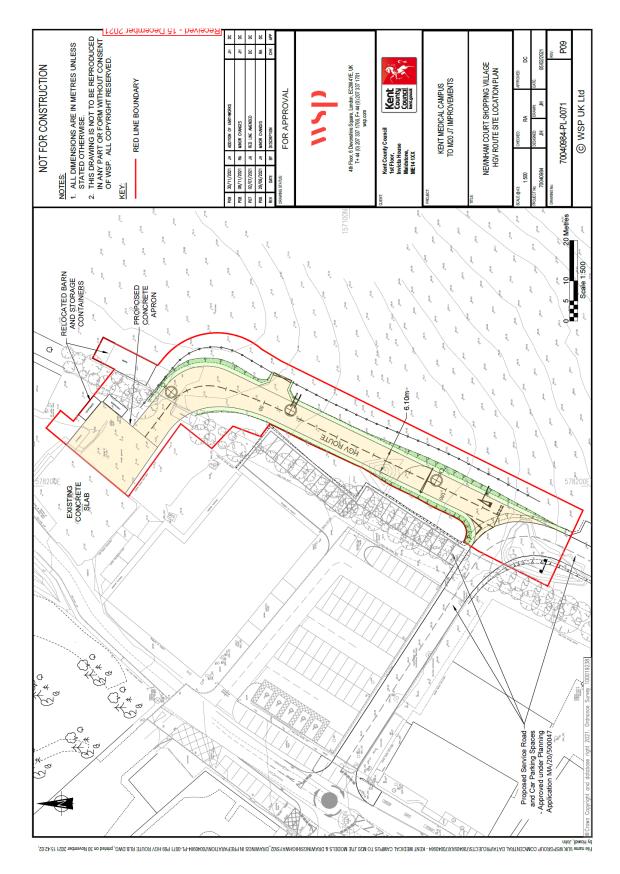
#### **Detailed Site Location Plan**



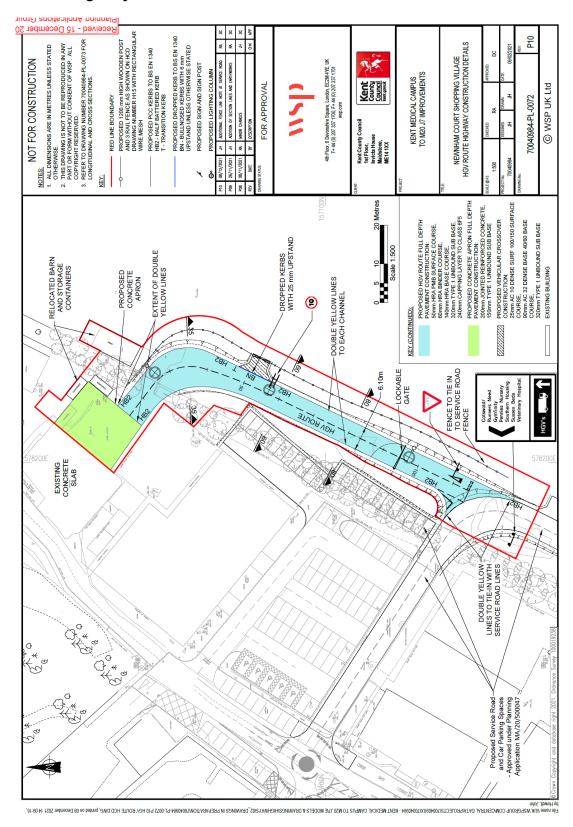
- Local Nature Reserve (LNR)
- Ancient Woodland
- Kent Downs Area of Outstanding Natural Beauty (AONB)

### **HGV Route Site Location Plans**

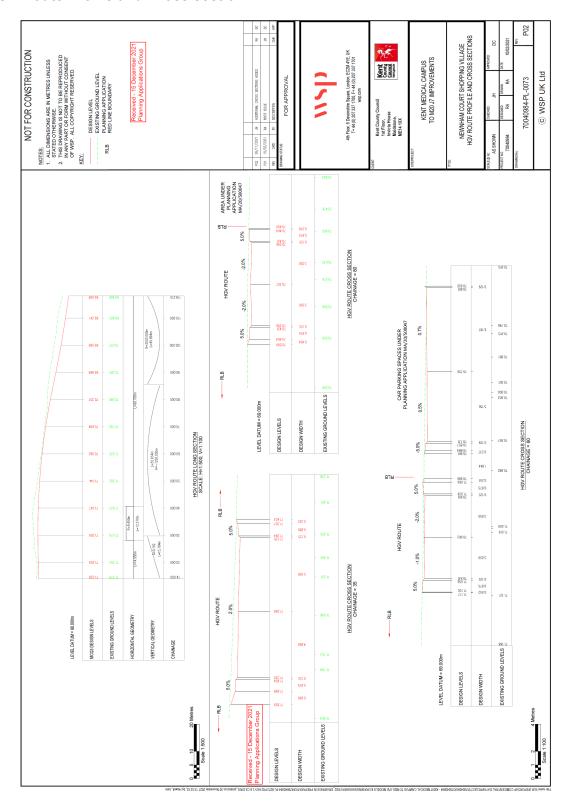




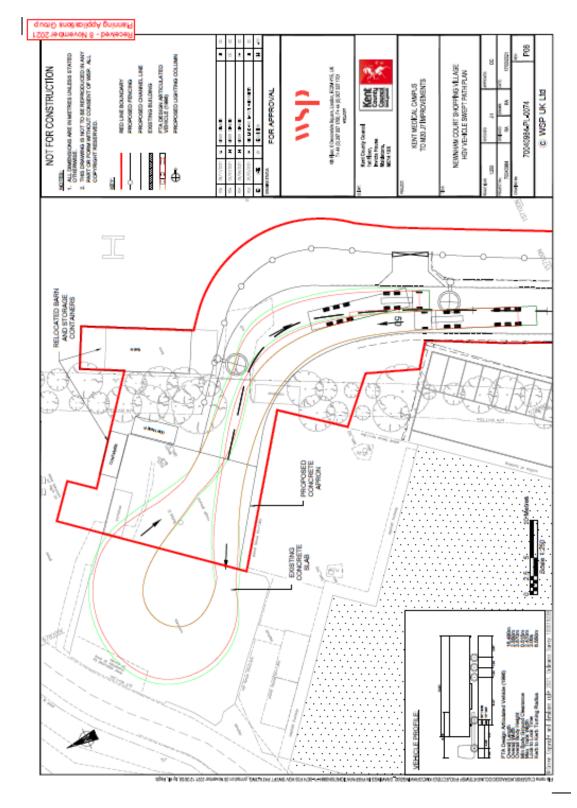
### **HGV Route Highway Construction Details**



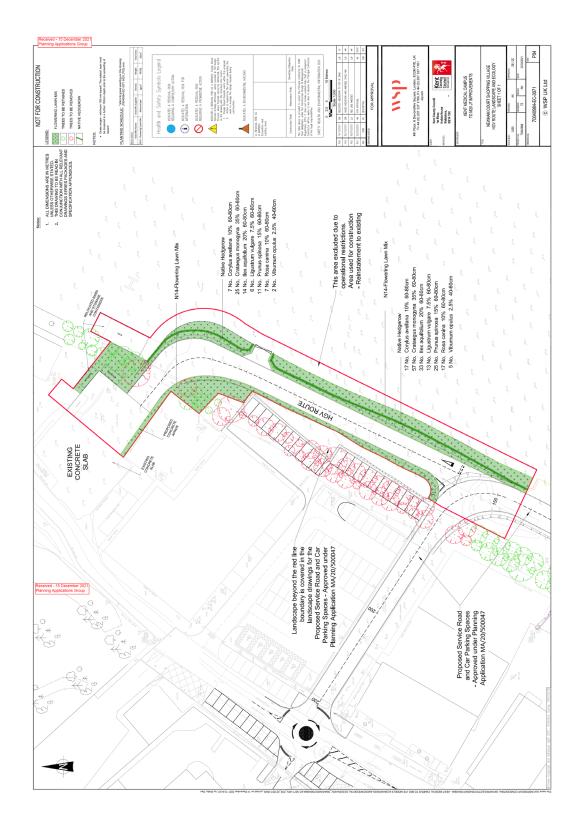
### **HGV Route Profile and Cross section**



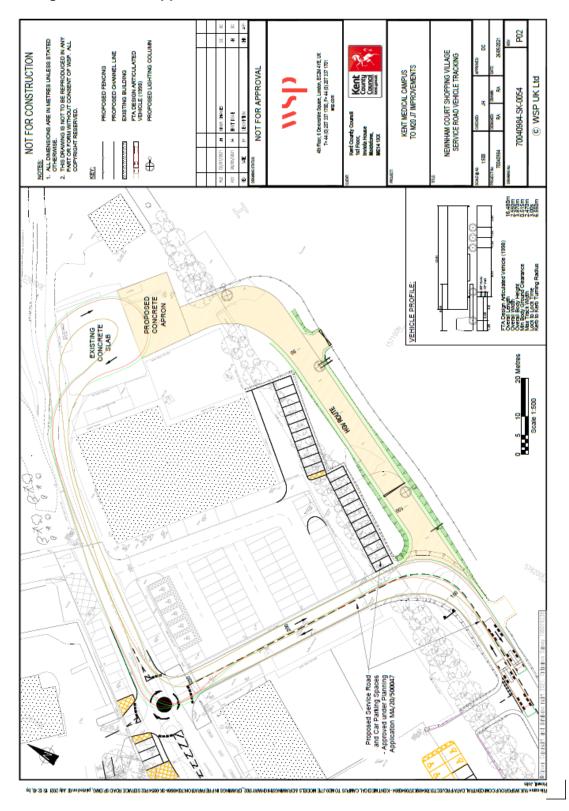
### **HGV Vehicle Swept Path Plan**



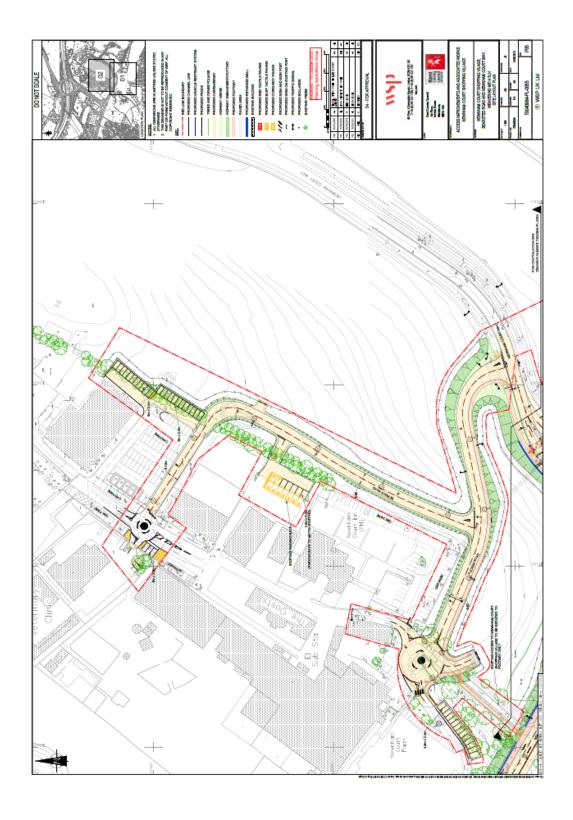
### **HGV** route landscape



Plan showing service road vehicle tracking to the existing concrete slab using the existing service road approved under MA/20/500047



**Existing Approved Scheme (MA/20/500047)** 



### **Existing Barn to be relocated**



Existing container and field gate



Proposed area for concrete apron adjoining existing concrete slab



**Existing concrete slab** 





### E1 COUNTY MATTER APPLICATIONS AND DETAILS PURSUANT PERMITTED/APPROVED/REFUSED UNDER DELEGATED POWERS - MEMBERS' INFORMATION

Since the last meeting of the Committee, the following matters have been determined by me under delegated powers:-

#### **Background Documents** - The deposited documents.

TW/21/2703 Construction and operation of an equipment kiosk, installation of security fencing and gates, and a change of use of land to wastewater treatment works.

Hawkhurst South Wastewater Treatment Works, Stream Lane, Hawkhurst, Kent TN18 4RU

Decision: Permitted

### E2 COUNTY COUNCIL DEVELOPMENT APPLICATIONS AND DETAILS PURSUANT PERMITTED/APPROVED UNDER DELEGATED POWERS MEMBERS' INFORMATION

Since the last meeting of the Committee, the following matters have been determined by me under delegated powers:-

### **Background Documents** – The deposited documents.

CA/21/1650/R11A Details of a Verification Report pertaining to the surface water

drainage system pursuant to Condition 11 of planning permission CA/21/1650 (discharge of the remainder of the Condition in relation to

Phase 2 drainage scheme).

Simon Langton Grammar School For Girls, Old Dover Road,

Canterbury, Kent CT1 3EW

Decision: Approved

CA/21/1650/R23A Details of a Verification Report demonstrating completion of works set

out in the approved (Ground Contamination) remediation strategy and the effectiveness of the remediation pursuant to Condition 23 of

planning permission CA/21/1650.

Simon Langton Grammar School For Girls, Old Dover Road,

Canterbury, Kent CT1 3EW

Decision: Approved

DO/20/1048/R15 Details of an updated Badger Survey pursuant to Condition 15 of

planning permission DO/20/1048.

Dover Fastrack - Land to the north of Dover and to the south of

Whitfield, Kent Decision: Approved

GR/19/1045/R11 Details of a Verification Report pertaining to the surface water

drainage system pursuant to Condition 11 of planning permission

GR/19/1045.

Northfleet School For Girls, Hall Road, Northfleet, Gravesend, Kent

**DA11 8AQ** 

Decision: Approved

GR/21/1368 Relocation of existing caretaker's workshop and erection of associated

caretaker's office.

Mayfield Grammar School, Pelham Road, Gravesend, Kent DA11 0JE

Decision: Permitted

GR/21/1390 Construction of a double minibus garage and bin store.

Mayfield Grammar School, Pelham Road, Gravesend, Kent DA11 0JE

Decision: Permitted

MA/20/505334/R5 Details of School Travel Plan pursuant to Condition 5 of planning

permission MA/20/505334.

Greenfields Community Primary School, Oxford Road, Maidstone,

Kent, ME15 8DF Decision: Approved

TM/19/2964/R10 Details of a permanent reptile fence pursuant to Condition 10 of

planning permission TM/19/2964.

Land North of Platinum Way, St Mary's Platt, Sevenoaks, Kent,

**TN15 8JE** 

Decision: Approved

TM/21/2632 Installation of ground mounted solar array with associated

infrastructure.

Land at Quarryman's Road, Kings Hill, West Malling, Kent ME19 4PN

Decision: Permitted

TW/21/3471/R3 Details of external materials, including colour finishes, pursuant to

Condition 3 of planning permission TW/21/3471

Broomhill Bank School, Broomhill Road, Tunbridge Wells, Kent

TN3 0TB

Decision: Approved

### E3 TOWN AND COUNTRY PLANNING (ENVIRONMENTAL IMPACT ASSESSMENT) REGULATIONS 2017 - SCREENING OPINIONS ADOPTED UNDER DELEGATED POWERS

#### **Background Documents -**

- The deposited documents.
- Town and Country Planning (Environmental Impact Assessment) Regulations 2017.
- The Government's Online Planning Practice Guidance-Environmental Impact Assessment/Screening Schedule 2 Projects
- (a) Since the last meeting of the Committee the following screening opinions have been adopted under delegated powers that the proposed development does not constitute EIA development and the development proposal does not need to be accompanied by an Environmental Statement:-

KCC/SCR/GR/0250/2021 - Request for a Screening Opinion as to whether the proposed development of a facility to sample waste electronics material (also known as an E-Scrap facility) requires an Environmental Impact Assessment.

Britannia Refined Metals (BRM) site, Botany Road, Northfleet, Kent DA11 9BG

KCC/SCR/GR/0253/2021 - Request for a Screening Opinion as to whether the proposed change of use of Industrial Estate Yard to create a small facility for the collection of waste oil and automotive garage waste requires an Environmental Impact Assessment.

Rod End Estate, Lower Road, Northfleet Industrial Estate, Lower Road, Northfleet, Kent, DA11 9SN

KCC/SCR/SW/0244/2021 - Request for a Screening Opinion as to whether the proposed changes to site layout and operations requires an Environmental Impact Assessment.

Countrystyle Recycling Ltd, Ridham Dock Road, Iwade, Sittingbourne, Kent, ME9 8SR

KCC/SCR/TM/0005/2022 - Request for a Screening Opinion as to whether the proposed materials recycling facility and construction aggregate screening, crushing and washing facility requires an Environmental Impact Assessment. Land at the former Aylesford Newsprint Site, Aylesford, Kent

Edita at the former Aylosfora Nowophik Oko, Aylosfora, Konk

KCC/SCR/TW/0247/2021 - Request for a Screening Opinion as to whether the proposals for a phosphorous removal scheme requires an Environmental Impact Assessment.

Pembury Wastewater Treatment Works, Maidstone Road, Pembury, Kent, TN2 4AQ

(b) Since the last meeting of the Committee the following screening opinions have been adopted under delegated powers that the proposed development does constitute EIA development and the development proposal <u>does need</u> to be accompanied by an Environmental Statement:-

None

### E4 TOWN AND COUNTRY PLANNING (ENVIRONMENTAL IMPACT ASSESSMENT) REGULATIONS 2017 - SCOPING OPINIONS ADOPTED UNDER DELEGATED POWERS

(b) Since the last meeting of the Committee the following scoping opinions have been adopted under delegated powers.

### **Background Documents** -

- The deposited documents.
- Town and Country Planning (Environmental Impact Assessment) Regulations 2017.
- The Government's Online Planning Practice Guidance-Environmental Impact Assessment/Preparing an Environmental Statement

None

### SECTION F KCC RESPONSE TO CONSULTATION

<u>Background Documents</u> - the deposited documents; views and representations received as referred to in the reports and included in the development proposals dossier for each case; and other documents as might be additionally indicated.

### **KCC Response to Consultations**

Reports to Planning Applications Committee on 9 February 2022.

These reports set out KCC's responses to consultations.

Recommendation: To note the reports

Unrestricted

### 1. Introduction and Supporting Documents.

The County Council has commented on the following planning matters. A copy of the response is set out in the papers. These planning matters are for the relevant District/Borough or City Council to determine.

### F1 Brenchley and Matfield Neighbourhood Plan (2020-2038) - Regulation 16 Consultation

County Council's response to Parish Council on the above

#### F2 Future Hoo Consultation 2021: Second Round

County Council's response to Medway Council on the above

F3 Outline application (with all matters reserved apart from access) for the erection of up to 1,750 dwellings including affordable housing, 46,000 sq.m of commercial space, a hotel, a local centre, a new primary school, a park and ride facility, strategic highways improvements including new Kent Showground access/egress, accesses/roads including a new bridleway bridge, parking, associated open space, landscaping, services, and Sustainable Drainage Systems. In addition the proposals include a publicly-accessible country park including the Binbury Motte and Bailey Castle Scheduled Ancient Monument. Binbury Park Bimbury Lane Detling Maidstone Kent - MBC/18/504836/EIOUT

County Council's response to Maidstone Borough Council on the above

Background Documents: As set out in the report.





Brenchley & Matfield NDP
Planning Policy
Planning Services
Tunbridge Wells Borough Council
Town Hall
Civic Way
Royal Tunbridge Wells
Kent TN1 1RS

#### **Growth and Communities**

Invicta House County Hall Maidstone Kent ME14 1XX

Phone: 03000 423203 Ask for: Alessandra Sartori

Email: alessandra.sartori@kent.gov.uk

31 January 2022

#### BY EMAIL ONLY

Dear Sir/Madam

Re: Brenchley and Matfield Neighbourhood Plan (2020-2038) - Regulation 16 Consultation

Thank you for consulting Kent County Council (KCC) on the Brenchley and Matfield Neighbourhood Plan, in accordance with the Neighbourhood Planning (General) Regulations 2012.

The County Council has reviewed the Neighbourhood Plan and for ease of reference has provided comments structured under the chapter headings and policies within the Neighbourhood Plan.

## **Chapter 1 - Introduction**

<u>Public Rights of Way (PRoW):</u> The County Council requests that KCC is directly involved in future discussions regarding projects that will affect the PRoW network. KCC can then advise on the design and delivery of these projects, ensuring that new routes successfully integrate with the existing PRoW network. KCC would welcome future engagement with the Parish Council to consider local aspirations for access improvements and potential funding sources for the delivery of any proposed schemes. The PRoW network is a vital component of parish assets, providing significant opportunities for active travel – KCC therefore welcomes specific references to the network within the Neighbourhood Plan. This will help enable KCC to deliver network improvements across the parish, which can provide sustainable transport choices and support growth.

#### Chapter 2 – Background on the Parish

## **Existing Services and Facilities**

Sports and Recreation 2.36

<u>Public Rights of Way (PRoW):</u> KCC requests that "excellent network of Footpaths" is amended to "excellent Public Rights of Way network, with a majority of Public Footpaths, which are not only for leisure opportunities but increasingly should be seen as providing local Active Travel opportunities and connectivity across the parish".

#### <u>Chapter 4 – Vision Statement and Strategic Objectives</u>

#### **Access and Movement**

<u>PRoW:</u> KCC supports the emphasis on active travel and sustainable transport within the Access and Movement section.

#### Chapter 5 – Objectives and their link to policies

## Housing

Policy H10 Developer Contributions

<u>PRoW:</u> The County Council recommends that this section includes reference to the PRoW network to help secure funding for potential modifications to existing footpaths as a result of the development.

## **Landscape & Environment**

Policy LE4 Valued Views

<u>PRoW:</u> It is essential that reference to the PRoW network is included here as the important views of the conservation areas and historic landscapes can be seen from the public footpaths.

#### **Access and Movement**

<u>Highways and Transportation:</u> The County Council, as Local Highway Authority, notes that the objectives relating to Access and Movement generally align with the principles in paragraphs 110 and 111 of the National Planning Policy Framework (NPPF). KCC, as Local Highway Authority, will review any planning applications for the development sites against the NPPF requirements.

<u>PRoW:</u> KCC supports these objectives and welcomes the inclusion of the PRoW network and policies AM1, AM2 and AM3.

#### <u>Chapter 6 – Neighbourhood Plan Policies</u>

## Housing

Policy H10 Developer Contribution - Policy H11 Site specific policies for site AL/BM2

<u>PRoW:</u> KCC would welcome support within the document for the appropriate use of development contributions for PRoW and active travel enhancements.

KCC would also draw attention to the County Council's response to the Regulation 14 consultation (Appendix A) for details regarding the Village Hall access and the land at Maidstone Road connections.

Policy H12 – Good practice in construction

<u>PRoW:</u> KCC welcomes consideration of the impact of construction on the PRoW network.

#### Design

Policy D6 Climate change, environmental sustainability and resilience

<u>Sustainable urban Drainage Systems (SuDS):</u> KCC, as Lead Local Flood Authority, recommends the inclusion of blue green roofs in paragraph 6.69, which are designed to store water (blue), be planted (green) or both (blue/green), and provide multiple benefits with regards to flood prevention, biodiversity and more. Unfortunately, they are only suitable in certain circumstances as the roof is required to be to be generally flat. However, there are often opportunities for developments to incorporate blue green roofs such as roofs of apartment blocks or ancillary structures such garages, bus shelters and bin/cycle stores.

Policy D7 Flood risk management

<u>SuDS:</u> Section C of the text correctly refers to sites within Flood Zones 2 and 3 as being required to undertake the Sequential and Exception tests. It should be noted that these tests are also required should a site (regardless of flood zone) be shown to be at risk of flooding from the <u>Environment Agency's flood map</u> for surface water.

'Overland Flow Paths' within Section 5.2.3 of KCC's Drainage and Planning Policy (Appendix B) states "Account should be taken for any overland flow routes which cross the site from adjacent areas. Flow routes may be indicated by reference to the EA's surface water flow mapping however the magnitude of the contribution from upstream catchments should be assessed to determine flows and the extents of flooding. It is usually preferred that these flow routes would be accommodated within the development layout; however, flood assessment or more detailed modelling may be undertaken if these routes are to be modified or channelised. It is not acceptable to culvert overland flow routes."

The County Council recommends that this approach should be reflected in the neighbourhood plan.

#### Policy D8 Surface water management

<u>SuDS:</u> Whilst the approach taken within the Neighbourhood Plan, to specify that all parking surfaces should be permeable, is commendable, there are areas of the parish which are underlain by clay, and it therefore may not be possible for the parking surfaces to be truly permeable. It may be better for the statement to read:

"Parking surfaces should be permeable (either for the purposes of infiltration to ground or for the attenuation of surface water) and methods of recycling, harvesting and conserving water resources should be practised where practicable."

This would benefit design, as both of these methods are within the required SuDS drainage hierarchy. It could also help to prevent large scale attenuation features (tanks) being constructed, which can sterilise large sections of sites and should they fail, could affect large areas. The failure of a small attenuation structure would only directly affect those connected and immediately downstream.

KCC notes that although it is beneficial to flood risk management, it may be difficult for developers to demonstrate how improvement can be achieved with regards to reducing runoff from the site from its predevelopment level. It is unclear how much of a reduction would be desirable. Ultimately, this could be so restrictive that the amount of attenuation required on site could negate the feasibility of it actually being developed. KCC guidance from Section 5.2.2 of the Drainage and Planning Policy (Appendix B) and national guidance from paragraphs S2-S5 of the Non-Statutory Technical Standards for Sustainable Drainage by the Department for Environment, Food and Rural Affairs, states that developers are required to demonstrate that the amount of surface water runoff from a site is no greater than existing for the equivalent rainfall event i.e., that it is no greater than the existing greenfield run off rate. The exception to this is when considering the redevelopment of brownfield sites where KCC requests that surface water run off rates ideally be reduced to greenfield but as a minimum achieve a 50% reduction overall. KCC recognises that the requirement for the reduction of surface water run off rates can be set by the Parish Council for inclusion within the Neighbourhood Plan. However, it would be helpful if these generally align with KCC's own requirements for the reduction of surface water run off rates to ensure clear expectations are provided to applicants.

## **Business and Employment**

Policy BE3 – Infrastructure for Business

PRoW: KCC welcomes inclusion of the PRoW network within the text.

#### **Landscape and Environment**

Policy LE4 - Valued Views

<u>PRoW:</u> KCC welcomes and supports Appendix 4, which shows the photographs and descriptions of the significant views from local footpaths, bridleways and pavements in the development proposal.

Policy LE6 – Biodiversity

<u>Biodiversity:</u> KCC notes that the biodiversity policy is in line with Policy EN 9 of the <u>Tunbridge Wells Borough Council Submission Local Plan</u> which states that 'the percentage of net gain shall be a minimum of 10% as required by legislation or greater where required by supplementary planning guidance.'

#### **Access and Movement**

Policy AM1 - Sustainable and Active Travel

<u>PRoW:</u> KCC is supportive of this policy, however it is requested that "bridle paths" is amended to "bridleways", and that "where justified" is amended to "to create active travel and leisure routes for all users across the parish".

Policy AM2 – A non-motorised route between Brenchley and Matfield

<u>PRoW:</u> KCC supports this policy, however it is requested that the caption to Figure 30 is amended from "Footpath Network" to "PRoW network". This proposed route has been added to KCC's Feasibility Study project which assesses the practicality of implementing new development proposals.

Policy AM3 – Enhancing the Local Highway Network

<u>PRoW:</u> It is imperative that the PRoW network is included in all Development Transport Assessments to ensure mutually beneficial outcomes for all modes of transport.

## **Chapter 7 – Community Action Projects**

## **Project Priorities**

Non-Vehicular Access 7.6

PRoW: KCC requests reference is made to the Rights of Way Improvement Plan (ROWIP).

## Appendix 1

## The Strategic Planning Context for the Neighbourhood Plan

PRoW: KCC requests that reference is made to the ROWIP.

The Kent Waste and Minerals Plan (2016)

<u>Minerals and Waste</u>: Paragraph 9.11 of the <u>Kent Waste and Minerals Plan</u> in the Neighbourhood Plan, in relation to the waste and minerals adopted Development Plan policy in Kent, is noted.

It is correct that the <u>Kent Minerals Sites Plan</u> does not allocate sites for mineral extraction in the Plan area. However, the Plan area does have safeguarded minerals and therefore KCC's comments provided as part of the Regulation 14 response remain relevant (Appendix A).

## Appendix 5

LGS15 – Porters Wood Recreation Ground, Petteridge 12.15

<u>Biodiversity:</u> KCC highlights that there could be opportunities within the Neighbourhood Plan to enhance the land immediately adjacent to the ancient woodlands. This would subsequently allow the impact on the ancient woodlands to be minimised.

KCC would also draw attention to the County Council's response to the Regulation 14 consultation (Appendix A) with regards to the recommended specific ancient woodlands policy.

KCC would welcome continued engagement as the Neighbourhood Plan progresses. If you require any further information or clarification on any matters raised above, please do not hesitate to contact me.

Yours sincerely,

**Stephanie Holt-Castle** 

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Director for Growth and Communities

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Appendix A: KCC response to Matfield and Brenchley Neighbourhood Plan 28.06.2021

Appendix B: KCC Drainage and Planning Policy



Invicta House County Hall

> Maidstone Kent ME14 1XX

Phone: 03000 415673
Ask for: Francesca Potter

Email: francesca.potter@kent.gov.uk

**Growth and Communities** 

The Green

Matfield TN12 7JU

Plan

BY EMAIL ONLY

Matfield Pavilion

Dear Councillor Akenhead

Cllr Elizabeth Akenhead

Brenchley and Matfield Neighbourhood

28 June 2021

# Re: Brenchley and Matfield Neighbourhood Plan (2020-2038) - Regulation 14 Consultation

Thank you for consulting Kent County Council (KCC) on the Brenchley and Matfield Neighbourhood Plan, in accordance with the Neighbourhood Planning (General) Regulations 2012.

The County Council has reviewed the Neighbourhood Plan and for ease of reference, has provided comments structured under the chapter headings and policies used within the document.

## **Chapter 1 – Introduction**

<u>Heritage Conservation:</u> The County Council notes that although the Neighbourhood Plan discusses the rich heritage of the parish, it is at present rather disjointed, with relevant text being presented in a number of different places. Iron working, for example, is mentioned in the Landscape Context section, but only one site is identified (Furnace Pond). The later section on Historical Context then reviews the heritage assets of key settlements, but not those of the wider countryside. The result is that the reader does not get an accurate overall view of the heritage of the parish, with some key heritage assets being omitted.

KCC would recommend that for such a historic area, the Neighbourhood Plan could be strengthened by incorporating an introductory section titled 'Landscape History and Heritage'. This could present not only the history of the parish, but also review the range and quality of the surviving heritage assets. This would in turn make it easier to relate the heritage to the themes that are developed later in the Neighbourhood Plan. Additional information could be provided on the history of iron-working in Brenchley, including mention

of the sites at Horsmonden Furnace and Badsell Park Farm, the range of agricultural buildings in the parish, and the historic farmsteads.

## Chapter 2 - Background on Parish

<u>Public Rights of Way (PRoW):</u> The County Council welcomes references to the PRoW network and the County Council's Rights of Way Improvement Plan (ROWIP). This inclusion will enable successful partnership working to continue and deliver improvements to the PRoW network in Brenchley and Matfield.

On page 15, the County Council recommends that "excellent network of Footpaths" is amended to "excellent <u>Public Rights of Way network"</u>. Within the parish, the majority of Public Footpaths are not only for leisure opportunities but increasingly should be seen as providing local Active Travel opportunities and connectivity across the area.

The County Council requests that it is involved in future discussions regarding projects that will affect the PRoW network. KCC can then advise on the design and delivery of these projects, ensuring that new routes successfully integrate with the existing PRoW network. KCC would welcome future engagement to consider local aspirations or access improvements and potential funding sources for the delivery of these schemes.

## Landscape Context / Historical Context

<u>Heritage Conservation:</u> The current Landscape Context text is a good review of the landscape history of the parish, but the historic context section is limited and does not include consideration of the many of the sites within the parish. Given how closely the landscape and heritage are integrated in Brenchley, KCC would recommend that these two sections either be amalgamated into a Landscape History and Heritage section, or a Landscape section which avoids mention of individual sites, and a History and Heritage section that includes the full range of heritage asset types.

#### **Chapter 4 - Vision Statement and Strategic Objectives**

<u>PRoW:</u> The County Council is supportive of the Access and Movement objective but recommends including text around encouraging the use of Active Travel and sustainable transport measures.

<u>Public Health:</u> The Neighbourhood Plan contains a number of objectives and policies that support improvements in health and wellbeing of residents in the area. To ensure the robustness of the Neighbourhood Plan and its evidence base, consideration of the <u>Kent Joint Strategic Needs Assessment</u> (JSNA) and other sources of public health data from the <u>Public Health Outcomes Framework</u> (PHOF) including ward level data, is recommended. In addition, text should be included to reference how these policies support the <u>Kent Health and Wellbeing Strategy</u>. Providing evidence of the health needs of the population is in line with the National Planning Policy Framework and will justify planning policies regarding health and wellbeing.

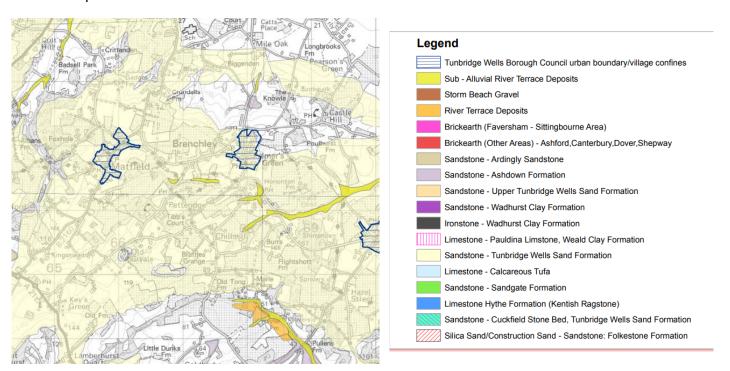
Whilst the Public Health indicators show that Brenchley and Matfield perform significantly better than the England average on the majority of public health indicators, this does not mean the area will not face challenges and that it will need to take these into consideration. For example, data from the <a href="Public Health England Fingertips">Public Health England Fingertips</a> indicates that whilst the number of overweight and obese children in Year 6 in Brenchley and Matfield is significantly lower than the England average, nearly 1 in 4 children in the area will leave primary school as overweight or obese. This should be considered within the Neighbourhood Plan.

## Chapter 6 - Neighbourhood Plan Policies

## 6.1 Housing

<u>Minerals and Waste:</u> The County Council, as Minerals and Waste Planning Authority, notes that the Neighbourhood Plan does identify that land-won mineral safeguarding policy (as set out in the Kent Minerals and Waste Local Plan (as modified) 2013-30 (KMWLP)) is relevant to the area.

The map extract below shows the approximate Neighbourhood Plan area, most of which comprises a Mineral Safeguarding Area, the safeguarded mineral being the Tunbridge Wells Sand Formation (sandstone) and some limited Sub-Alluvial River Terrace Sand and Gravel deposits.



The County Council notes that the Neighbourhood Plan is not allocating any development sites but identifies the two sites proposed within the emerging Tunbridge Wells Local Plan.

It is noted that these sites have not had any mineral safeguarding analysis undertaken via a Mineral Assessment to establish an exemption from the presumption to safeguard the economic minerals in the area. However, given the relatively low economic importance of the

sandstone, this would not represent a significant problem for the Neighbourhood Plan to achieve. The County Council would recommend that reference is made to the presence of the safeguarded minerals and would welcome further engagement if any clarity is required on this matter.

#### H2 Location of housing development

<u>Heritage Conservation</u>: KCC welcomes the commitment to ensuring that new development in the countryside is in keeping with the character of existing settlement. It should be noted that development between villages and hamlets and among farm buildings would in many places be consistent with the historic character of those areas. Historic England (together with KCC and the Kent Downs AONB team) has published guidance on historic farmsteads in Kent that considers how rural development proposals can be assessed for whether they are consistent with existing character of the countryside<sup>1</sup>.

## Policy H10 Developer Contributions

<u>PRoW:</u> Developer contributions could be used to upgrade existing routes or create new path links that address existing network fragmentation issues and reference should therefore be given to investment into the PRoW network. KCC recommends that general wording is included within this section to support funding to ensure the PRoW network is not degraded.

Policy H11A – Site Specific Policies for the Island site

Part C)

<u>PRoW:</u> The "public footpath beside the south side of Maidstone Road" is not a recorded Public Footpath, so the phase should therefore be amended to "footway".

Part F)

<u>PRoW:</u> Public Footpath specific references should be used where relevant within this section of the policy. The nearest recorded Public Footpaths are WT283/284 to the south and WT275 to the north of this site.

Policy 11b Matfield Village Hall Site

<u>PRoW:</u> The County Council recommends that this policy includes a requirement for the creation of a link to PRoW network for pedestrian use within parish. Public Footpath WT286B should be referenced as improvements to this route and WT286 would enable a quality off road pedestrian link to the site and its proposed amenities.

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<sup>&</sup>lt;sup>1</sup> http://www.kentdowns.org.uk/publications/kent-downs-aonb-farmstead-guidance

Policy H12 Good Practice in Construction

<u>PRoW:</u> The County Council recommends that a Construction Management Plan should include any impact on PRoW including visual and air quality affects.

#### 6.2 Design

Policy D6 Climate Change, Environment Sustainability and Resilience

The County Council welcomes reference to the need for sound waste management within the Neighbourhood Plan.

Policy D7 Flood Risk Management / D8 Surface Water Management

<u>Sustainable Urban Drainage Systems:</u> The County Council welcomes consideration of surface water and flood risk within the Neighbourhood Plan.

KCC as Lead Local Flood Authority would recommend that the Neighbourhood Plan includes a requirement for developments to incorporate surface water drainage features that provide multi-functional benefits, considering water quality, biodiversity and amenity. It is important to consider the quality of design for these features and the opportunities that may be provided for a drainage system that is appropriately integrated into open spaces where possible

Heritage Conservation: Sustainable Drainage Schemes (SuDS) may have both direct and indirect impacts on the historic environment. Direct impacts could include damage to known heritage assets – for example if a historic drainage ditch is widened and deepened as part of SuDS works. Alternatively, they may directly impact on unknown assets such as if SuDS works damage buried archaeological remains. Indirect impacts are when the ground conditions are changed by SuDS works, thereby impacting on heritage assets. For example, using an area for water storage, or improving an area's drainage can change the moisture level in the local environment. Archaeological remains are highly vulnerable to changing moisture levels, which can accelerate the decay of organic remains and alter the chemical constituency of the soils. Historic buildings are often more vulnerable than modern buildings to flood damage to their foundations.

Therefore, when SuDS are planned, it is important that the potential impact on the historic environment is fully considered and any unavoidable damage is mitigated. This is best secured by early consideration of the local historic environment following consultation with the Kent Historic Environment Record (HER) and by taking relevant expert advice. KCC has recently produced advice for SuDS and the historic environment. It provides information about the potential impact of SuDS on the historic environment, the range of mitigation measures available and how developers should proceed if their schemes are believed likely to impact on heritage assets.

## 6.3 Business and Employment

Policy BE2 Supporting additional employment and new ways of working

<u>PRoW:</u> KCC recommends that the policy considers the need for development to be within proximity to sustainable, active travel links and connectivity to the Public Rights of Way network.

Policy BE3 Infrastructure for Business

<u>PRoW:</u> KCC requests reference to the PRoW network, which includes Public Footpaths, Bridleways, Restricted Byways and Byways Open to all Traffic. Support should also be offered to the upgrading of Public Footpaths to Bridleways where feasible to create new higher rights links to increase connectivity across both Parishes.

#### 6.4 Landscape and Environment

LE2 Development affecting the AONB and its setting

<u>Heritage Conservation</u>: The text rightly identifies the Tunbridge Wells Borough Council Landscape Character Assessment 2017 as a key information resource for consideration of landscape issues but should also refer to the Historic Landscape characterisation for the Borough, and specifically that for Brenchley<sup>2</sup>. This will help developers, planners, decision-makers and the public assess the historic importance of Brenchley's landscape and its component elements.

LE3 Historic Landscapes and Heritage Assets

<u>Heritage Conservation</u>: The County Council is supportive of this policy, although the existing text does not really suggest that the heritage of the parish can be used proactively in educational, community and health projects to improve life in the parish. It would be helpful if the potential of the historic environment to contribute more widely to life in the parish could be discussed more fully.

Policy LE4 – Protection of Views

<u>PRoW:</u> The County Council supports this policy in relation to the importance of views from the PRoW network.

Policy LE5 – Protection of Green Spaces

PRoW: The County Council supports this policy.

LE6 Biodiversity

<u>Biodiversity:</u> There are no statutory designated sites within the Neighbourhood Plan Area, but the area does feature several blocks of ancient woodland (non-statutory designated sites), which has been acknowledged.

<sup>&</sup>lt;sup>2</sup> https://tunbridgewells.gov.uk/ data/assets/pdf\_file/0009/387657/e-HLC\_Brenchley.pdf

There is a need not only to protect and enhance biodiversity on sites to be developed but also to protect and enhance the local habitat as a whole. Wildlife and native plant life corridors will be expected to be enhanced rather than disrupted by new development and resilience to climate change will be expected to be increased.

Highway verges are one of the most important remaining reservoirs of wildflowers, particularly important for pollinating insects. This includes ecologically rich verges on historic routeways as well other highway verges in the parish, including new highways and public rights of way in new developments. Other important areas to protect and enhance include coppiced woodland and rare remaining areas of semi-improved grassland and lowland heathland.

KCC is highly supportive of a specified minimum percentage for biodiversity net-gain (10% which is in alignment with the upcoming Tunbridge Wells Local Plan), and acknowledgement that future management must be secured with the local planning authority.

KCC is also supportive of the supplementary information, i.e., the recognition of other important habitats in the parish (and would advise that, if not done so already, these areas should be mapped and included with the plan) and 'wildlife and native plant life corridors'.

## LE7 Protection and planting of Trees and Hedges

<u>Biodiversity:</u> There is a need to preserve the ancient woodland and the existing mature trees in the parish that make a positive contribution to the landscape. Planting more native and fruit trees throughout the parish is also encouraged. This will be beneficial to the community by:

- Contributing to the long-term conservation of the traditional High Weald landscape;
- Compensating to a small extent for the loss of orchards in recent years;
- · Reducing run-off and flooding;
- Enhancing biodiversity;
- · Improving air quality; and
- Absorbing carbon dioxide from the atmosphere.

This policy is similar to Policy Propositions 31 and 32 of 'Living with Beauty', the report of the Government-appointed 'Building Better, Building Beautiful Commission', which the proposed new paragraph 130 of the National Planning Policy Framework (NPPF) reflects.

This policy will promote biodiversity, help preserve the parish's rural character and provide room for hedges to grow without impeding pedestrians or other traffic. Hedging, once mature, is normally at least one metre deep and can grow up to one metre per year, for which allowance is made in this policy. Where necessary for security or to constrain movement of children or animals, hedges may be reinforced on the side away from the road or public right of way by fencing, which should be unobtrusive and preferably constructed using materials from local coppiced woodland.

In the Neighbourhood Plan Visioning Events and Design Forum events, the desire to reduce and limit the number of Leylandii in the villages was mentioned. In several locations, it has been allowed to grow unchecked or is poorly maintained by close cropping, after which the tree becomes vulnerable and may die.

KCC is supportive of all aspects of this policy, notably the inclusion of native plant species in alignment with the soils and landscape and the recognition of ecosystem service value.

Due to the amount of the ancient woodland within the parish, the County Council recommends consideration of a specific ancient woodland policy. Whilst ancient woodland has reasonable protection within the NPPF and there is also Standing Advice from Natural England (recommending a minimum 15m buffer), consideration within the Neighbourhood plan could be beneficial. For example, 'green corridors' between ancient woodland (and non-ancient woodland) could be identified and protected and, if possible, the recommended buffer-zone could be increased from the recommended buffer-zone at present.

#### 6.5 Access and Movement

Policy AM1 Sustainable and Active Travel

<u>PRoW:</u> KCC is supportive of this policy and the aim for off road access and connectivity across the parishes especially to schools and transport facilities. KCC also welcomes reference to KCC's Rights of Way Improvement Plan and supports the aim to increase the number of higher rights Public Bridleways through upgrades and improvements to the network.

KCC does request consideration of improvements and upgrades to the existing PROW network and creation of new off-road routes for all users of all mobilities".

Policy AM2 The Provision of a non-motorised route from Brenchley to Matfield

<u>PRoW:</u> KCC is supportive of this policy and would suggest a feasibility study is carried out in partnership with KCC at the earliest stage regarding issues outlined (landownership, available widths, legal processes etc.).

#### 6.6 Community, Leisure and Recreation

<u>Sport and Recreation</u>: The enablement of a local sustainable community by maintaining and improving the availability and quality of community services within the parish is welcomed. KCC would recommend consideration is given on the accessibility of services and connections available for the wider community, to seek limit car usage where possible.

KCC seeks to ensure the adequate provision for sport and recreation within the surrounding area and open spaces, and would recommend consideration in how activity, green space and services are accessed and provide opportunities, where possible, for Active Travel.

It is clear that the Neighbourhood Plan has taken into account physical activity and highlights the need for additional facilities, particularly for younger adults and those who are at risk of being socially isolated. The County Council would be keen to engage on this matter. KCC has been consulted on other similar proposals that encourage new activity groups and

organisations in the community. Some parishes have taken the opportunity to put a small pot of funding aside as a Kickstarter grants fund to get some of these new groups off the ground. Some of these grant awards have been as little as £500. KCC also has funding streams that could support the development of new initiatives for younger adults to get into sport and physical activity.

Consideration of the Kent Design Guide and the Sport England Active Design Guide is recommended, and it is important to ensure that these strategies and any subsequent developments take account of the KCC and Sport England Guidance that is available<sup>3</sup>.

Sport England currently runs two surveys: Active Lives Adult, which is published twice a year, and the world-leading Active Lives Children and Young People, which is published annually. Both surveys give a unique and comprehensive view of how people are getting active and can be focused down to local authority level. The latest Adult report can be read <a href="https://example.com/here">here</a>. Data can also be explored and filtered using the <a href="https://example.com/here">Active Lives Online tool</a>. A summary of the Children and Young People report can be found <a href="https://example.com/here">here</a>.

The latest figures support the notion that inactivity significantly impacts on an individual's physical and mental health, as well as social/community development. Therefore, any development needs to consider this and seek to provide a mix of formal and informal areas/spaces (indoor and out) where people can be active.

#### Policies CLR1/CLR2/CLR3/CLR4/CLR5

<u>PRoW:</u> Reference to the KCC's ROWIP is recommended, as it sets out a strategic approach for the protection and enhancement of PRoW to connect the wider community and green open spaces. The provision of high quality open green spaces and opportunities for outdoor recreation should be a priority and the Neighbourhood Plan should aim to increase the provision of accessible green spaces and improve opportunities to access this resource. There is a growing body of evidence demonstrating that physical exercise in open green space can have a positive impact on mental health and wellbeing. Good public transport and active travel links with open spaces should be made available, so that the public are not dependent on private vehicle use for visiting these sites.

The reference to registration of new Village Greens, of which KCC is the Registration Authority, needs clarification and engagement is encouraged to correct the wording and described process.

<sup>&</sup>lt;sup>3</sup> https://www.sportengland.org/facilities-planning/active-design/

https://www.sportengland.org/facilities-planning/planning-for-sport/playing-fields-policy/

https://www.sportengland.org/facilities-planning/planning-for-sport/aims-and-objectives/

https://www.sportengland.org/facilities-planning/planning-for-sport/planning-tools-and-guidance/playing-pitch-strategy-guidance/https://www.sportengland.org/facilities-planning/planning-for-sport/planning-tools-and-guidance/facilities-planning-model/

https://www.sportengland.org/facilities-planning/active-design/

# **Chapter 7 - Community Action Projects**

Non-vehicular access

PRoW: Reference should be made to the "Public Rights of Way Network".

## **Appendix 3 Protected Views**

<u>PRoW:</u> KCC welcomes the inclusion of the specific PRoW and acknowledgement of the importance of visual quality from the Public Rights of Way Network.

## Appendix 5 Site Analysis - Island site

<u>PRoW:</u> KCC would support a through site link to WT275 and would request contributions for improvements to create quality link.

# **Matfield Village Hall Site**

<u>PRoW:</u> KCC would support the aim to for the provision of pedestrian link to WT286/286B to avoid access through car park and provide safe, non-mechanical user access.

KCC would welcome continued engagement as the Neighbourhood Plan progresses. If you require any further information or clarification on any matters raised above, please do not hesitate to contact me.

Yours sincerely,

**Stephanie Holt-Castle** 

Bed Hote (usle.

Director for Growth and Communities



**Growth and Communities** 

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18 January 2022

Ask for: Alessandra Sartori

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Kent

Regeneration Delivery
Physical and Cultural Regeneration
Regeneration, Culture, Environment and
Transformation
Medway Council
Gun Wharf
Dock Road
Chatham
ME4 4TR

# BY EMAIL ONLY

Dear Sir/Madam.

Re: Future Hoo Consultation 2021: Second Round

Re. Future 100 Consultation 2021. Second Round

Thank you for providing Kent County Council (KCC) with the opportunity to comment on the "Future Hoo Consultation 2021: Second Round".

The County Council has reviewed the consultation document and would like to raise the following comments for consideration.

#### **Highways and Transportation**

#### Chapter 3: Road

The County Council, as Local Highway Authority, notes that the consultation booklet does not provide traffic information to assess the impact on the Kent highway network. KCC would therefore welcome further engagement on this matter. It is noted that separate engagement is taking place on the Medway Local Plan.

#### Pages 40-57

Whilst KCC recognises that the proposals aim to provide vehicle connections to new development areas and relieve congestion, there is concern that they lack provision and priority for active and sustainable modes of transport and that no overall strategy has been presented. Footways and some cycle routes have been proposed alongside the key highway routes; however, they do not appear to have been prioritised and in certain places appear to terminate before reaching a destination (for instance, as shown on Figure 23). Furthermore, there is a lack of proposed highway verges and trees to enhance the routes and make them attractive corridors for active travel, and indeed to support biodiversity and pollinator 'beelines'.

To ensure that congestion is reduced, KCC recommends that consideration is given to providing bus lanes, which could encourage uptake of this mode and reduce the number of vehicles on the network. The provision of the new railway station at Hoo will be a driver in changing the modal shift, where walking, cycling and public transport should be prioritised.

A modal shift towards sustainable transport for new and existing residents would reduce the traffic related impact on both the Medway and Kent networks.

KCC would request that consideration is given to the proposed Blue Bell Hill junction improvements and the potential for contributions towards this highway scheme.

#### **Transport Policy**

Page 7 – What happens next?

The consultation booklet states that Medway Council aims "to have all elements contained in the Housing Infrastructure Fund (HIF) proposals in place by March 2025" (page 7). KCC notes that if Lower Thames Crossing was to be successful in securing a Development Consent Order, then construction would be anticipated to start in 2024. Therefore, the overlap of construction needs to be carefully managed to ensure disruption is minimised and all cumulative impacts are mitigated. This may also include the London Resort where appropriate. This Resort development will not only have an impact on the highway and environment, but also in terms of demand for construction workers, for example.

The consultation booklet also does not reference Lower Thames Crossing. KCC would recommend the importance of collaboration between National Highways' Lower Thames Crossing team and Medway Council's HIF team to ensure sustainable growth in the area. It is clear from the <a href="Consultation Report">Consultation Report</a> from the first round of consultation that suggestions were made about how the new roads would link to the Lower Thames Crossing; however, there is a lack of clarity included within the latest consultation booklet.

KCC also requests that further clarification is provided as to whether the improvement proposals for the A228 and A289 also take into account the impact of the Lower Thames Crossing and provide appropriate mitigation.

#### Chapter 2: Rail

#### Page 34 - Service provision

The County Council notes that whilst the first consultation stated an aspiration for a half hourly service on the new passenger service line to Sharnal Street, this aspiration is not mentioned in the second-round consultation documents. It is assumed that the ambition remains however and hence, KCC's comments are based on this assumption.

It is understood that prior to the pandemic, in the peak periods, Gravesend Station saw over eight trains per hour travelling London-bound. At present, the station continues to receive a similar level of peak service. KCC is concerned that, given that services from Sharnal Street would ideally terminate at the London-bound through-platform in the morning and Kent-bound through-platform in the afternoon, there is the risk that either substantial changes may be needed to the timetable to accommodate terminating services (which may lead to uneven headways for services across wider Kent) or that performance risk is introduced with potential delays to both London-bound and Kent-bound services. This would be due to reoccupation times for platforms and the delay caused awaiting points-crossing moves for the Sharnal Street service to the east of the station.

KCC understands that upgrading the cross-over would add flexibility to the terminating platform option, however it may also add to station congestion if the arrangement described above did not operate. KCC would therefore request that assurance is provided on this matter.

It is presumed that given the proximity of the points to the east of Gravesend station, a Kent-bound train is unable to route to platform at Gravesend until the crossing-move has completed. KCC would welcome clarification on this matter.

The County Council would request confirmation, and the provision of suitable evidence where appropriate, from Network Rail and the train operator, via Medway Council.

KCC also requests that further consideration is given to terminating services at Sharnal Street and their impact on station congestion. It is assumed that the predominant demand flow is London-bound and so terminating at the London-bound platform eases interchange for London-bound services. Furthermore, there is likely to be a preference for High-Speed services from the Medway Valley or the north Kent coast. On this basis, KCC requests that if this option is progressed, it is carried out based on prioritising Sharnal Street services to terminate ahead of the next arriving train at the London-bound platform, to avoid accumulation of passengers on the platform at Gravesend.

KCC would also ask for clarification on the work undertaken to date (or planned to be undertaken) regarding ensuring that passenger flows and interchanging passengers via the overbridge at Gravesend are forecast to be safe, acceptable and avoid generating unacceptable levels of congestion.

Option Two - Link service between Sharnal Street, Gravesend and Northfleet

KCC, Gravesham Borough Council, Dartford Borough Council and Ebbsfleet Development Corporation submitted a <u>Strategic Outline Business Case</u> for the extension of Crossrail from Abbey Wood to Northfleet / Ebbsfleet in October 2021. As part of this proposal, outline design work and optioneering highlighted a need for

operating Crossrail services to, and terminating at, Northfleet, with this service forming part of the preferred option within the Strategic Outline Business Case.

It is noted that there are longstanding proposals for development of a fixed link interchange between Northfleet station and Ebbsfleet International station. KCC supports these proposals and wishes to ensure that they are delivered, or at least active provision is made as the Ebbsfleet Garden City is built out, to maximise the ease of accessing High Speed and potential international rail services from the north Kent rail corridor.

Overall, KCC considers that the Future Hoo proposals would benefit from an extension of Crossrail services to Northfleet, given that it would provide easier access to this alternative direct link across the heart of London's west end, city and docklands districts and on to Heathrow Airport.

The County Council therefore requests that:

- Any design work for the option of terminating at Northfleet takes account of the existing Crossrail safeguarding, demonstrating assurances from Crossrail Ltd (or TfL as necessary) that the safeguarding has been considered.
- Any design work for a new terminating platform at Northfleet includes options to consider passive provision for a terminating platform for Crossrail services or additional extended National Rail services east of Dartford. KCC would highlight the benefit of Medway Council and their rail partners on the Future Hoo proposals engaging with the Crossrail to Ebbsfleet (C2E) to support the consideration of such proposals. In the first instance, this would include agreeing to a scope of work to take the Crossrail extension proposals into consideration, prior to then agreeing how this can be funded as part of the Future Hoo rail proposals design work.
- The first point additionally concerns the fixed/non-fixed link interchange proposal between Northfleet and Ebbsfleet International stations.

Based on the platform option plan shown in Figure 15 in the consultation document, option three to the west of the existing station appears least optimal, as it would generate a station with a layout that is likely to be less user-friendly and complicates the station.

Option Three - Link service between Sharnal Street, Gravesend and Ebbsfleet

Overall, the County Council anticipates that the costs of this option are likely to prove prohibitive. However, the County Council raises no objection to this proposal, provided that the service delivered would not impede and cause unreliability or reduce capacity on the High Speed 1 (HS1) domestic services across the county of Kent. Consequently, KCC requests further information from Medway Council as to how this option will be developed with appropriate input from HS1 Ltd, Network Rail Ltd and the train operator.

## Public Rights of Way (PRoW) and Access Service

The County Council is committed to working in partnership with Medway Council to achieve the aims contained within the KCC Rights of Way Improvement Plan (ROWIP) and the Medway Rights of Way Improvement Plan (Medway ROWIP), to provide a high-quality PRoW network, which will support the Kent and Medway economy, provide sustainable travel choices, encourage active lifestyles and contribute to making Kent and Medway a great place to live, work and visit.

KCC welcomes the intentions for improvement and enhancement to the PRoW network and all pedestrian, cyclist and equestrian infrastructure, which provides significant opportunities for outdoor recreation and active travel across the region. It is therefore imperative that the Hoo Peninsula Improvement Scheme does not deter use of these paths through detrimental noise, air quality, drainage or landscape impacts. KCC notes that where modifications to existing path alignments are required to enable the developments to proceed, that appropriate diversion routes should be discussed with the appropriate PRoW and Access Service (either Kent or Medway) in advance and processed using the relevant legislation procedures.

# Chapter 1: Strategic Environmental Management Scheme

## Page 14 - Phase 1 Cockham Wood Community Parkland

KCC supports the objectives of the Medway ROWIP and the intention to create new links to connect the PRoW network, as shown in Figure 1 and the text.

#### Page 16 - Phase 2a Hoo Flats Community Parkland

KCC supports the new links to the existing network and particularly agrees with the response regarding the connectivity of routes and circular routes.

#### Page 18 - Phase 2b Lodge Hill Community Parkland

It is presumed that all proposed furniture and routes must be completed with the approval of Medway PRoW Service.

#### Page 21 - Phase 2d Shared use bridge for people

KCC supports the essential connection between the proposed Community Parkland sites for all users - pedestrian, cycle and equestrian.

#### Chapter 2: Rail

KCC recommends that continued involvement with Medway PRoW Service is carried out to ensure that user safety is a priority at all crossings and access points. It is essential that pedestrian and cycle network connectivity is improved and not fragmented.

#### Page 28 - Level Crossings

KCC highlights that the Kings Crossing PRoW NS139, NS140 and the area of Registered Common Land as shown in Figure 8 and text all come under the authority of KCC PRoW and Access Service. It is therefore essential that KCC is fully consulted throughout this process. All other crossings are within Medway PRoW Service.

#### Chapter 3: Road

KCC notes that all PRoW matters within this section fall under the authority of Medway PRoW Service.

With reference to the National Planning Policy Framework (NPPF) and National Policy Statement for National Networks (NPSNN), KCC highlights that this project provides an opportunity to improve the existing PRoW network and develop new links for active travel and outdoor recreation. The creation of new paths and upgrading of existing routes should be considered as positive outcomes of the scheme. The public benefits of such work would compensate for the disruption caused by temporary network closures and potentially offset the loss of any permanent path extinguishments or diversions, which are required to facilitate the delivery of the Peninsula Improvement Scheme.

KCC would draw attention to the County Council's Countryside and Coastal Access Improvement Plan which, together with Medway Council's ROWIP, highlights the lack of existing off-road equestrian access provision in this region. The Peninsula Improvement Scheme therefore provides an opportunity to address this issue, as new routes with higher user rights could be created within the development areas. KCC recommends that the potential for establishing new equestrian provision and cycle routes as safe alternatives to existing on-road routes should therefore be explored.

Overall, KCC PRoW would welcome the intentions of the scheme's proposed connectivity and green infrastructure. However, there are some further general comments to be made:

KCC recommends that consideration is given to the wider environment i.e., the impact on the County of Kent. It is noted that a new rail station with links to London, transport links to highway networks including the proposed Lower Thames Crossing, together with 12,000 new homes, stated in <a href="Planning for Growth on the HooPeninsula">Planning for Growth on the HooPeninsula</a>, will increase pressure on all networks. The HooPeninsula improvements would be expected to have a significant impact on these networks, as residents seek opportunities for outdoor recreation and leisure in the countryside.

Furthermore, the increased population will add to the pressure and importance of the PRoW network surrounding the Peninsula. It is therefore critical that consideration is given to these highly regarded links, to ensure they are not degraded. Considering the likely increase in use, opportunities should be taken to make significant

improvements to the existing PRoW, as they will increasingly serve as sustainable transport links and provide opportunities for recreation and employment.

Considering the scale of this project and the wide range of Non Motorised Users who will be affected, it may be beneficial to establish an overarching access strategy. This would ensure there is a 'joined up' approach for delivering an action plan that would benefit all path users.

#### **Heritage Conservation**

KCC is concerned that the consultation document does not currently reflect the significance of the historic environment of Hoo, nor the likely impact of the proposals. The document has the objective of describing the environmental management measures to be employed during the rollout of the scheme, however no detail is presented for what measures will be taken to conserve or enhance the heritage affected. This is in contrast to the detailed information presented regarding the natural environment and landscape, which contains firm commitments to improvement measures. KCC acknowledges that that the natural environment and biodiversity of Hoo are better known than the archaeological heritage, and that there are stronger designations for the natural environment in the area than for the historic environment. In part, however, this is due to a lack of study in the area and, in addition to known designations, there is still the possibility of discovering further archaeological remains of great significance. The road and rail improvements will impact significantly on a range of designated and non-designated heritage assets, and on a fragile historic landscape. It is therefore essential that the needs of these assets are integrated into the proposals from the very beginning of the process so that the assets themselves are not impacted negatively, and so that the heritage landscape that they comprise does not become fragmented.

KCC notes that the text separates the historic environment from other environmental aspects. It should be understood that the natural, built and historic environment are all complementary and that treating them as separate entities is likely to fail to maximise potential benefits, as well as increase the possibilities of problems arising from a lack of joined-up thinking at an early stage.

KCC is also concerned that the document implies that the range of possible environmental actions has already been identified and will focus on access improvements, localised biodiversity and natural environment improvements. KCC suggests that that are other actions which could be undertaken to support the environmental health of the area and the ability of residents to enjoy it. These could include interpretation and signage improvements to help people learn about and enjoy their heritage, as well as educational infrastructure such as community heritage or archive facilities. KCC highlights that many of the proposals in the document, and in the growth that is to come in Hoo, will impact on archaeological remains. These remains constitute a key component in the historic environment of the district being tangible survivals of Medway's heritage and thus are irreplaceable. The National Planning Policy Framework fully recognises the importance of this resource, which states that:

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'199. Local planning authorities should require developers to record and advance understanding of the significance of any heritage assets to be lost (wholly or in part) in a manner proportionate to their importance and the impact, and to make this evidence (and any archive generated) publicly accessible. However, the ability to record evidence of our past should not be a factor in deciding whether such loss should be permitted. Copies of evidence should be deposited with the relevant historic environment record, and any archives with a local museum or other public depository. '

After the archaeological work is completed, an archaeological 'archive' is created, which is a sample of the most significant finds and records from the excavation. This archive is what allows the research and community exploitation of the archaeological work. It allows researchers to investigate aspects of the excavation even many years after the event. It allows schools and community groups to investigate their local heritage and see the materials that were discovered, even, perhaps, underneath their own homes. The archives are a key method by which the now-lost heritage is connected to the modern community. In most counties in England, these archives are deposited in local museums. In Kent, however, most museums are now full, and the archives are left in what are often insecure and inappropriate stores at the archaeological contractors.

KCC highlights the need for archaeological storage for these materials, with proper education and access facilities, which is critical for the proper exploitation of the heritage of Medway. This need is created almost entirely by development and represents a significant infrastructure requirement that is generated by developers and for which there are no additional resources. Some of the ongoing costs of the service could be met by charging the developer on a site-by-site basis, as appropriate. This will not provide for the initial setup cost, however, nor the facilities for community use, and it is these elements that might be appropriate for inclusion in requests for developer contributions. KCC urges that Medway Council considers the provision of archiving facilities as an appropriate use of HIF environmental mitigation funds.

#### Page 8 – Strategic Environmental Management Scheme

KCC notes that the Strategic Environmental Management Scheme proposals described do not integrate a wide range of environmental variables to deliver environmental improvements. The intention is perceived to be focused on biodiversity and landscape but not to include the historic environment which should be an integral component of a healthy environment. KCC emphasises that there is potential here to combine different aspects of the environment to create a network of green spaces in which all can flourish. Many of the heritage sites that will be affected by the proposals were sited in part to be complementary to one another, especially the 19th and 20th century military sites, and could be enhanced by joined up green infrastructure. Others are sited on rises and crestlines, for example, where the ability to see and be seen across the landscape was important. In addition, improvements intended to support biodiversity, such as the excavation of ponds or water-management features, could have negative impacts on heritage assets and it is not clear how these impacts

would be identified, assessed and mitigated if heritage is not included in the Strategic Environmental Management Scheme. KCC notes that it would be preferable if all aspects of the environment can participate in the Strategic Environmental Management Scheme proposals so that they can complement one another.

#### Page 14 - Phase 1 Cockham Community Parkland

As an example of what could have been achieved, and might yet, if the Strategic Environmental Management Scheme scope can be expanded - a planning application has recently been submitted for a new community parkland at Cockham Wood (which forms Phase 1 of the Strategic Environmental Management Scheme work and is the example discussed in the consultation document). However, the redline area appears to have been drawn to specifically exclude Cockham Wood Fort, a scheduled monument on the Heritage at Risk Register. The fort and scheduled monument extend up the riverbank into the woodland behind the gun batteries visible at the waterline. Had the fort been included within the community parkland, there would have been opportunity to both improve the management of an at-risk monument and include an important heritage element to a new community green space.

## Page 16 - Phase 2a Hoo Flats Community Parkland

The site proposed for the parkland has potential to contain archaeological remains of all periods and the relative lack of discoveries from early periods within the site itself is arguably primarily due to the lack of investigation. In the wider area, however, there has been much investigation and finds, suggesting that there is good potential for earlier remains to exist within the site. Natural erosion along the section of the Hoo Flats foreshore west of Buttercrock Wharf has revealed several finds of archaeological interest, which include exposures of peat deposits of uncertain date. Peat deposits elsewhere along the Medway have been demonstrated to range from the Mesolithic, through to Bronze / Iron Age, as well as being a result of medieval development. These peat deposits are likely to preserve palaeo-environmental evidence and may also preserve other organic archaeological remains which would not ordinarily survive. An example is the reported observation of a brushwood trackway observed on the foreshore here.

Other finds from this section of foreshore include Neolithic and Bronze Age worked flints, Roman pottery and Romano-British burials. It is understood from other nearby sites that the Medway was the focus for various industrial activities in the later Prehistoric and Romano-British period, including for the production of salt and the manufacture of pottery. Archaeological excavations to the west have revealed evidence for Bronze Age and Romano-British date, whilst recent archaeological work at Kingsnorth Quarry immediately north/north-east of the proposed parkland has revealed extensive evidence of Later Bronze Age activity and occupation, perhaps relating to salt production immediately to the north. KCC notes that the creation of wetland habitats (including through ground reprofiling and waterlogging areas) could have a substantial archaeological impact and/or make archaeological remains inaccessible for future study.

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However, there are a number of known heritage assets within the proposed parkland that have the potential to be impacted by the proposals. Many are extant historic landscape features within the area, particularly relating to historic sea defences. For example, a possible medieval moated site lies south of Abbots Court in the northeast part of the site. Additionally, the site marks the southern end of the Second World War GHQ Stop Line in the Hoo Peninsula. The line as a whole is a wellpreserved example of this type of defence, which is part of a major chapter in the national story. The southern end of the Stop Line where it meets the Medway is particularly well-preserved. The surviving remains are a coherent group that can be readily understood and linked to the natural topography. The local topography of the Stop Line is important to understanding why the various parts of the stop-line are so positioned and how the scheme as a whole functioned. As such, the setting of the stop-line (which includes surviving physical and buried archaeological elements) is an important part of its significance and KCC emphasises that even if physical changes to the stop-line are not proposed, changes to its setting could be harmful, for example, if previously dry land is made wet.

Elements of the stop-line are designated as listed buildings, primarily pill-boxes and other hardened-works at the southern end of the line. This requires placing a duty on the Local Planning Authority to pay special regard to the desirability of preserving the setting of the listed structures, under Section 66 of the Planning (Listed Buildings and Conservation Areas) Act 1990. It is therefore essential to understand how the introduction of new areas of wetland will alter the setting of the stop-line. Although the creation of a new parkland has the potential to allow greater visibility of the heritage, particularly if accompanied by the interpretation indicated in the text, the structures could also be negatively impacted by works associated with the proposed parkland. In particular, the hydrological changes described in the text can impact heavily on both buried and standing archaeology. KCC strongly recommends that a full assessment of the impact of the proposals on these heritage assets should be carried out before proceeding with the proposals.

Page 18 - Phase 2b - Lodge Hill Community Parkland

The proposed Lodge Hill parkland contains an extensive military landscape associated with both World Wars and has remains from earlier periods.

Archaeological investigation in 2011 found a later prehistoric agricultural settlement dating primarily to the late bronze age / early iron age. This was located in the area immediately adjacent to the lodge Hill Magazine Establishment and south of Lodge Hill Wood. Close to Lodge Hill Camp, Roman finds were discovered that suggested a structure in the vicinity and other iron age and Roman finds have been recovered within the site boundary. KCC notes that there is potential for other archaeological sites to be located within the site boundary, particularly given the prominence of the site overlooking the Medway and this needs to be formally assessed prior to any proposals being formalised.

The most visible heritage assets within the parkland boundary relate to the past military role of the site. Although there may be features related to the Lodge Hill Magazine Establishment to the south, it is likely that most of these will derive from the two World Wars. The most significant asset is the Lodge Hill anti-aircraft battery, which is believed to be the oldest surviving battery in the country, and possibly the world. The parkland project provides an opportunity to secure the future of this site through a scheduled monument and could represent a significant enhancement of the area's heritage if accompanied by appropriate conservation and interpretation. However, KCC notes that greater public access could potentially result in harm to the structure. There are a number of other First World War features in the area including military trenches and redoubts and buildings related to the anti-aircraft battery. During the Second World War the GHQ Stop Line passed north-south just east of the magazine establishment and then westward through Wybornes Wood, Lodge Hill Wood and Rough Shaw. At least eighteen pillboxes are recorded within the parkland site, as well as anti-tank ditches, trenches, earthworks, a decontamination centre, airraid shelter, the Naval Tramway and other features. It therefore constitutes a nationally important military landscape and it is essential that its significance is not reduced by works associated with the proposed parkland. Instead, KCC highlights that its significance can be enhanced and developed by careful interpretation and conservation to become a valuable community asset. These earthwork and buried remains are potentially vulnerable to damage from even relatively light-touch works, such as tree planting and vegetation clearance, if they are not adequately understood. KCC strongly advises that a full assessment of the landscape, its heritage and the likely impact of the parkland proposals should be carried out at an early stage.

#### Page 20 - Phase 2c - Deangate Ridge Community Parkland

The Deangate parkland site lies just below the ridge that forms the main spine of the Hoo Peninsula. Past archaeological investigations in the area have been limited however those that have been undertaken recently suggest a pattern of prehistoric and Romano-British agrarian land-use interspersed with small settlements and areas of small-scale industrial activity. The alignment of a Roman road linking the Hoo Peninsula to Roman Watling Street is projected to run to the south of the former Chattenden Barracks close to the application site. Archaeological works during the construction of the A249 have also identified field-systems and possible settlement activity aligned on this route. Only more recent sites are known from within the parkland site itself, such as a historic farmstead stood at Deangate. Additionally, the Lodge Hill magazine establishment adjoins the site to the north and the Second World War GHQ Stop Line passed through the eastern end of the site. It is highlighted that the main heritage asset in the parkland site is the Second World War Deangate Ridge Radar Station. The site has not been examined in detail, however it seems likely that extensive archaeological remains will survive. KCC notes that the remains could be negatively impacted by the planting proposed for the site, however if conserved and interpreted, the radar station could become a significant focus for the parkland and a valuable community asset.

Page 93 11

Chapter 2: Rail

Page 26 – The Station

Regarding the barn style Sharnal Street Station, KCC recommends that consideration is given to the crop and soil-marks which have been identified in fields alongside Roper's Lane and have been interpreted as perhaps representing a Romano-British enclosed settlement. KCC notes that the site also has potential to contain Pleistocene deposits and associated Palaeolithic artefacts and faunal remains.

Page 28 - Level Crossings

Kings Crossing and Church Street Crossing

KCC notes that the Church Street Conservation Area lies to south and includes the Grade 1 listed church and other historic and/or listed buildings. It is also close to the scheduled monument site of St Mary's Priory and its associated Abbey Farm. Evidence for Anglo-Saxon activity has been recorded within the village and that there is potential for gravel and potentially fluvial deposits of Pleistocene interest.

Page 30 - Wybournes Farm Crossing and High Halstow Restricted Byway

Wybournes is a Grade II listed farmhouse and sits within its associated historic farmstead. KCC notes that High Halstow Halt and its associated sidings are also of heritage interest and additionally there is moderate potential for deposits of Pleistocene interest.

Page 31 - Solomon's Crossing

There is moderate potential for deposits of Pleistocene interest at this site.

Page 32 - Hoo Junction to Cliffe Loop

There have been extensive archaeological discoveries at Hoo Junction including Bronze Age hoards, a Romano-British cremation cemetery and pottery kilns, and Anglo-Saxon burials. KCC comments for Church Street Crossing also apply here. At Cliffe Junction, the railway passes through an Anglo-Saxon cemetery and Roman finds near Buckland Farm and through the Second World War GHQ Stop Line.

Page 33 - Cooling Street Loop

The passing loop passes through an extensive area of crop-marks south of the railway line, possibly relating to a substantial Iron Age settlement. KCC notes that chance finds of Romano-British coins and Anglo-Saxon metalwork have also been made in the area and that there is also a historic farmstead at Cooling Court Farm, including a Grade II listed farmhouse and barn.

It is understood that the majority of the new track works will be "on-line", but that some "off-line" works, including site works compounds may be required.

### Chapter 3: Road

Page 40 - Phase 1

KCC notes that the Phase 1 area has a theoretically high potential for Pleistocene (fluvial terrace) deposits and associated Palaeolithic artefacts and faunal remains, which could be of high significance. A Late Bronze Age funerary urn was found in 1918 during the digging of military practice trenches between Chattenden Barracks and Islingham Farm. Islingham (now Islingham Farm) acted as an estate centre in the medieval period and a late eleventh century chapel is recorded within the manor there. Extensive First World War military practice trenches are shown on historic aerial photographs north and south of Woodfield Way.

Page 45 - Phase 2 - New Relief Road and associated spur link

KCC notes that the Phase 2 section between Upchat Roundabout and Chattenden Lane is of particular significance for its military heritage as it passes through the former Chattenden Barracks site. The barracks provided accommodation for the soldiers guarding the nearby magazine. There remains the potential for the discovery of archaeological remains associated with the military use of the site, including the buried remains of the now demolished late nineteenth century barracks, the military railway line that connected Chattenden and Upnor, and an Armament Depot. In addition, there is some potential for presently unmapped gravel terrace deposits (Anglian or pre-Anglian) and late Bronze Age/early Iron Age activity previously recorded within former barracks site. Nearby, extensive Roman and Anglo-Saxon evidence has been discovered, at Four Elms and within Chattenden village, demonstrating the general archaeological potential of the area.

In the section east of Chattenden Lane Mesolithic, remains have been found at the Abbey Homes development. In addition, a second World War radar station existed at Deangate and wartime aerial photographs show it was accompanied by possible gun emplacements, storage areas, military support buildings and access roads.

Page 51 - Phase 3 - Improvements to A228 Bell's Lane Roundabout and Dux Court Road

The Phase 3 area is located at the point where the existing road network intersects with the Second World War GHQ Stop Line, which was a key part of the anti-invasion strategy developed in the immediate aftermath of the Dunkirk evacuation. It was made up of an anti-tank ditch with pillboxes. The Stop Line was assessed as part of the Historic England Hoo Landscape Project and is considered to be a highly significant heritage landscape. Some pillboxes have been designated as Listed Buildings, including examples nearby along Bells Lane. Anti-tank pillboxes have also been recorded adjacent to Dux Court Road and Peninsula Way, with a Royal Observer Corps Monitoring Post adjacent to the latter.

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Page 52 - Phase 4 - Improvements to Ropers Lane Roundabout and modifications to the existing highway network to facilitate access to the new station

Crop and soil-marks have been identified in fields alongside Roper's Lane and have been interpreted as perhaps representing a Romano-British enclosed settlement. KCC notes that the site also has potential to contain Pleistocene deposits and associated Palaeolithic artefacts and faunal remains.

#### Page 54 - Phase 5 - Four Elms Roundabout

Multi-period archaeological remains have been recorded at the Four Elms Roundabout. This includes Mesolithic or Neolithic pits, Late Bronze Age activity, a Romano-British enclosure including a stone-built structure (interpreted as a corn-drier or malting oven), an Anglo-Saxon settlement with substantial post-built hall and other sunken featured buildings. The site also has a high potential for Pleistocene (fluvial terrace) deposits and associated Palaeolithic artefacts and faunal remains.

#### Page 56 – Phase 6: Wulfere Way and Sans Pareil Roundabout

KCC comments for Phase 5 also apply here. In addition, though, there is a possible ring-ditch on the south side of Wulfere Way, as well as Beaker / Bronze Age activity to the north. Further evidence for Anglo-Saxon settlement has been found adjacent to Wulfere Way and Romano-British activity has recently been identified close to Sans Pareil Roundabout. KCC notes that the site also has high potential for Pleistocene (fluvial terrace) deposits and associated Palaeolithic artefacts and faunal remains.

#### Page 59 - Environmental Assessments

KCC is concerned that the environmental issues of the area's heritage are not addressed within the Environmental Impact Assessments and Environmental Statements to be developed during the project. The text describes the various surveys and studies that have been carried out to inform decision-making for biodiversity, however no similar studies seem to have been carried out for heritage. In reality, all the Phase areas contain significant archaeological monuments and have potential for the discovery of as yet unknown sites, and thus KCC requires a comprehensive historic environment study to inform the proposals.

KCC would welcome continued engagement as plans progress for potential growth opportunities on the Hoo Peninsula.

If you require any further information, please do not hesitate to contact me.

Yours faithfully,

**Stephanie Holt-Castle** 

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Director - Growth and Communities





**Highways and Transportation** 

Ashford Highway Depot 4 Javelin Way Ashford TN24 8AD

Tel: 03000 418181 Date: 30 November 2021

Our Ref:

**Maidstone Borough Council** 

Maidstone Planning Department King Street Maidstone Kent ME15 6JQ

Application - MBC/18/504836/EIOUT

**Location - Binbury Park Bimbury Lane Detling Maidstone Kent** 

Proposal - Outline application (with all matters reserved apart from access) for the

erection of up to 1,750 dwellings including affordable housing, 46,000 sq.m of commercial space, a hotel, a local centre, a new primary school, a park and ride facility, strategic highways improvements including new Kent Showground access/egress, accesses/roads including a new bridleway bridge, parking, associated open space, landscaping, services, and Sustainable Drainage Systems. In addition the proposals include a publicly-accessible country park including the Binbury Motte and Bailey

**Castle Scheduled Ancient Monument.** 

Thank you for your re-consultation in relation to the above planning application.

It is noted that the applicant has submitted a Technical Note (dated August 2021), which is intended to address the comments in the KCC Highways consultation response of 9 April 2021.

Following a review of the Technical Note (TN) alongside the submissions previously made in support of the application, KCC Highways has the following additional comments:

#### **Site Access**

It is understood that the proposals for achieving vehicular access to the site via the A249 are essentially unchanged from those originally presented in the Transport Assessment (TA) dated September 2018.

The design guidance referred to in section 5 of the TA has been deleted over the intervening period and replaced with CD 122 'Geometric Design of Grade Separated Junctions' and CD 123 'Geometric Design of At-Grade Priority and Signal-Controlled Junctions'.

The applicant has not provided evidence to demonstrate that the access proposals have been reviewed against the new guidance and achieve conformity with it. KCC Highways require such evidence, which should include confirmation on proposed carriageway widths, visibility sightlines, merge/diverge dimensions, and applied adjustment factors to account for gradients.

Furthermore, the supporting Stage 1 Road Safety Audits pre-date the introduction of GG119, which replaced HD19/15 as the terms of reference to be used. The applicant must therefore

provide safety audits that fully accord with the current guidance to demonstrate the suitability of the access proposals in highway safety terms.

Notwithstanding the above, it is noted that the TN has confirmed that the two existing accesses onto the A249 to the north-east of the proposed showground access are to be removed. This addresses recommendation 2.1 of the previously submitted showground access Stage 1 Road Safety Audit.

It is noted that the original design for the main access relied on a design speed of 50mph. The applicant therefore needs to evidence whether such speeds are representative of current conditions on the A249 or confirm whether an intervention is proposed that would ensure such speeds are achieved.

It is noted that the TN includes drawing 14-013-069 Rev A. This demonstrates how the underpass roundabout design has been adjusted to satisfactorily accommodate the turning manoeuvres of an articulated Heavy Goods Vehicle.

The TN confirms that that the applicant is unwilling to widen the road connection leading from the A249 as 'futureproofing' of the design in capacity terms is not necessary in planning terms. This misinterprets the KCC Highways rationale for requesting the widening, which was based on the maintaining safe and efficient traffic flow on the steep gradient and the importance of achieving network resilience as part of any access configuration onto the A249. KCC Highways maintains the view that there is scope to improve the design to provide the best possible arrangement for road users.

It is noted that the submitted 'Parameter Plan: Vehicular Access' drawing indicates that access points to the development will be provided onto Binbury Lane. The applicant must therefore provide junction layout drawings for these accesses to demonstrate that they can incorporate the requisite width, radii and visibility splays.

The TA Addendum also indicated that a link road connection to Scragged Oak Road will be provided to the rear of Kent Showground as part of the proposals. The drawing included within the TA Addendum illustrated how the junction will incorporate 2.4m x 90m visibility splays. As Scragged Oak Road is subject to a 60mph speed limit, the applicant needs to provide speed survey data to support the assertion that splays commensurate with a speed of 30mph are appropriate.

## A249 Footway/Cycleway

The TN has reaffirmed the suitability of the proposed footway/cycleway alongside the A249 on the basis that the Stage 1 Road Safety Audit raised no issues regarding its width, which narrows to 2.5m alongside the proposed off-slip access to Kent Showground.

As noted above, KCC Highways require a safety audit that has been conducted in accordance with current guidance (GG119).

KCC Highways is mindful of Table 6.2 of Local Transport Note 1/20, which recommends a minimum width of 3m for shared use routes carrying up to 300 pedestrians per hour.

Furthermore, Table 6.1 recommends a minimum separation strip of 3m from the carriageway in instances where the speed limit is 70mph.

The applicant must therefore demonstrate how a design can be achieved that complies with the guidance or provide full justification for any relaxation in standards. This is of critical importance in view of the potential highway safety implications of pedestrians/cyclists having insufficient space and margin alongside a high-speed dual carriageway.

## **Traffic Data**

In response to the concerns raised by KCC Highways regarding the use of 2014 traffic data for the site access capacity assessments, the applicant has obtained more recent 2017/2018 data. This has been compared against the 2014 data as a means of confirming that the traffic flows in 2017/2018 are comparable to those in 2014.

The raw 2017/18 traffic survey data has not been appended to the TN so its suitability cannot be verified. Furthermore, it is unclear whether the applicant has investigated whether more recent (pre/post Covid 19) data is available that would provide a more up-to-date representation of conditions.

The applicant should also review whether the traffic associated with committed developments in the Boroughs of Maidstone and Swale has been fully accounted for, in view of the time elapsed since the TA Addendum was prepared in November 2019.

## **Trip Generation**

The TN has clarified how the primary purpose of the proposed Food Hub is to serve the internal needs of the development. This means that it is expected to generate relatively few trips on the wider highway network. The use of business park trip rates is intended to reflect how the Food Hub will be operated by multiple users and ensure robust forecasts are used for assessment. KCC Highways notes and accepts this explanation.

The TN confirms that the use of 'surburban' and 'edge of town' sites to derive trip generation forecasts is due to a lack of comparable 'free-standing' sites within the TRICS database. It affirms that the site selection is confined to rural areas with similar populations to ensure comparability with the development site.

Whilst KCC Highways is mindful that a wider site selection will usually provide greater robustness than a reliance on a small number of sites, it is noted that two of the five selected residential sites lie adjacent to Liverpool John Lennon Airport. The accessibility characteristics are therefore unlikely to be directly comparable and the trip forecasts must therefore be viewed in this context.

#### **Traffic Impact**

## Sensitivity Test

The TN has included a sensitivity test that is based on a 10% trip internalisation assumption rather than the 15% assumed within the TA. This has the effect of increasing the forecast traffic flows and therefore provides greater robustness. The two site access roundabouts, M20 J7 and

junctions on the Bearsted Road corridor have then been modelled with the revised forecast flows.

The modelling indicates that both site access roundabouts would operate satisfactorily during both peak periods.

In the case of M20 J7, capacity modelling has been undertaken on the existing junction layout in a 2031 scenario with no proposed development traffic included. This had not previously been included in the TA. It confirms that the junction is expected to operate significantly over capacity in both peak periods.

Paragraph 2.3.2 of the TN indicates that further modelling of M20 J7 has been undertaken on a scheme design and signal operation provided by KCC Highways. Appendix D indicates that the modelling has been based on the layouts originally included in the Bearsted Road Improvement Scheme (dated November 2018).

It should be noted that the scheme layout for M20 J7 was subsequently modified by KCC Highways to include central splitter islands on the four-lane approach arms. This was to ensure road users are provided with suitable visibility to signal heads.

The TA had confirmed the applicants' proposal of a mitigation scheme that would involve the widening of the existing bridges.

KCC Highways therefore require layout drawings and capacity modelling of the proposed mitigation scheme, which incorporate central splitter islands on all four-lane approaches in a manner consistent with the layout devised by KCC Highways. The drawings should be of a scale to enable signal poles positions, island widths and pedestrians facilities to be checked in detail.

The TN confirms that the applicant has obtained layouts for the KCC Bearsted Road Improvement Scheme (dated November 2018), which encompasses the Bearsted Road and New Cut Road roundabouts. Capacity modelling has been undertaken based on assumed traffic signal operation arrangements. The findings indicate that both roundabouts will continue to be congested in 2031, with the proposed development adding up to 7 PCUs to the queuing on individual arms.

KCC highways is currently undertaking a review of the Bearsted Road Improvement Scheme design to maximise the benefits that it will bring to road users. This limits the weight that can currently be attributed to the findings of the applicants' capacity modelling analysis.

In view of the importance of this part of the network as a route connecting the site to the Maidstone urban area, it is essential that this planning application is not approved until the outcome of the review is known and further capacity modelling of any revised scheme can be completed.

The capacity modelling within the TN highlights how the Children Hundreds roundabout is expected to operate over capacity by 2031, with substantial queuing on all arms in both peak periods. The addition of the development traffic has greatest impact in the AM peak, with queuing on A249 Sittingbourne Road expected to increase from 147 PCUs to 213 PCUs. The TN concludes that this represents a minimal impact. KCC Highways disagrees with this

conclusion and would expect mitigation to be provided to prevent worsening delays on the A249 corridor.

#### Notes

1 - Passenger Car Units (PCUs) are a means of translating all types of vehicles into a common traffic 'currency'

#### **Showground Events**

The TN has included a further sensitivity test to account for event days at the Kent Showground, when the local network could carry higher-than-normal traffic flows. The applicant has obtained historical data for individual events that took place between 2013-2019. The scale of events captured within the data is not defined, although reference is made to the Red Arrows in 2015.

The data has enabled an hourly average of arrivals to the Showground to be calculated over the period 08:30-12:30 on a Friday, Saturday and Sunday. These peak at 818 arrivals between 09:30-10:30 on a Saturday.

The assumed distribution of the arrivals on the A294 is 50% north and 50% south. These have been added to existing traffic flows on the A294 derived from 2017 survey data and weekday development traffic forecasts factored to reflect weekend patterns. The southbound traffic volumes on the A249 are shown to peak at 2459 at 10:30-11:30 on a Saturday.

Comparison with the observed 2017 flows on the A249 indicates that event days are unlikely to exceed those at peak weekday periods.

Capacity modelling has been undertaken for the two site access junctions in a Showground event scenario. These assume that northbound event arrivals will route via the improved showground access junctions and southbound event arrival will route via the main grade-separated development access. The results indicate that both accesses would operate satisfactorily across the Friday, Saturday and Sunday peak periods.

#### A249 Corridor

The TN has confirmed the applicants' view that highway safety along the A249 will be improved by the proposals. This is understood to be founded on the removal of right-turn movements associated with the showground and Scragged Oak Road junctions by virtue of the proposed new junction arrangements. The grade-separated roundabout will also enable u-turn movements to be undertaken.

The TA identified a number of crash clusters at other existing junctions along the A249 corridor in section 4. These included the Church Hill, Rumstead Lane, Pilgrims Way and The Street junctions. It concluded that the junctions were poor in terms of highway safety and should therefore be removed or improved. No update to the TA crash analysis, which covered the period October 2012 to September 2017, has been provided.

The proposed development will increase the number of traffic movements at the junctions, thereby increasing the potential for highway safety to be worsened as those using the side roads have greater difficulty in finding gaps in traffic.

KCC Highways therefore requires a corridor-based approach to mitigation that will ensure highway safety along the entirety of the A249 between M20 and M2 is maintained.

#### M2 J5

It is noted that the applicant intends to submit capacity modelling of the M2 J5 with the improvement scheme (currently under construction) in place. This is awaited.

#### Rural Routes

The TN has confirmed that no development trips have been assigned to the rural roads in the vicinity of the site.

In the case of trips associated with the residential and employment elements of the proposals, the justification given for this approach is that it has ensured a robust assessment of the primary route network and the dispersal of trips across rural roads would be unlikely to indicate a significant impact. KCC Highways is supportive of this approach in view of the imperative attached to ensuring the assessment of the major road corridors is robust.

The TN also states that the other proposed land uses would be unlikely to attract trips from areas external to the site and that any residual trips would be existing and diverted in nature.

KCC Highways regard it to be plausible that the local centre, sports and education facilities and Country Park could be used by nearby existing communities such as Bredhurst, Boxley, Detling and Stockbury. These trips could either be newly created or diverted from existing facilities elsewhere.

The submitted 'Vehicular Access Parameter Plan' indicates that the development will incorporate vehicular access points onto Binbury Lane. Furthermore, section 3 of the TA Addendum confirmed that a road link will be provided between the development and Scragged Oak Road. Both of these routes of access will be convenient for some of those travelling to/from the nearby existing communities.

It therefore remains likely that roads such Scragged Oak Road, Cox Street, Binbury Lane and Yelstead Road will experience increases in traffic. These roads are characterised by narrow widths, no footways and, in places, limited forward visibility. KCC Highways remain concerned that the highway safety implications have not been fully assessed by the applicant, with a view to confirming the suitability of the proposed access strategy or identifying the need for further mitigation measures.

# **Public Transport**

The TA included a feasibility assessment of the proposed park and ride service and records of discussions held with the current operator of bus services along the A249 corridor. As these items date from 2016, the applicant should confirm whether they remain valid in the context of reduced public transport patronage following the Covid-19 pandemic.

The TN has confirmed that the applicant regards there to be insufficient demand for additional bus stops on the A249 to serve the proposed development. This misinterprets the KCC Highways request for clarification regarding upgrades to existing bus stops along the A249 corridor, which was founded on maintaining passenger safety in the context of the increased

traffic movements. KCC Highways would seek to secure a contribution towards providing the bus stop upgrades via a Section 106 Agreement.

#### Recommendation

KCC Highways wishes to raise a holding objection in respect of this planning application, on the basis that the applicant should be required to address the substantive issues identified above.

KCC Highways would want to be reconsulted following the submission of the additional information by the applicant.

In the event that the Borough Council is minded to grant planning approval against the advice of the Highway Authority, a Section 278 Agreement will be required to secure all required highway works on the A249 corridor, M20 J7, Binbury Lane, Scragged Oak Road and Pilgrims Way. The applicant should be required to implement the works prior to first occupation.

It is also requested that any planning obligation relating to funding for bus services provides flexibility to enable further dialogue to take place on the specific service operation arrangements.

The following should be also secured via a Section 106 Agreement and planning conditions as appropriate:

- Provision and implementation of a site-wide Travel Plan that has been approved by the planning and highway authorities;
- Provision of a Travel Plan monitoring fee;
- Provision of a financial contribution towards bus stop improvements on the A249 corridor;
- Preparation and submission of a Construction Environmental Management Plan for approval by the planning and highway authorities;
- Provision of construction vehicle loading/unloading and turning facilities prior to commencement of work on site and for the duration of construction;
- Provision of parking facilities for site personnel and visitors prior to commencement of work on site and for the duration of construction;
- Provision of wheel washing facilities prior to commencement of work on site and for the duration of construction;
- Provision of measures to prevent the discharge of surface water onto the highway;
- Provision and permanent retention of the vehicle parking spaces and/or garages shown on the submitted plans prior to the use of the site commencing;
- Provision and permanent retention of the vehicle loading/unloading and turning facilities shown on the submitted plans prior to the use of the site commencing;
- Provision and permanent retention of the cycle parking facilities shown on the submitted plans prior to the use of the site commencing; and

Completion and maintenance of the access shown on the submitted plans prior to the use
of the site commencing.

Informative: It is important to note that planning permission does not convey any approval to carry out works on or affecting the public highway.

Any changes to or affecting the public highway in Kent require the formal agreement of the Highway Authority, Kent County Council (KCC), and it should not be assumed that this will be a given because planning permission has been granted. For this reason, anyone considering works which may affect the public highway, including any highway-owned street furniture, is advised to engage with KCC Highways and Transportation at an early stage in the design process.

Across the county there are pieces of land next to private homes and gardens that do not look like roads or pavements but are actually part of the public highway. Some of this highway land is owned by Kent County Council whilst some is owned by third party owners. Irrespective of the ownership, this land may have highway rights over the topsoil.

Works on private land may also affect the public highway. These include works to cellars, to retaining walls which support the highway or land above the highway, and to balconies, signs or other structures which project over the highway. Such works also require the approval of the Highway Authority.

Kent County Council has now introduced a formal technical approval process for new or altered highway assets, with the aim of improving future maintainability. This process applies to all development works affecting the public highway other than applications for vehicle crossings, which are covered by a separate approval process.

Should the development be approved by the Planning Authority, it is the responsibility of the applicant to ensure, before the development is commenced, that all necessary highway approvals and consents have been obtained and that the limits of the highway boundary have been clearly established, since failure to do so may result in enforcement action being taken by the Highway Authority. The applicant must also ensure that the details shown on the approved plans agree in every aspect with those approved under the relevant legislation and common law. It is therefore important for the applicant to contact KCC Highways and Transportation to progress this aspect of the works prior to commencement on site.

Guidance for applicants, including information about how to clarify the highway boundary and links to application forms for vehicular crossings and other highway matters, may be found on Kent County Council's website:

https://www.kent.gov.uk/roads-and-travel/highway-permits-and-licences/highways-permissions-and-technical-guidance. Alternatively, KCC Highways and Transportation may be contacted by telephone: 03000 418181

Yours Faithfully

#### **Director of Highways & Transportation**

\*This is a statutory technical response on behalf of KCC as Highway Authority. If you wish to make representations in relation to highways matters associated with the planning application under consideration, please make these directly to the Planning Authority.